### **Public Document Pack**



### **Cabinet**

#### Monday 13 August 2018 at 4.00 pm

Boardrooms 3-5 - Brent Civic Centre, Engineers Way, Wembley, HA9 0FJ

#### Membership:

Lead Member Portfolio Councillors:

M Butt (Chair) Leader of the Council

McLennan (Vice-Chair) Deputy Leader of the Council and Lead Member for

Resources

Agha Lead Member for Schools, Employment and Skills

Farah Lead Member for Adult Social Care

Hirani Lead Member for Public Health, Culture & Leisure

Miller Lead Member for Community Safety

M Patel Lead Member for Children's Safeguarding, Early Help

and Social Care

Krupa Sheth Lead Member for Environment

Southwood Lead Member for Housing & Welfare Reform

Tatler Lead Member for Regeneration, Highways & Planning

For further information contact: Nikoleta Nikolova, Governance Officer 020 8937 1587 nikoleta.nikolova@brent.gov.uk

For electronic copies of minutes, reports and agendas, and to be alerted when the minutes of this meeting have been published visit:

democracy.brent.gov.uk

The press and public are welcome to attend this meeting



#### **Notes for Members - Declarations of Interest:**

If a Member is aware they have a Disclosable Pecuniary Interest\* in an item of business, they must declare its existence and nature at the start of the meeting or when it becomes apparent and must leave the room without participating in discussion of the item.

If a Member is aware they have a Personal Interest\*\* in an item of business, they must declare its existence and nature at the start of the meeting or when it becomes apparent.

If the Personal Interest is also significant enough to affect your judgement of a public interest and either it affects a financial position or relates to a regulatory matter then after disclosing the interest to the meeting the Member must leave the room without participating in discussion of the item, except that they may first make representations, answer questions or give evidence relating to the matter, provided that the public are allowed to attend the meeting for those purposes.

#### \*Disclosable Pecuniary Interests:

- (a) **Employment, etc. -** Any employment, office, trade, profession or vocation carried on for profit gain.
- (b) **Sponsorship** Any payment or other financial benefit in respect of expenses in carrying out duties as a member, or of election; including from a trade union.
- (c) **Contracts** Any current contract for goods, services or works, between the Councillors or their partner (or a body in which one has a beneficial interest) and the council.
- (d) **Land -** Any beneficial interest in land which is within the council's area.
- (e) **Licences-** Any licence to occupy land in the council's area for a month or longer.
- (f) **Corporate tenancies -** Any tenancy between the council and a body in which the Councillor or their partner have a beneficial interest.
- (g) **Securities** Any beneficial interest in securities of a body which has a place of business or land in the council's area, if the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body or of any one class of its issued share capital.

#### \*\*Personal Interests:

The business relates to or affects:

- (a) Anybody of which you are a member or in a position of general control or management, and:
  - To which you are appointed by the council;
  - which exercises functions of a public nature;
  - which is directed is to charitable purposes;
  - whose principal purposes include the influence of public opinion or policy (including a political party of trade union).
- (b) The interests a of a person from whom you have received gifts or hospitality of at least £50 as a member in the municipal year;

or

A decision in relation to that business might reasonably be regarded as affecting the well-being or financial position of:

- You yourself;
- a member of your family or your friend or any person with whom you have a close association or any person or body who is the subject of a registrable personal interest.

### **Agenda**

Introductions, if appropriate.

**Item** Page

#### 1 Apologies for Absence

#### 2 Declarations of Interest

Members are invited to declare at this stage of the meeting, the nature and existence of any relevant disclosable pecuniary, personal or prejudicial interests in the items on this agenda and to specify the item(s) to which they relate.

#### 3 Minutes of the Previous Meeting

1 - 6

To approve the minutes of the previous meeting held on 16 July 2018 as a correct record.

#### 4 Matters Arising (if any)

To consider any matters arising from the minutes of the previous meeting.

#### 5 Petitions (if any)

To discuss any petitions from members of the public, in accordance with Standing Order 66.

#### 6 Reference of item considered by Scrutiny Committees (if any)

To consider any reference reports from any of the Council's three Scrutiny Committees.

#### **Regeneration and Environment reports**

#### 7 Community Safety Strategy, Towards a 'Safer Brent' 2018 - 2021

7 - 66

The purpose of this report is to provide a strategic overview of the function and priorities of the Community Safety Partnership Strategy for the next 3 years. It also highlights key areas of concern identified across the community and the shared response of the community partners in tackling the issues identified, with the view to creating a stronger safer Brent.

Ward Affected: Lead Member: Leader (Councillor Muhammed

All Wards Butt)

Contact Officer: Karina Wane, Head of

Community Protection Tel: 020 8937 5067

Email: Karina.Wane@brent.gov.uk

# 8 Approval to enter into grant agreements for two Housing 67 - 70 Infrastructure Fund bids relating to South Kilburn and Northwick Park Regeneration Programmes

The purpose of this report is to update Cabinet on two Housing Infrastructure Fund bids which have passed the first stage of the Ministry of Housing, Communities and Local Government (MHCLG) approval process for funding and are now going through a due diligence process.

Ward Affected:

Kilburn;

Northwick Park

**Lead Member**: Lead Member for Regeneration, Highways, Planning (Councillor Shama Tatler) **Contact Officer**: Jill Rennie, Senior Project

Manager, Estate Regeneration

Tel: 020 8937 2556

Email: jill.rennie@brent.gov.uk

#### **Children and Young People reports**

9 Contracts with Academies for Additionally Resourced Provisions 71 - 76 and the Choice, Advice and Fair Access Service

The report seeks Cabinet agreement to an exemption from the procurement requirements of the Council's Contract Standing Orders and approval to award contracts for the placement of children and young people in additionally Resourced Provision (ARP) provided by academies and the Choice, Advice and Fair Access Interview Service and related specialist English as an Additional Language provisions provided by academies.

Ward Affected:

All Wards

**Lead Member**: Lead Member for Schools, Employment & Skills (Councillor Amer Agha) **Contact Officer**: Shirley Parks, Head of Partnerships, Planning and Performance

Tel: 020 8937 4529

Email:Shirley.Parks@brent.gov.uk

#### **Resources reports**

#### 10 Award of Contract – Insurance Services

77 - 98

This report requests authority to award contracts as required by Contract Standing Order 88. It summarises the process undertaken in tendering this contract and following the completion of the evaluation of the tenders, recommends to whom the contract should be awarded.

Ward Affected: Lead Member: Deputy Leader (Councillor

All Wards Margaret McLennan)

Contact Officer: Andrew Ward, Head of

Finance

Tel. 0208 937 6462

Email: Andrew.Ward@brent.gov.uk

#### 11 Exclusion of Press and Public

The following items are not for publication as they relate to the following category of exempt information as specified under Part 1, Schedule 12A of the Local Government Act 1972, namely: Information relating to the financial or business affairs of any particular person (including the authority holding that information)" (Paragraph 3).

#### 12 Any Other Urgent Business

Notice of items to be raised under this heading must be given in writing to the Head of Executive and Member Services or his representative before the meeting. Any decisions taken urgently under this heading must comply with the provisions outlined in paragraph's 12 and 39 of the Council's Access to Information Rules (part 2 of the Constitution).

#### Date of the next meeting: Wednesday 12 September 2018



Please remember to set your mobile phone to silent during the meeting.

 The meeting room is accessible by lift and seats will be provided for members of the public.





#### LONDON BOROUGH OF BRENT

# MINUTES OF THE CABINET Monday 16 July 2018 at 4.00 pm

PRESENT: Councillor M Butt (Chair), Councillor McLennan (Vice-Chair) and Councillors Agha, Farah, Hirani, Miller, M Patel, Krupa Sheth, Southwood and Tatler

Also present: Councillor Kelcher

#### 1. Membership and Apologies for Absence

#### **RESOLVED:**

- (i) Cabinet noted the appointment of Councillor Tom Miller as Lead Member for Community Safety.
- (ii) Cabinet noted the appointment by the Leader of the Council of Councillor Tom Miller to replace Councillor Shama Tatler as a full Member of the Joint Boroughs IT Committee
- (iii) Cabinet noted the appointment of Councillor Amer Agha as the Council's representative on the South Kilburn Trust.

#### 2. Declarations of Interest

None declared.

#### 3. Minutes of the Previous Meeting

**RESOLVED** that the minutes of the previous meeting held on 18 June 2018 be approved as an accurate record of the meeting.

#### 4. Matters Arising (if any)

None.

#### 5. **Petitions (if any)**

None.

#### 6. **Deputations (if any)**

Councillor Muhammed Butt, Leader of the Council, welcomed Cllr Matt Kelcher, Councillor for Kensal Green Ward, and Ms Joan Greening of the Kensal Green Residents Association to the meeting.

In accordance with Standing Order 67 Cabinet received a deputation from Ms Joan Greening of the Kensal Green Residents Association about Bank Holiday Parking Restriction Changes in KR & KG Parking Zones.

Ms Greening stated currently, KR & KG Bank Holiday parking differs to the rest of Brent in that restrictions apply on all Bank Holidays.

Ms Greening added that Kensal Green Residents Association are asking the Cabinet to request the removal of parking restrictions on all bank holidays with the exception of the August bank holiday.

Councillor Krupa Sheth, Cabinet Member for Environment, thanked Ms Greening for her contribution to the meeting. She stated that a report on CPZ zones is due for consideration by Cabinet at its meeting in October and that KR & KG Bank Holiday parking would feature as part of the review of CPZ. She stated that formal consultation would follow consideration by the Cabinet.

Cllr Matt Kelcher, Councillor for Kensal Green Ward, stated that there are currently too few signs in the KR & KG CPZ zones. In response, Chris Whyte, Operational Director, Environmental Services, stated that his service would review the signage.

#### 7. Performance Report, Q4 (January - March) 2017/18

Councillor Margaret McLennan, Deputy Leader of the Council, introduced the report and the performance scorecard setting out the position on the Council's performance in the final quarter of 2017/18 and its year-end performance.

Councillor McLennan stated that the purpose of this report is to provide Cabinet with a corporate overview of performance information linked to the Brent 2020 and Borough Plan priorities, to support informed decision-making and to manage performance effectively.

Councillor McLennan stated that the Corporate Performance Scorecard sets out the suite of key performance indicators being monitored corporately.

#### RESOLVED:

- (i) Cabinet noted the performance information within the report.
- (ii) Cabinet considered the current and futures strategic risks associated with the information provided and agreed remedial actions on strategic risks as appropriate.
- (iii) Cabinet agreed to challenge progress with responsible officers as appropriate.

#### 8. July Finance Review

Councillor Margaret McLennan, Deputy Leader of the Council, introduced the setting out the overall financial position facing the Council for the next four years and highlights the significant risks, issues and uncertainties.

Councillor McLennan stated that the report also sets out the proposed budget setting process for, at least, the years 2019/20 and 2020/21, in order to maximise the period of consultation with residents, businesses and other key stakeholders.

Councillor Muhammed Butt, Leader of the Council, stated that, on the recommendations of this report the draft budget would be published for consultation in October 2018. Councillor Butt stated that, based on what is currently known, or can reasonably be assumed, about future funding settlements further substantial reductions in expenditure will be required.

Councillor M. Butt stated that the Council will need to take difficult decisions about which services to prioritise and protect and which to reduce in order to continue to deliver affordable and sustainable budgets.

#### **RESOLVED:**

- (i) Cabinet agreed the budget setting process for 2019/20 2020/21 including the approach to consultation and scrutiny as set out in the report.
- (ii) Cabinet noted the Government's commitment to proceed with Fair Funding Review, a reset of the Business Rates Baseline and a move to 75% Business Rates Retention, all to be implemented by April 2020 and the likely consequences of this for Brent's future funding.
- (iii) Cabinet noted that the current funding assumptions savings of at least £30.3 million will be required in order to agree balanced budgets for 2019/20 and 2020/21
- (iv) Cabinet noted the Capital budgets and agreed the proposed 2017/18 capital budget carry forwards and capital virements set out in the report.
- (v) Cabinet agreed to allocate £1m to begin the process of developing and consulting upon investment options in the borough's more dilapidates physical infrastructure, financed by the Investment Strategy Reserve.

#### 9. **2017/18 Financial Outturn and Statement of Accounts**

Councillor Margaret McLennan, Deputy Leader of the Council, introduced the report setting out the current forecasts of income and expenditure against the revenue and capital budgets for 2017/18.

Councillor McLennan stated that the council's revenue outturn was within the budget set for 2017/18. There were overspends in some directorates, offset by underspends in other departments. This outturn shows that the effort being put into budget setting and review, and good financial management is working, and the council finished 2017/18 with in a robust financial position.

**RESOLVED** that Cabinet noted the overall financial outturn as set up in the report and accompanying appendix.

#### 10. Quarter 1 Financial Forecast 2018/19

Councillor Margaret McLennan, Deputy Leader of the Council, introduced the report setting out the current forecasts of income and expenditure against the revenue budget for 2018/19 and other key financial data.

Councillor McLennan stated that, with the exception of the pressure against the Housing Association Leasing Scheme (HALS) budgets, the Council is on track to spend within its budget as set out below.

Councillor McLennan stated that this is not without risk, but to date identified risks can be addressed by offsetting against underspends and use of contingencies within the budget.

Councillor Muhammed Butt, Leader of the Council, urged Cabinet Members to monitor the budgets within each portfolio closely.

**RESOLVED** that Cabinet noted the overall financial position and the actions taken to manage the issues arising as set up in the report.

#### 11. Wembley Transport Improvements

Cllr Shama Tatler, Cabinet Member for Regeneration, Highways and Planning, introduced the report relating to the transport infrastructure improvement works identified within the adopted Wembley Area Action Plan (WAAP) that are required to ensure the ongoing success of, and investment in, the Wembley growth area.

Councillor Tatler stated that it relates to the funding and delivery process for highway improvements to support the current and planned for residential and commercial developments, enabling free flow of traffic within and through the area, and improvements to the public realm.

#### RESOLVED:

- (i) Cabinet approved the funding required to implement the schemes set out in paragraph 1.2 of the report and approve the procurement via OJEU Restricted Procedure for a contractor(s) to deliver the works.
- (ii) Cabinet approved delegated authority to the Strategic Director, Regeneration and Environment in consultation with the Cabinet Member for Regeneration, Highways and Planning to approve the pre tender considerations in accordance with Standing Order 89 and award and enter into agreement with contractors to carry out the required works.

#### 12. Harlesden Neighbourhood Plan - Consultation and Examination

Cllr Shama Tatler, Cabinet Member for Regeneration, Highways and Planning, introduced the report providing an overview of the process which Harlesden Neighbourhood Forum has followed in producing the draft Harlesden Neighbourhood Plan and a brief summary of its content.

Councillor Tatler stated that the report sets out the next stages that the Plan will have to go through to become part of the development plan.

Councillor Tatler stated that the report recommends the draft Plan is published for consultation for 6 weeks; that an independent examiner is appointed and subsequently the draft Plan is submitted along with responses received for examination.

#### **RESOLVED:**

- (i) Cabinet agreed that:
  - a) the draft Harlesden Neighbourhood Plan as set out in Appendix A of the report is published for public consultation for 6 weeks
  - b) the Strategic Director of Regeneration and Environment be authorised to appoint an independent examiner in consultation with the Old Oak and Park Royal Development Corporation (OPDC) and Neighbourhood Forum
  - c) following public consultation, the draft Plan and representations received are submitted for independent examination
  - d) that following receipt of the examiner's report that the Strategic Director of Regeneration and Environment, in consultation with the Cabinet Member for Regeneration, Highways and Planning, be authorised to publish the Council's decision notice, update the Harlesden Neighbourhood Plan, undertake a referendum and, subject to the outcome, that the Harlesden Neighbourhood Plan is made.

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1.5	Exclusion	of Press	and Public

None.

14. Any Other Urgent Business

None.

The meeting ended at 4.38 pm

COUNCILLOR MUHAMMED BUTT Chair



### Agenda Item 7



# Cabinet 13 August 2018

# Report from the Strategic Director of Regeneration and Environment

Cover Report: Community Safety Strategy, towards a 'Safer Brent' (2018-2021)

Wards Affected:	All		
Key or Non-Key Decision:	Non-Key		
Open or Part/Fully Exempt: (If exempt, please highlight relevant paragraph of Part 1, Schedule 12A of 1972 Local Government Act)	Open		
No. of Appendices:	<ul><li>One:</li><li>Community Safety Strategy, towards a 'Safer Brent'</li></ul>		
Background Papers:	None		
Contact Officer(s): (Name, Title, Contact Details)	Karina Wane Head of Community Protection Email: karina.wane@brent.gov.uk Tel: 020 8937 5067  Davina Smith Community Safety Manager Email: davina.smith@brent.gov.uk Tel: 020 8937 1780		

#### 1.0 Purpose of the Report

- 1.1 The purpose of this report is to provide a strategic overview of the function and priorities of the Community Safety Partnership Strategy for the next 3 years. It also highlights key areas of concern identified across the community and the shared response of the community partners in tackling the issues identified, with the view to creating a stronger safer Brent. The key priorities for 2018-2021 are as follows:
  - 1. Reducing Domestic and Sexual Abuse
  - 2. Reducing the impact of Gangs and/ or Knives in our community
  - 3. Reducing Vulnerability and increasing Safeguarding
  - 4. Reducing Offenders and Perpetrators from Reoffending
  - 5. Reducing Anti-Social Behaviour

1.2 The Partnership Strategy also provides a summary of key action plans for each priority, deliverable activity currently taking place and supporting evidence of local need and challenges (strategic assessment).

#### 2.0 Recommendations

- 2.1 That the Cabinet notes and approves the detailed Partnership Strategy, proposed actions and operations made in response to the priority issues of the partnership.
- 2.2 That the Cabinet considers the information provided in this report and the Community Partnership Strategy 2018-2019 in their discussions on the Council's wider operational developments aligned to existing challenges and progress.

#### 3.0 Detail

- 3.1 The Safer Brent Partnership is the statutory community safety partnership under section 5 of the Crime and Disorder Act 1998. It confers a legal responsibility on the agencies in the Partnership to consider the impact of crime and disorder on Brent community and how to reduce crime, disorder, substance misuse and reoffending in Brent.
- 3.2 The Partnership Strategy sets out the key priorities for the Safer Brent Partnership for the next three years and will be reviewed annually.
- 3.3 There is a clear focus within the strategy on delivering against the key priority areas, creating an impact and change in areas of most need. The support of a partnership approach with communities leading change, will help to target and achieve our outcomes. There is an open and honest reflection of some of the core challenges we face within Brent and recognising that services are limited, however an ambitious commitment to approach these issues and create change, is outlined throughout the strategy.
- 3.4 An annual report will be completed at the end of each financial year to highlight the achievements, challenges and general performance against the priorities set.
- 3.5 To help deliver the strategy, the Community Protection Service and other partner services internal and external to the council, annually seek funding to respond, intervene and prevent priority issues escalating. Some of those funding are grant funding options from MOPAC (Mayors Office for Police and Crime Commissioner) London Crime Prevention Fund, the Home Office or other sources through collaborative voluntary sector partnerships; with only a small proportion being funded by council revenue funding.
- 3.6 The Mayor's Office for Policing and Crime (MOPAC) currently fund through the London Crime Prevention Fund a number of interventions requested by the Community Protection service amounting to over £0.59m per year. The interventions include the Community MARAC and Hate Crime, Domestic Abuse perpetrator provision, Exit Sex work programme, Gangs Intervention Programmes, Mentoring, Sports and Wellbeing programmes, early intervention worker and Gangs worker. As the fund for the interventions are confirmed until

- 31st March 2019, the source of the funding for the interventions after March 2019 are uncertain and will be clarified by MOPAC in September 2018.
- 3.7 Over the next 3 years Brent, will deliver an additional Health Based IDVA colocated at Northwick Park Hospital and a three-tier screening IDVA co-located at Brent Police Station. It is expected that this will further strengthen partnerships, access to services and earlier prevention support to victims of domestic abuse. This was achieved through successful grant funding from the Home Office.
- 3.8 Addition Funding applications are underway and being developed based on the increased local needs of the Brent population. In addition Brent will benefit from several pan London projects which received funding to deliver services in Brent through MOPAC Co commissioning fund.
- 3.9 The Met Patrol Plus is currently delivering actions across all priority areas with successful outcomes and impact being achieved. Additional reports detailing specific activity in full are available.
- 3.10 The CCTV upgrade for a 'Safer Brent' Cabinet will provide an enhanced coverage and improved facility. This work will be completed in January 2019 and we anticipate that all priority areas will benefit
- 3.11 Regarding the commissioning of services, 2017/2018 was a year for redesigning service provision and re-tendering provision. Legal considerations and advice was taken throughout this period. For 2018/2019 onwards, additional funding will be sought to maximise and increase local provision, to which full legal and procurement advice and consideration in all stages will be sought.

#### 4.0 Financial Implications

- 4.1 Delivery of the three year Strategy will incur capital and revenue expenditure. As shown in the table below, revenue expenditure on the delivery of projects through commissioned services is anticipated to cost £1.37m in the first year and £1.27m in the following two years totalling £3.9m, capital expenditure on delivering the CCTV project totals £2.3m and is expected to be completed by 2018/19.
- 4.2 Revenue funding for 2018/19, the first year of the strategy, has been wholly confirmed. The council revenue funding of £680k will be met from existing approved budgets for each year. The MOPAC and Home Office Funding for 2019/20 and 2020/21 is yet to be confirmed, however, there is a reduced rate anticipated compared to 17/18 and 18/19 due to decrease in direct funding for all London boroughs with such resources going into a co-commissioning pot for boroughs to bid in for. Confirmation of funding is expected in autumn 2018.
- 4.3 The £2.3m capital funding is approved and included within the current capital programme.

Revenue Funding	2018/19 £'000	2019/20 £'000	2020/21 £'000	Total £'000
London Crime Prevention Fund (MOPAC)	591	487	487	1,565
Home Office Fund	100	100	100	300
Total Grant	691	587	587	1,865
Council Revenue contribution	680	680	680	2,040
Total Revenue Funding	1,371	1,267	1,267	3,905
Capital Funding	2018/19 £'000	2019/20 £'000	2020/21 £'000	Total £'000
Council Capital contribution	2,300	0	0	2,300
Total Capital Funding	2,300	0	0	2,300

#### 5.0 Legal Implications

5.1 The Crime and Disorder Act 1998 as amended by section 97 and 98 of the Police Reform Act 2002, requires the Council in partnership with other agencies to develop and publish a Community Safety Partnership Strategy as detailed in the body of this report. There is also a requirement on the Council to keep the Strategy under review in order to monitor its effectiveness and make amendments where necessary.

#### 6.0 Equality Implications

- 6.1 The Community Safety Partnership Strategy is reflective of the diverse Brent community and ensures that the priorities capture the diverse needs of the community. It seeks to redress issues of equality to ensure that the needs of vulnerable people in the community are equally considered in accordance with the requirement of the Equality Act 2010.
- 6.2 All commissioned services collate data relating to equality as part of the programme of work including gender, disability, sexuality, ethnicity, and age (with particular interest in young victims and perpetrators). The commissioned services are monitored on their ability to deliver effective services to specialist BME cohorts, and to link in with other local specialist partners to facilitate this.

#### 7.0 Consultation with Ward Members and Stakeholders

7.1 The Community Safety priorities and information has been shared with key stakeholders and partners, Community groups, young people and public forums (Brent Connects all wards). The strategy has been approved by the Lead Member for Stronger Communities and at the Safer Brent Partnership meeting in March 2018.

#### 8.0 Human Resources/Property Implications

- 8.1 The current provision of IDVAs, family support and MARAC coordination to the Council is delivered by Advance who are accommodated by both Brent's Children and Young People Department at the Civic Centre and the Police at Wembley Police station. All necessary checks for access have been completed.
- 8.2 The current DVIP Perpetrator program is delivered from local Children centres across the borough or other suitable venues which are easily accessible. The team in co-located with the Children and Young People department to ensure easy and prompt referral.
- 8.3 The Met Patrol Plus is co-located within the Brent Civic Centre. An appropriate location within the basement was identified to ensure restricted access and safeguards are in place. All Policing activities with suspects will continue to take place at Wembley Police station or other core police stations.
- 8.4 Other core staffing are located within the Community Protection Team to coordinate response to the priorities across the Council and employed as Brent Council staff to support delivery and achieve outcomes for Brent residents.

#### Report sign off:

#### AMAR DAVE

Strategic Director of Regeneration and Environment



**Brent: stronger together** 







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# 'Our diverse community is our greatest strength. Only by working together can we create a safer Brent'

Cllr Muhammed Butt Leader of Brent Council Community Safety Strategy. Towards a 'Safer Brent' 2018-2021

# **Foreward**

Cllr Tom Miller Lead Member for Stronger Communities

During the course of our previous strategy we have driven forward an improved co-ordinated response to our local priorities. We have moved away from a focus on tackling individual crime types and added greater focus and emphasis on 'Reducing demand', 'Identifying and addressing the needs of the most vulnerable', 'Integrating better with other processes to be more efficient' and 'Making our communities more resilient'.

Although we have achieved much, we are not yet where we wish to be in combatting the challenges that we face within Brent and across London. With pockets of deprivation, social need and poverty, many families and individuals are working but unable to provide for both their basic needs and long-term aspirations. There are additional risks of exploitation to vulnerable people, to whom we all have a duty of care and must safeguard. Within this space there are offenders and perpetrators who take

advantage, using victims by offering financial gain for illegal activities and resulting in high crime and high harm incidents in our community.

The development of this strategy provided an

opportunity for us to review progress and take an honest look into what we still have to do and want to achieve as a partnership. Many of the priorities outlined reflect a more targeted response, following an evidence and area based approach to delivery, providing supported interventions with a tailored approach to delivery. This sits alongside a wider package of measures such as improved CCTV, stricter licensing policies, better partnerships with the voluntary sector and more interventionist work with police to ensure we achieve greater impact. Together these approaches form a suite of policies beneath our 'Safer Brent' brand, a mark of strength and public reassurance in challenging times.



Business as usual is not an option. We will need to be radical in our aims, creating a permanent shift towards lower crime and disorder through long-term localised Interventions. Only by creating more locally focused, high intensity solutions to these problems can we beat the resource challenge posed by central government cuts and widening social injustice. Our strategy for getting there is realistic, outcome focused, and recognises via our partnership work that the long-term prevention of crime and vulnerability is at least as important as reacting to either.

## Introduction

The Crime and Disorder Act 1998, as amended by section 97 and 98 of the Police Reform Act 2002, places a requirement on Community Safety Partnerships (CSP) within Brent duly referred to as the Safer Brent Partnership Board, to develop a three year Crime and Disorder Strategy. This document sets out how Crime and Anti-Social Behaviour will be tackled. The borough will also adopt the MOPAC Police and Crime Plan 2017-2021 alongside this strategy to meet the shared requirement and priorities for the next 4 years. Revisions shall reflect any local analysis which highlights any prevailing needs and this will be reflected in the action plan.

An additional responsibility is also placed on Community Safety Partnerships to produce a Strategic Assessment to ensure emerging community safety trends are captured, and priorities are refreshed where necessary. There is also a statutory responsibility on the partnership to reduce reoffending and to be accountable for addressing PREVENT under Counter-Terrorism and Security Act, both of which are referenced within this strategy and delivered in partnership with key stakeholders and agencies.

This Strategy outlines the main priorities for the Community Protection team, which have been identified through the Strategic Assessment. The

Strategy is intended to complement and join up with the upcoming Stronger Communities Strategy, on which the council will shortly be informally consulting. The latter will cover the preventative work the council does at a community level around areas like violent crime and radicalisation, whereas the Community Safety Strategy focuses on mitigating crime, abuse and disorder as it occurs.

The accompanying Strategic Action Plan sets out how the Partnership will work together over the next few years to tackle crime and disorder priorities building on best practice around effective crime reduction and clear objectives and outcomes to be achieved.

age 15

4

# **Key Facts – Introduction to Brent**

 Brent is an exciting, dynamic and vibrant place to live and work. The borough is well connected by public transport within one of the great world cities and home to one of the world's most iconic sporting stadiums.

• Brent is attracting new investment, new business, new visitors and new residents every year and this brings both opportunities and challenges.

Our population has increased by 18 per cent over the past 10 years, to 312,000. We are now the fifth largest of the London boroughs and the fourteenth most densely populated local authority in the country.

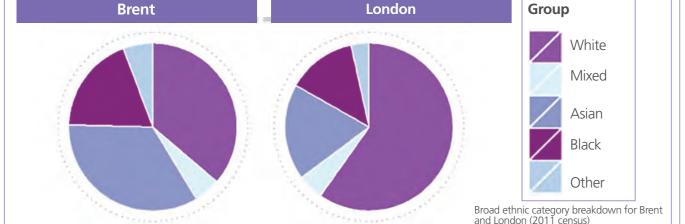
- The number of under 5 year olds has increased by 37 per cent and those aged 5-19 years by 8 per cent in this time, giving Brent a young population, often living in extended families.
- Brent is also one of the most culturally diverse boroughs in the UK. People from black, Asian and minority ethnic backgrounds make up 64 per cent

of the total population, and we continue to welcome new communities.

 We are proud of our cultural diversity, community cohesion and historic ability to welcome different cultures, support their integration and create a borough in which people from different backgrounds and cultures feel welcomed. We are also recognised as the 'London Borough of Culture 2020.
 www.brentculture2020.co.uk

'Different communities need to work to understand each other's perspectives, and service providers must work to engage with our different communities – from longer-established groups to new arrivals and those who are vulnerable and at risk of being marginalised to understand their needs.'

(Brent Borough Plan, 2015-2019)



#### **Mayor's Office for Police and Crime**

The Mayor's Office for Policing and Crime (MOPAC) have developed a new Police and Crime Plan 2017-2021 whereby 'Violence' and 'Vulnerabilities' have

been highlighted as key priorities for the Metropolitan Police. 'Keeping Children and Young People Safe' has been named one of the top three priorities being adopted by this new plan. The plan emphasizes the need to develop more effective interventions for children and young people at risk of serious youth violence, child sexual exploitation and gangs, as well as enforcing against those offenders who prey on young people.

The Police and Crime Plan 2017-2020 & MOPAC Priorities cover: Victim; Violence; and Vulnerability & Risk.

# The review and monitoring for 2018 onwards performance framework will also include;

- A Safer London a focus on volume and high harm priorities
- 2. A Better Police Service for London
- 3. A Better Court and Judicial System for London
- 4. Keeping Children and Young People safe
- 5. Tackling Violence Against Women and Girls (VAWG)
- 6. Standing Together against Extremism, Hatred and Intolerance

MOPAC also review the performance on London-wide priorities with a focus on high harm crimes and wider issues that affect London including;

- Sexual Offenses
- Domestic Abuse
- Hate Crime
- Child Sexual Exploitation
- Weapon based (both knife and gun crime).

These are alongside local volume crime priorities selected by each London Borough Community Safety Partnership (our local Safer Brent Partnership).

#### **London Crime Prevention Fund (LCPF)**

Brent Community Protection services bid for specific interventions tailored to Brent's Community Safety priorities, which align to the MOPAC Police and Crime plan. The fund comes from the LCPF allocation. As a result of a successful bid we are now targeting: Integrated Offender Management; Gang crime; Victim care; Anti- Social Behaviour and Neighbourhood crime; Hate crime; Violence Against Women and Girls (VAWG); and Youth crime.

#### Overarching Outcomes 2017-2020

- Serious Youth Violence Reduce knife crime reoffending rate for Habitual Knife Carrier nominals by 10% for the target cohort
- Reoffending Reduce reoffending rate of targeted Offender Management Cohort which cause disproportionate rate of harm and risk by 15%
- Gangs Reduce gang-related offending for the Offender Management targeted cohort by 10%.
- Anti-Social Behaviour and Hate crime repeat Victimisation - Reduce level of risk for repeat ASB and Hate crime victims for targeted cohort by 20%
- VAWG 70% of partners and ex-partners of engaged perpetrators report feeling safer.

www.london.gov.uk/what-we-do/mayors-office-policing-and-crime-mopac/community-safety/crime-prevention/london-crime

Local Strategic Assessment For more details on these areas, please see the Local Strategic Assessment (full details within appendix 1)

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# What we have achieved (CSP Strategy review)

In March 2017, the Safer Brent Partnership agreed 5 priority areas. Performance against these is detailed in the Annual Report 2017-2018.

#### 2017 revised priority areas

- 1. Reducing Gang Related Offending
- 2. Reducing Anti-Social Behaviour
- 3. Reducing Reoffending
- 4. Reducing Extremism, Hatred and Intolerance
- 5. Reducing Violence and Vulnerabilities
- a) Reducing Child Sexual Exploitation
- b) Reducing Domestic and Sexual Abuse

#### **The Safer Brent Partnership**

The 2017 priority areas have been focused at targeted interventions and a tailored approach to delivery, to ensure a Safer Brent.

#### **Performance and outcomes:**

The number of crimes (Total Notifiable Offences) in Brent 2016-17 increased by 7.8% over the last 12 months. Despite the increase in crime, Brent's crime rate per 1000 of the population is still below the London average.

Overall, the interventions and operations put in place by Safer Brent Partnership board partners to help deter and reduce our priority-related crimes and concerns have resulted in decreases in relevant crimes.

crime types and with a greater focus on 'Reducir demand', 'Identifying and addressing the needs of the most vulnerable', 'Integrating better with other processes to be more efficient' and 'Makin

However, there was a rise in some ASB and gangrelated offences, reflecting an increase in these crimes across London during this period. Gangs and Knife Crime have remained a key obstacle for the borough and across London, and remain a key focus within the 2018-21 strategy.

Furthermore, increases have also been reflected in these crimes across London during this period. Gangs and Knife Crime have remained a key obstacle.

### Our overarching Outcomes and Key Performance Indicators

(Please see Appendix 2)

The strategy 2014-2017 described a model of delivery for the Safer Brent Partnership to achieve a 'Safer Brent', focused less around tackling individual crime types and with a greater focus on 'Reducing demand', 'Identifying and addressing the needs of the most vulnerable', 'Integrating better with other processes to be more efficient' and 'Making communities more resilient'.

The Mayor's Police and Crime Plan also monitors the local priorities of volume crime, which have been selected by the Safer Brent Partnership (March 2018) as;

- Anti-Social Behaviour
- Non-Domestic related Violence with Injury
- Robbery.

The Partnership agreed to retain non-domestic related violence with injury (VWI) supported with

The Community Safety Strategy 2018-2021 Priorities include:	Cł	nang
Reducing Domestic and Sexual Abuse	•	Pric
Reducing the impact of Gangs and/ or Knives in our	1	Vul
community	•	Fur
Reducing Vulnerability and increasing Safeguarding		Cla
Reducing Offenders and Perpetrators from		Cia
Reoffending		
Reducing Anti-Social Behaviour		

#### Changes from 2017 priorities

- Priorities 4, 5 and 5b sit within Reducing Vulnerability and increasing safeguarding
- Further focus on Impact
- Clarity on areas of intervention

the evidence that, in Brent, non-domestic related VWI offences make up 7.7% of all crime. Brent currently ranks at 4th in the MPS for non-domestic related VWI. In Brent, the key areas of non-domestic related VWI offences are Stonebridge

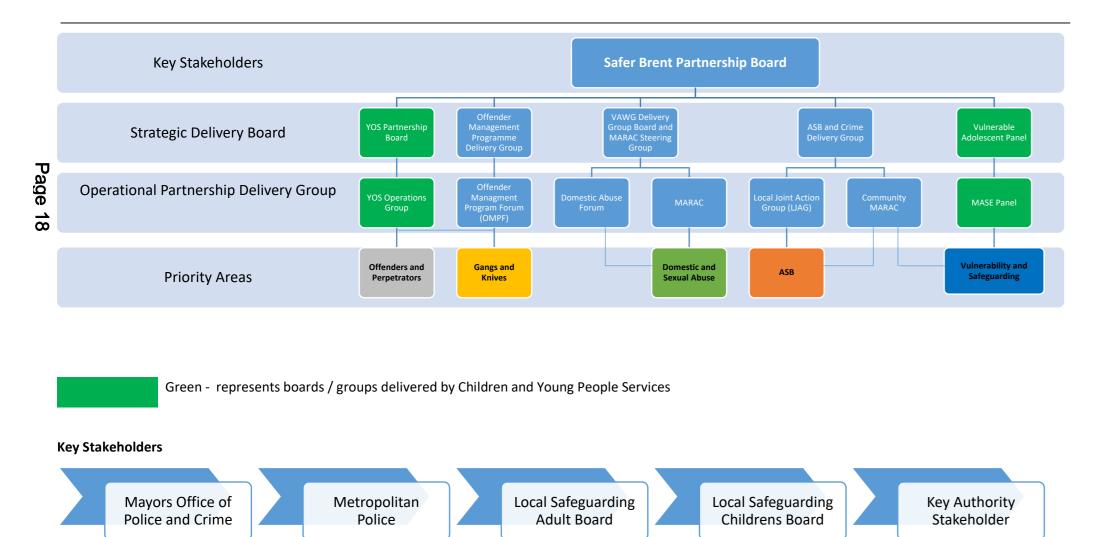
and Harlesden wards, making up nearly 20% of all crimes.

These volume crime priorities enable the Partnership to create localised solutions to area-specific problems.



Community Safety Strategy. Towards a 'Safer Brent' 2018-2021 Community Safety Strategy. Towards a 'Safer Brent' 2018-2021

# Safer Brent Partnership – Delivery model



## **Vision and Strategic Intentions**

Reducing Domestic and Sexual Abuse	Domestic and Sexual Abuse – Raising awareness and providing protection from domestic abuse and violence Supporting victims of these crimes, VAWG and bringing the perpetrators to justice Female Genital Mutilation – raising awareness and strengthening pathways for support Exiting Sexual Exploitation (including Human Trafficking & Prostitution)  To implement the 5 Ps (Prevention, Provision, Partnership, Protection and Participation)	Harlesden Wembley Central Willesden Green Stonebridge Neasden
Reducing the impact of Gangs and/ or Knives in our community	Identifying those affected by gangs and encouraging exit through diversion or enforcement Prevention and awareness raising with young people at risk of carrying /using knives/ joining gangs Disrupting and dismantling criminal networks Identifying, targeting and tackling violent crime linked to knives and gangs Reducing Serious Youth Violence County Lines - understanding and responding	Wembley Harlesden Church Road Neasden South Kilburn
Reducing Vulnerability and increasing Safeguarding	Supporting and protecting those most vulnerable in our community Child Sexual Exploitation (CSE) – identifying those at risk and safeguarding them Supporting victims of crime to reduce fear and increase safety Promoting the Prevention of Hate Crime PREVENT – safeguarding those most at risk of radicalisation and extremism	Willesden Green Harlesden Kilburn Kensal Green Stonebridge
Reducing Offenders and Perpetrators from Reoffending	Reducing reoffending and engaging offenders  Managing the needs of the most prolific offenders to reduce offending  Supporting the Youth Offending Team and the Troubled Families programme through direct delivery Identifying routes to positive progression	Harlesden Wembley Central Kilburn Stonebridge Neasden
Reducing Anti-Social Behaviour Anti-Social Behaviour (ASB)	Tackling negative behaviour in our shared public spaces Addressing offenders of ASB Supporting to reduce the risk and harm caused by ASB CCTV use across vulnerable locations for an evidence based intervention Target hardening and strengthening burglary hotspot locations Using tools and powers to remove open drug markets	Wembley Central Harlesden Stonebridge Tokyngton Kingsbury Willesden

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Community Safety Strategy. Towards a 'Safer Brent' 2018-2021 Community Safety Strategy. Towards a 'Safer Brent' 2018-2021

### **Linking Priorities and Approaches to Community Safety**



#### Community Safety Key Approaches to delivery

Our approach to delivery utilises the Problem Analysis Triangle (sometimes referred to as the crime triangle), which provides a way of thinking about recurring problems of crime and disorder by focusing on the relationships between Location, Victim and Offender. We also link the Problem Analysis Triangle to the wider external factors of neighbourhood, school and peer relationships, alongside a Contextual Safeguarding approach, to problem solve key local issues.

For example, individuals involved in gangs or carrying knives may also be victims in their own right and/ or be vulnerable to many factors themselves, forced, threatened or bullied to commit offenses. Therefore a distinction between Victim and Offender is not always determined or helpful when considering actions.

There are wider environmental and social factors which influence all priorities and are considered in the actions of community safety. This awareness is integral to offering a paradigm shift which changes offenders' behaviour and positively impacts their decisions, behaviours, and lifestyle choices.

https://contextualsafeguarding.org.uk/about/what-is-contextual-safeguarding



- Raising awareness, increased Prevention and Protection from domestic abuse and violence
- Supporting victims of domestic and sexual abuse, and violence against women and girls (VAWG), and bringing the perpetrators to justice
- Harmful Practices including Female Genital Mutilation, raising awareness and strengthen pathways for support
- Exiting Sexual Exploitation (including. Human Trafficking & Prostitution)
- To implement the 5 Ps (Prevention, Provision, Partnership, Protection and Participation).

Target Areas for Intervention: Harlesden, Wembley Central, Willesden Green, Stonebridge

#### WHAT WE KNOW

#### **Domestic Abuse**

Domestic abuse is defined by the Home Office as a pattern of incidents of controlling, coercive or threatening behaviour, violence or abuse between those aged 16 or over who are or have been intimate partners or family members regardless of gender or sexuality. This can encompass, but is not limited to, psychological, physical, sexual, financial and emotional abuse. In extreme cases this includes murder.

Controlling behaviour is a range of acts designed to make a person subordinate and/or dependent by isolating them from sources of support, exploiting their resources and capacities for personal gain, depriving them of the means needed for independence, resistance and escape and regulating their everyday behaviour.

Coercive behavior is an act or a pattern of acts of assault, threats, humiliation and intimidation or other abuse that is used to harm, punish, or frighten their victim

MOPAC MPS data – in the year to September 2017, there were over 144,000 domestic abuse incidents in London, of which 76,000 were notifiable offences. Domestic abuse represents 1 in 10 of every recorded crime in London. The number of domestic abuse incidents has been steadily increasing year on year.

Within this strategy we want to take action against the 10 strands of Violence Against Women and Girls and follow the key areas of 'A Safer City for Women and Girls, The London Tackling Violence Against Women And Girls Strategy 2018-2021' which is the Mayor of London revised strategy www.london. gov.uk/mopac-publications/mayors-violence-against-women-and-girls-strategy-2018-2021.

We employ a gender-informed approach, recognising that, although both men and women can be victims, women and girls are more likely to be the victims of domestic and sexual abuse.

#### **Violence Against Women and Girls**

The UN defines violence against women as "any act of gender-based violence that is directed at a woman because she is a woman or acts of violence which are suffered disproportionately by women." This includes physical, sexual and psychological/emotional violence, economic abuse and sexual exploitation. Fewer than 1 in 4 people who suffer abuse at the hands of their partner, and only around 1 in 10 women who experience serious sexual assault, report to the police. More than 30% of women will experience domestic abuse in their life time, often with years of emotional abuse. Although the offenses outlined can

be committed against both women and men, the majority of victims are women.

#### Sexual Violence (including rape) and Sexual Harassment

Sexual violence is defined as any unwanted sexual act or activity, including but not restricted to: rape, sexual assault, unwanted sexual comments or advances, sexual harassment, forced marriage, honour-based violence, trafficking, female genital mutilation, sexual exploitation, and ritual abuse, by any person regardless of their relationship to the victim, in any setting.

Brent is high in relation to low convictions rates as London accounts for 15% of all recorded sexual offences across England and Wales. However the reporting rate is low, as many victims still do not feel confident to report. Crown Protection Service (CPS) data for sexual offences shows that in 2015/16 there were 1,920 prosecutions for sex offences in London. Convictions occurred in 73% of these cases compared to the national rate of 78%. There is a close relationship between domestic abuse and sexual violence. Total numbers of sexual violence

crimes that are flagged as domestic violence cases by the MPS were;

In 2015: 2,078 of a total of 15,816 sexual offences reported (13%)

In 2014: 1,798 of a total of 14,011 sexual offences reported (13%)

London Sexual Violence Needs Assessment 2016

As a result we have incorporated support for victims of sexual violence into our commissioned Domestic Abuse offer of support to victims and through our voluntary and community sector services. Brent also works closely with: the Rape Crisis Centre West; a Pan London Domestic service; Victim Support who support victims and witnesses; and Havens, specialist centres in London for people who have been raped or sexually assaulted.

www.london.gov.uk/mopac-publications/ london-sexual-violence-needs-assessment-2016

#### **Stalking**

Recognised as repeated (that is on at least two occasions) harassment causing fear, alarm or distress. It can include threatening phone calls,

# texts or letters, damaging property, spying on and following the victim.

The year ending March 2016 Crime Survey for England and Wales (CSEW) showed that, nationally, 21% women and 10% men experienced stalking. We still believe this to be grossly underestimated.

- 75% of domestic violence stalkers will turn up at the workplace.
- Statistics show that the majority of victims (80.4%) are female while the majority of perpetrators (70.5%) are male. (National Stalking Helpline, 2011).
- The Metropolitan Police Service found that 40% of the victims of domestic homicides had also been stalked (ACPO Homicide Working Group, 2003). https://paladinservice.co.uk/key-facts-and-figures/

#### **Child Sexual Exploitation (CSE)**

'A form of child sexual abuse, where an individual or group coerces, deceives or manipulates a child or young person ... under 18 into sexual activity.'

Further details outlined within the section Vulnerability and Safeguarding

1 Mayor of London, A Safer City for Women and Girls, The London Tackling Violence Against Women And Girls Strategy 2018-2021 (2018)

#### **Prostitution and or trafficking**

Prostitution is the exchange of sex for money, some vulnerable people are forced, coerced or deceived to enter into prostitution and/or to be kept there. Harlesden high street is an identified area of high 'on street' prostitution. We have a predominately British cohort of on street sex workers with approximately 10 whom are identified as entrenched in this lifestyle. Many sex workers face multiple vulnerabilities including substance misuse and mental health problems. We offer support and do not pursue a course of criminalisation. There is further work being undertaken to identify and support women and men engaged in 'off street' sex work, and enforcement activity by our Police Tasking Team (PTT- see ASB section for full details) against illegal Brothels.

#### Sexual exploitation (incl. trafficking & prostitution)

Involves exploitative situations, contexts and relationships where someone receives 'something' (e.g. food, drugs, alcohol, cigarettes, affection, protection money) as a result of them performing, and/or another or others

#### performing on them, sexual activities.

A form of trafficking involves the recruitment, transportation and exploitation of people for the purposes of prostitution and domestic servitude acro international borders and within countries (internal trafficking). Trafficking remains an area of focus, with the diverse mix of our community and some vulnerable groups, we are always active in seeking out where people have been exploited and when disclosed, our safeguarding policy, action and support victims of modern slavery.

#### **Harmful Practices Female Genital Mutilation (FGM)**

Female Genital Mutilation involves the complete or partial removal or alteration of external genitalia for non-medical reasons. It is mostly carried out on young girls at some time between infancy and the age of 15. Unlike male circumcision, which is legal in many countries, it is now illegal across much of the globe, and its extensive harmful health consequences are widely recognised. In 2016/17, NHS England identified Brent as having one of the highest rates of FGM in London (being in the top 3 of London boroughs), accounting

for 28% of all new London FGM cases.

#### Forced marriage

Forced marriage is a marriage conducted without valid consent of one or both parties, where duress is a factor.

#### Honour-based violence

Violence committed to protect or defend the 'honour' of a family and/or community.

#### Faith-Based Abuse

Child abuse linked to faith or belief. This includes a belief in concepts of witchcraft and spirit possession, demons or the devil, the evil eye or djinns and dakini acting through children or leading them astray.

The Mayor's office strategy www.london.gov. uk/mopac-publications/mayors-violence-againstwomen-and-girls-strategy-2018-2021 also highlights Misogyny (an attitude of contempt and prejudice against women) and tackling Misogynistic beliefs through encouraging positive attitudes towards women

#### **Coercive Control**

This is identified as an abusive behaviour, which consists of extreme psychological and emotional abuse used to control a partner.

#### **Image-based sexual offending**

Offenses against women and girls which include illicitly taking photographs, sharing private images of a partner or ex-partner without their consent or knowledge and unwanted sending of sexually explicit digital messages, images, videos, livestreams or emails. 'In the year to March 2017 there were over 360 victims of so called revenge porn in London' almost a third are between the ages of 19-24.

#### **Domestic Homicide Reviews (DHR)**

Domestic Homicide Reviews became statutory on 13th April 2011. A Domestic Homicide Review (DHR) is a review of the circumstances in which the death of a person aged 16 or over has, or appears to have, resulted from violence, abuse or neglect by:

(a) a person to whom he/she was related or with whom he/she was or had been in an intimate

personal relationship, or

(b) a member of the same household as her/himself.

The Safer Brent Partnership has convened 5 DHRs since 2011, 3 have been published and 2 are still awaiting publication. We have a statutory obligation as a Community Safety Partnership to undertake and commission DHRs. All reports are reviewed independently by the Home Office and an expert panel before publication. See Community Safety website for published reports:

www.brent.gov.uk/your-community/crime-andcommunity-safety/violence-against-women-and-girls/

#### **OUR LOCAL NEEDS**

Brent has the 5th highest number of reported domestic abuse (DA) crimes in comparison to the most similar London boroughs in the last 12 months. In the year up to September 2017 there were over 144,000 incidents, of which 76,000 were notifiable offenses. Domestic abuse, violence with injury, equates to 31% of all notifiable domestic abuse offenses.

Within the borough there is also an increase in

recorded Sexual Offenses in the 12 month period up to September 2017 with over 1,600 more offenses than the previous year.

Rape offenses have also increased by 19% compared to the same period; cited www.london.gov.uk/whatwe-do/mayors-office-policing-and-crime-mopac/ data-and-statistics/crime%20/domestic-and-sexual

The Mayor of London, a Safer City for Women and Girls (2018-2021) highlights some of the characteristics of victims, including: Low Income; Immigration status; Separation; Pregnancy; Mental Health issues; Drug and Alcohol issues; Learning difficulties; and homelessness. As a borough we also need to ensure we take an intersectional approach when supporting victims of abuse in Brent, as they may experience multiple areas of oppression and marginalisation in society in addition to the abuse.

In the 12 month period up to March 2017, the breakdown of Domestic Abuse (DA) victimisation equates to 76% of women and 24% of men within Brent. Within this same period 86% of sexual violence victims are women and 14% are men. Reflecting the increase in reports and increase in demand, the

number of referrals to our MARAC (Multi Agency Risk Assessment Conference) has increased, highlighting that those victims of highest risk are coming forward for support.

Brent has the third highest number of violent domestic abuse crimes in comparison to the most similar London boroughs in the last 12 months. The number of domestic abuse crimes has increased by 7.50% from the previous 12 months, which is also reflected in high volume of cases discussed at MARAC. On average 22% of victims of DA are repeat victims, with an average of 2.2 incidents occurring. Repeat recording is welcomed, as it highlights the positive intervention the victim has previously received. The repeat victimisation rate for Brent MARAC has risen since 2014 when it was a very low 6%, to now between 17-24%. London average repeat rate is 20% however SafeLives best practice guidance state a repeat rate should be 28%-40%, which we aim to achieve. Further work is underway to increase reporting and helping victims/ survivors feel safe even where there are immigration concerns.

#### **CASE STUDY**

Service User SN - SN has a history of entrenched street months there has been a significant improvement in being established and more importantly that she is receiving them. This has resulted in her being able to secure accommodation, which is often the first step to about small steps that mean a lot. SN was withdrawn and barley communicated with us, but now she has opened up a bit and is slowly beginning to perhaps see a different future. CGL EXIT continue to be involved with partners to establish continued support and solutions for SN, the key for the first steps and making

In 2016/17, the current service received a total of 2385 referrals. The core IDVA service received 658 referrals from a variety of sources. Of those who completed monitoring data, 66% of those that engaged with the IDVA Services were from black or other minority community. In 2016/17, the MARAC panel held monthly, heard over 450 high risk cases.

The Expanded Troubled Families programme which commenced in 2015 included Domestic Abuse as one of the 6 headline problem profiles in Brent. "Families affected by domestic violence and abuse" also recognising where intergenerational abuse may reside. In response to this, services to support the whole family approach are delivered inclusive of perpetrator prevention programmes, to ensure a wraparound programme of intervention and support can be offered.

#### **OUR AIMS AND STRATEGIC INTENTION**

- Raising awareness, increased Prevention and Protection from Domestic Abuse and Violence
- Supporting victims of these crimes and bringing the perpetrators to justice

- Harmful Practices including Female Genital Mutilation, raising awareness and strengthen pathways for support
- Exiting Sexual Exploitation (incl. Human Trafficking & Prostitution)
- To implement the 5 Ps (Prevention, Provision, Partnership, Protection and Participation):
- 1. Prevention To change attitudes and prevent violence. Increase prevention provision
- 2. Provision To assist victims to reduce risk and to move on, developing their lives
- 3. Partnership Working effectively together to challenge all forms of abuse, increased partnership with schools for earlier intervention
- 4. Protection To provide an effective criminal justice system and victim response
- 5. Participation To pursue and assist perpetrators to reduce risk and to move on.

See Appendix 2 – over arching outcomes and Appendix 3 for Delivery action plans

#### **DELIVERABLES IN BRENT – TAKING ACTION**

Through the collection of data from voluntary sector groups and as part of an outcome based review, Brent has achieved a wider view of VAWG in the borough, we are in a better position to highlight any gaps and raise awareness. The Domestic Abuse training delivered has increased victim, practitioner awareness and is available to all as part of continual professional development.

#### **Domestic Abuse Support**

Brent currently commissions the provider Advance (2017- 2020) to provide advocacy support services with co-location of IDVAs within Wembley Police station, across our Children and Young People services and within our MASH (Multi Agency Safeguarding Hub).

The council intends to retain the best practice process of screening all non-crime domestic abuse incidents, as domestic abuse has increased over the past several years, as seen across London. Therefore this will help manage service demand and intervene earlier to advocate for support and intervention.

There is an extensive offer of training to partners and voluntary sector agencies. Advance will continue supporting at local events to aid the continuation of increased reporting as we no longer want Domestic Abuse to be hidden behind closed doors.

Brent now have a Children's Independent Domestic Violence Advocate (IDVA) co located within the Multi Agency Safeguarding Hub team within Brent. Currently the Children and Young People services have two Children's Independent Domestic Violence Advocate's and one Family worker co located with their teams.

#### The MARAC

A MARAC is a local meeting that is held every month where information is shared on the highest risk domestic abuse cases between representatives of local police, health, child protection, housing practitioners, Independent Domestic Violence

Advisors (IDVAs), probation and other specialists from the statutory and voluntary sectors attend, ensuring a multi-agency approach. In Brent MARAC is chaired by the Police and facilitated by Advance, who monitor and evaluate effective information sharing to enable appropriate actions to be taken.

# Evidence of impact is reflected in the feelings of Victim/Survivor as a result of IDVA intervention

	Indicator	2015/16	2016/17	2017	% change from previous year
	% of survivors who feel safer after using the service compared with intake	91%	97%	100%	3% increase
	% of survivors who feel confident in knowing how and when to access help and support in the future	94%	100%	100%	0% no change
	% of survivors who feel that their quality of life has improved after using the service compared with intake	87%	96%	100%	4% increase

Quarterly the MARAC steering group meet to ensure accountability on the part of participating agencies in the MARAC, to their representatives, one another and to victims, providing strategic governance to the MARAC in order to reduce repeat victimisation and reduce levels of harm posed to high risk victims of domestic abuse in Brent. There is a review of attendance to ensure designated safeguarding leads attend all MARAC.

#### **Transformation funding**

Through the Home Office Transformation fund 2017
- 2020 we have received funding for the additional
Three Tier Screening and Health Based IDVA
programmes, this includes two additional Independent
Domestic Violence Advocate (IDVA) posts:

A non-crimes Prevention IDVA - a shift in focus for current IDVA provisions across London to help identify and support more victims of Domestic Abuse (DA) at an earlier stage and prevent them from becoming high risk. The focus will be on all non-crime incidents not normally referred to IDVA services.

A specialist Health IDVA (based at Northwick Park Hospital) - victims of DA will be provided when

they receive medical attention can also be given the opportunity to speak confidentially to an IDVA at the point of crisis. The hospital being a non-criminal justice setting may allow some victims to feel safer to disclose and receive IDVA care, allowing for earlier intervention at the time of crisis and ongoing support arrangements.

Perpetrator Work (Refer to Offenders and Perpetrators Section for further details)

There is no specific profile of a perpetrator, however there is a clear inbalance of power and or control over another person.

DVIP has been commissioned to deliver Domestic Abuse perpetrator and partner support services to residents of Brent until 2019. This includes offering perpetrators of Domestic Abuse access to:

- The Violence Prevention Programme (DVIP's perpetrator programme, accredited by Respect) is a 26 session group delivered once a week in Brent with a rolling intake format.
- (Ex) partners of men on the programme are offered support by DVIP's Women's Support Service throughout and beyond the man's group attendance.

 DVIP provide a Perpetrator Support Worker (PSW) and a Violence Prevention Worker (VPW) who are co-located within Brent Children's Services, providing consultations with professionals and direct client work with referred perpetrators.

Perpetrator programmes have been effective from historic studies, but target a low number of perpetrators. Brent has adopted a model (first London borough) July 2017, targeting a higher volume of perpetrators, to offer wider support, increasing chances for motivation to change and therefore reduced risk of their victim.

#### **Domestic Homicide Review**

Brent and our local Partners will continue to use Domestic Homicide Reviews as an opportunity to improve local service delivery. Reviewing lessons learned, to pull together common themes such as risk management, information sharing and multi-agency working, to improve and where possible foresee and prevent future incidents. All published reviews can be found www.brent.gov.uk/your-community/crime-and-community-safety/violence-against-women-and-girls/

#### **Outcome Based Reviews (OBR)**

OBRs were established in January 2016 as a means of supporting delivery of Brent 2020 priorities. Corporately we have invested in undertaking a comprehensive review across 3 key areas including Domestic Abuse. Listening to partners, community members, survivors/ victims and all, to formulate some key actions to develop locally to support reducing Domestic abuse. The findings and implementation will be shared and incorporated within the action plan.

#### **Female Genital Mutilation**

Notwithstanding the gravity of this abuse, there is core focus across the Health partnership to identify, report and safeguard. With such a culturally diverse community, we recognise that years of expectation and family practice must be stopped through teaching and raising awareness. Public Health and the Community Safety partnership will work with others to help better identify and report on this issue.



#### **Sexual Violence**

The Brent Women and Girls Network (WGN) are based at the Asian Women's Resource center to provide the sexual violence services for victims of domestic and sexual violence, including men, boys and LGBT who live in Brent. The services provided include counselling, body therapy and Independent Sexual Violence Advocacy services. The National Domestic Violence Helpline is also delivered in partnership between Women's Aid and Refuge, and dedicated helplines for victims of sexual violence/ abuse delivered by RASASC and WGN.

# Sexual Exploitation (incl. CSE, trafficking & prostitution)

MOPAC has commissioned – Safer London Foundation, to help young people at risk of CSE in Brent. Referrals are managed through multiagency meetings, where those at risk of Child Sexual Exploitation (CSE) are supported.

CSE cases are being recognised at the daily integrated risk management (IRM) meeting, sharing any intelligence relating to risk, which allows for quick action planning and response.

(See reducing vulnerabilities section for full detail)

Brent Council is working together with professionals, community ambassadors and partnership groups regarding human trafficking, modern slavery and how everyone can work together to better identify, tackle and safeguard.

#### **Predictive Modelling**

Further dataset and intelligence is been developed, to predict vulnerability based on risk factors. This tool will strengthen our local ability to identify earlier and provide balanced and appropriate interventions.

(See reducing vulnerabilities section for full detail)

#### **Prostitution and Sexual Exploitation**

Change, Grow, Live (CGL) has been commissioned by Brent, to run the EXIT Sex Worker Project for reduction in sex working to include off street prostitution incorporating trafficked sex workers. This supports women engaged in street level prostitution to exit, support interventions and structured treatments in place to decrease number of sex workers.

Outcome: 55% - of the identified street sex workers have so far been taken into structured treatment programs.

Outcome: 100% - Of the 2 individuals who exited successfully, both had ceased sex working.

#### **Local Police programmes**

- Using IDVA Early Intervention Protocol to provide support and advice to our victim survivors at the earliest opportunity namely at the scene of the incident
- Increasing enforcement of ASB, CBO, Occupier orders to safeguard the victim survivor and provide a deterrent factor for the perpetrator
- Share information involving children with DSL's at all schools within the borough of Brent
- Increased Police Safer School officer provision within schools for enhanced Police support and advice in school settings
- Trial new initiatives to increase police access for out of hours advice and immediate victim / survivor IDVA support.

# Council Owned Police – Partnership Tasking Team (PTT)

Links have been further strengthened between the Police lead for Domestic Abuse and the PTT, who have been instrumental in supporting targeted domestic abuse arrests of outstanding perpetrators. There has also been a steady increase in the activity around Domestic and Sexual Abuse which has attributed to 5% of their programme for the year. The last two quarters to date saw an increase in activity of 6% and 10% respectively which has been largely due to active brothels being investigated.

#### **Housing needs**

To make every contact count is a key local approach to ensure from the first customer contact, the right response and service is offered to meet the needs or where possible the right sign posting to support or the correct service.

To achieve DAHA accreditation, this is done through the introduction of National Service Standards for housing providers and the accreditation process, where they examine key elements of service delivery, analysis and assessment of existing practices and implementation of an improvement plan. Further details can be found

www.dahalliance.org.uk/accreditation

Brent Housing Management are aiming to achieve this accreditation to signify our commitment to support for victims of DA.

#### **Voluntary Sector Partnership**

Brent works very closely with other voluntary sectors across the borough. Every quarter there is a Brent VAWG forum meeting, where all the statutory partners and the voluntary sectors meet. This innovative partnership strengthens referral pathways across organisations and identifies trends and emerging need.

The Asian Women Resource Centre are a key partner, who are also a part of: The London VAWG Consortium, which is made up of 29 organisations working in partnership with all communities across London. Ascent is a project undertaken by the London Violence Against Women and Girls (VAWG) Consortium, delivering a range of services for survivors of domestic and sexual violence.



# Reducing the Impact of Gangs and/or Knives in our community

- Identifying those affected by gangs and or knives, encouraging exit through diversion or enforcement
- Prevention and awareness raising with young people at risk of carrying/using knives and/or joining gangs
- Disrupting and dismantling criminal networks.
- Identifying, targeting and tackling violent crime linked to knives and or gangs
- Reducing Serious Youth Violence
- County Lines increased understanding and response.

Targeted Area interventions: Harlesden, Neasden, Church Road, South Kilburn, Wembley Central,

#### **WHAT WE KNOW**

Since 2008, knife crime has been defined as any offence that satisfies both of the following criteria:

• Is classified as an offence of homicide, attempted

- murder, assault with intent to cause harm, assault with injury, threats to kill, sexual offences (including rape) and robbery
- Where a knife or sharp instrument has been used to injure, used as a threat, or the victim was convinced a knife was present during the offence.

#### Knife possession offences have been defined as:

- Having an article with blade or point in a public place (including school)
- Threatening with a blade or sharply pointed article in a public place (including school)
- Possession of offensive weapon
- Using someone to look after an offensive weapon
- Threatening with an offensive weapon.

The Police identify a Habitual Knife Carrier as 'any individual that has come up at least twice as a suspect on the Police Crime Record Information System (CRIS) for Possession of an Offensive Weapon / Knife / Bladed Article or a Knife Injury excluding Domestic

Abuse offence in the last two years.

AND; At least one of the above offences is in the last 12 months unless this subject has been in prison for a period in the last 12 months.<sup>1</sup>

The Mayor's Office for Police And Crime (MOPAC) states that serious youth violence has been increasing steadily for the past three years. The number of knife crimes with injury committed against Londoners under the age of 25, is 1,782 offences in the year up to September 2017, which is at the highest level since 2012. As such the 'The London Knife Crime Strategy (June 2017)' was produced which further highlights the commitment and action being taken by the Mayor's Office and partners. The strategy was followed by a national anti-knife crime campaign 'London Needs You Alive' www.london.gov.uk/pressreleases/mayoral/mayor-launches-new-anti-knifecrime-movement which further highlights the impact of Knife crime and the chance to make a better choice, by not carrying a knife. This Campaign has more recently been followed by the Home Office with '#KnifeFree' www.knifefree.co.uk

There is no one clear definition of what constitutes a 'gang' the Met has produced a factsheet;

# https://safe.met.police.uk/gangs\_and\_violence/get\_the\_facts.html

Which highlights some clear differences between 'gangs' and a 'criminal network'. Although many terms are used to reference a group such as; 'crew, man-dem, gyal-dem, team, boyz, group, squad....'. It must also be noted that the term 'gang' has many negative connotations amongst some community groups, particularly Black and Minority Ethnic (BAME)

MOPAC emphasises that Gang crime is not just about young people in street gangs, but includes serious organised crime committed by large and sophisticated networks, resulting in enormous harm to individuals and communities in a whole range of ways, such as drug trafficking, violence, weapon smuggling and child sexual and non-sexual exploitation.

The emerging issue of "County Lines" operated by organised crime networks are being disrupted by the police, with tactics to tackle the flow of drugs in and out of London, targeting the gangs that cross county lines and often exploit young and vulnerable people. There is evidence to suggest Brent gangs have direct links between Child Sexual Exploitation and County Lines.

#### **OUR LOCAL NEEDS**

#### Gangs

Reducing Gang Offending remains a priority for the Safer Brent Partnership due to the high harm impact from these offenses. Many London boroughs, including Brent, have identified increases in gang related offending including: firearm discharges; stabbings; and young people being exploited by gang nominals and organised crime groups.

Based on our local knowledge and information on the Metropolitan Police gangs matrix there are currently 22 gangs in Brent. There are estimated to be over 1,000 known individuals involved with gang criminality in Brent, whilst the current Metropolitan Police Gangs matrix for Brent has around 288 identified gang members. The Brent gangs cohort is over 90% male, 80% black, and has an average age of 24 years old. The long standing gang issues in Brent have created a cohort which is older than most

London boroughs. Currently only 7.3% of those on the Matrix are 17 years old or under, compared to the London average of 20%.

#### Knives

There has been a current rise in knife injury, with 87 victims (under 25 years old - non domestic abuse) over the last 12 months, which is an increase of 3 victims compared to the previous 12 months. There is an overrepresentation of 16 year old victims and 23 year old victims, suggesting that gangs / gang issues are evolving in Brent's youth population. This is an area of work which we aim to understand more.

We recognise the links between gang involvement and knife crime (if not directly, indirectly through drugs and open drug market links, ASB and hotspots of crime to known gang activity). However, incidents of knife related offenses such as street robbery are also increasing. We also recognise that many young people who are otherwise uninvolved in gangs or other criminal activities carry knives for personal protection because they feel unsafe.

Below outlines the Long-term trends in knife/gun crime and homicide ending June 2017 across

1 The London Knife Crime Strategy (June 2017)

London. The latest figures show that trends in knife/gun crime and homicide continue to accelerate in an upwards trajectory from 2015/16 but remain below previous peaks.

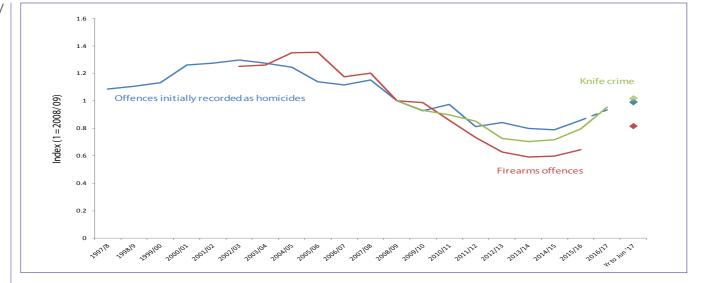
- Knife crime is up 26%
- Gun crime is up 27%
- Homicide is up 14%.

Whilst the majority of knife, gun crime and homicides are concentrated in urban areas, the increase is a national issue (tackling crime unit, Home office data).

The development of a serious violence strategy is planned for 2018 and its recommendations will influence local delivery.

#### **Perpetrators and offenders**

Evidence shows that these offenders typically lead chaotic lives and have complex needs, and are more likely to: have been exposed to crime and violence themselves, often from a young age; have also been victims themselves; have education and employment problems; have learning difficulties or lack basic literacy and numeracy skills; have had contact with



social services; be/have been a looked after child; and to have been excluded from school. Addressing each of these underlying issues is necessary to divert these individuals out of a life of crime and into a positive role in society.

Stabbing incidents have occurred across the borough however there are five main hotspots (Wembley Central, Harlesden, Stonebridge, Willesden and

Kilburn) which are locations of high commuter traffic and footfall. We know that the majority of knife related injuries (excluding domestic abuse) involve male victims and male perpetrators. Proactive steps with partner agencies to support change and reduce re-offending are being delivered through the Offender Management Program (full details explained in the section 'Offender and Perpetrators). Habitual knife carriers are one of the offending cohorts managed

on the offender management programme and the Partnership Police Tasking team (co-funded by the Council and Police) also prioritise monitoring the hotspot areas mentioned above.

#### **OUR AIMS AND STRATEGIC INTENTIONS**

To ensure that Brent provides outcomes aligned to the MOPAC priorities, the Safer Brent Partnership has prioritised reducing knife related offending and gang related offending (overarching outcomes - Appendix 2), supported by our Strategic Assessment (Appendix 1) and delivery Action Plan. Furthermore, the Offender Management Programme will offer a bespoke support package that will encourage offenders into positive outcomes to reduce levels of reoffending and increase outcomes relating to the nine pathways of reoffending.

# The overall aims will be reviewed in the action plan (Appendix 3) and our overarching outcomes (Appendix 2);

 We aim to use intelligence in Identifying those affected by gangs and / or knives and encouraging exit through diversion or enforcement

#### **CASE STUDY**

referred to social services from the London
Ambulance Service and the Police, they
would not divulge much information to the
ambulance attendant or the police. Client A
sustained a one inch laceration to the
buttock area

It was shared to the social worker that Client A had historical gang incidents, however, these incidents had not been reported to the police. There was a request to move family outside of Brent due to the risks from gangs in the area. The allocated workers worked jointly with the Brent Housing department to support the family with this option.

A complex gangs strategy meeting facilitated information sharing with relevant professionals in order to consider risks and agree safeguarding measures and develop an action plan. Due to the serious concerns

held, the case was presented at an Initial Child Protection Conference. Client A was made the subject of a child protection (CP) plan with siblings made subject to a Child In Need Plan

Client A has now been attending school egularly since his re-integration meeting. He is reported by the school to be doing well. Client A reports that he enjoys school and feels there.

The challenge faced was in supporting the amily via a CP plan when they clearly did not agree with it, as they state that Client A is not being abused by his family but the threat lies butside the home; in the community.

he social work team are implementing the hild protection plan with the young person nd his family. This includes working within a nultidisciplinary team comprised of the gangs nit for advice and support, education, and thousing department.

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#### Our aims will include:

Reducing Knives

Reducing Killves	Reducing dangs		
Identify, offer support and mentoring to nominals who carry knives, people at risk of using a knife or knife related offending, with aim to provide better outcomes and stop carrying knives.	Identify, offer support and mentoring to nominals who are involved with gangs/ gang members and people at risk or gang offending, with aim to provide better outcomes and exit gang lifestyle.		
The Intervention Programmes will work alongside the Offender Management Programme and key partners such as Youth Offending Team, Social Care, National Probation Service and the CRCs, Education, Drug and Alcohol services, housing and police, to support those involved in criminality and the associated risks linked with carrying knives	The Gang Intervention Programme will work alongside the Offender Management Programme and key partners such as Youth Offending Team, Social Care, National Probation Service and the CRCs, Education, Drug and Alcohol services, housing and police, to support those involved in gangs and criminality		
We aim to reduce reoffending, serious youth violence, knife related injuries in under 25 year olds and ultimately improve life chances and choices by addressing the main needs of individuals identified through continual analysis, whilst in prison and in the community.	We aim to reduce reoffending, serious youth violence and ultimately exit gang life by addressing the main needs of individuals identified through continual analysis, whilst in prison and in the community.		
Through a partnership approach we aim to target up to 200 prolific offenders, (consisting habitual knife carriers), that cause the most risk to Brent residents, and themselves.	Through a partnership approach we aim to target up to 200 prolific offenders, (consisting of gang nominals, and others), that cause the most risk to Brent residents, and themselves.		
Working closely with the police and Youth Offending services to regularly monitor and/or review specific young people who have committed knife related offenses including providing appropriate interventions and or enforcement	To develop a comprehensive understanding of the impact of county lines, the cohort at risk, designing effective safeguards, response and action in line with the Pan London county lines Project which Brent are leading on with Lewisham.		
To offer a unique localised approach to tackling entrenched behaviours of knife carrying in hot spot locations including schools and adopting national good practice in a localised approach.	To offer a unique localised approach to tackling entrenched behaviours and serious organised crimes linked to gangs in hot spot locations		
We aim to design a communication campaign and raise awareness of the impact of Knives, aligned to national promotions such as #KnifeFree and 'London Needs You Alive'.	We aim to design a communication campaign and raise awareness of the impact of Gangs and serious youth violence.		
To ensure that those most vulnerable to exploitation and victims are safeguarded as we aim to reduce violence and vulnerability.			
Working in partnership with neighbouring boroughs to focus on serious youth violence and cross boarder offenders and victims.			
To develop and pilot Health related initiatives which will support a reduction in knife crime and related issues, aligned to the public health outcomes.			

Reducing Gangs

- Coordinated Prevention and awareness raising with young people at risk of carrying/using knives and/or joining gangs
- Continued investment in disrupting and dismantling criminal networks
- Taking a neighbourhood approach to identifying, targeting and tackling violent crime linked to knives and gangs
- Working closely with partners to Reducing Serious Youth Violence including knife related violence



 Further increased understanding and response to County Lines, to challenge and safeguard.
 Targeted areas: Harlesden, Neasden, Church Road, South Kilburn, Wembley Central

We will further continue to assess and analyse current geographical locations of offending / reporting/ trends and the relationship with known gang members and emerging young associates.

Developing local predictive modelling (see reducing vulnerabilities section) tools to identify young people at risk using a predictive score.

Police operations continue to take enforcement action on ongoing gang activity, with Dedicated Ward Officers having a continued focus on any gang hotspot areas and targeted intelligence gathering to aid enforcement. Police operation Hope, has delivered a targeted response to criminality in Harlesden through methods of catch and convict those causing harm and undertaking illegal activity in the community. Other partners also feed into the wider intelligence gathering exercise including the Police Partnership Tasking Team (PTT) for enforced policing actions and whose prioritises are shared with the

Safer Brent Partnership for a targeted whole systems approach to combatting crime for a Safer Brent. There will also be a joint contribution to our local knife crime tracker.

#### **DELIVERABLES IN BRENT – TAKING ACTION**

St Giles Trust have been commissioned to provide a Gangs Intervention Programme for 2017-2019 to challenge and work with those involved or on the periphery of gangs, to change their behaviour, while holding them to account so as to take responsibility for their actions. This programme works with those involved in gangs to exit gang lifestyle, knife carrying and to provide early intervention to people identified as being on the periphery of gang offending. The programme provides targeted support to assist those involved to achieve positive outcomes linked to the service users' specific needs. Two mentors have been commissioned, each mentor engages and supports identified people involved in gangs that cause the most harm and risk in the borough. They support them to significantly reduce their involvement in gangs and achieve positive outcomes

As part of the gang intervention programme with

St Giles Trust, Educational programs will be offered to all Primary, Secondary and Pupil Referral Unit (PRU) within Brent to provide early intervention and prevention to Brent's young people and increase awareness around the consequences of joining **T** a gang. The educational programmes will cover different themes linked to gang offending.

A peer training project offered to those who have engaged significantly with the Gang Intervention programme and exited gang lifestyle.

Community Safety secured funding for a specialist focused Young People's Gangs worker co-located within Youth offending. The Gangs worker will continue to link in with the wider gangs provision, sharing intelligence and collaborating.

Gang awareness training is being provided for professionals who work with gang affected people and/or families, to build awareness around the issues and how to best support those involved. This is being delivered by St Giles Trust throughout 2017-2019.

Communication - there will be a development of hard hitting honest Campaigns and communication of the effect of Knife Crime. Taking a new perspective to raise awareness of the real impact on young people, their friends and family.

The Mentoring, Sports and well-being programme from Air Network provides support to those offenders on the Offender Management Programme in the following ways:

- Having access to the main London prisons to be able to provide support to cohort offenders prior to release
- Meeting the targeted cohort at the prison gate when released and escort to release appointments
- Providing flexible working hours to meet the needs of the clients
- Providing assistance with appointments if needed i.e. escort to probation appointments etc
- Providing support around the nine pathways of re-offending e.g. Housing support and assistance securing housing, education, training and employment, with the aim of

 securing employment and support with drug and alcohol needs.

The Mentoring, Sports and Well-being programme includes a pre-release prison programme and an extensive community based mentoring activity and personal development programme for the selection of offenders on the Offender Management Programme.

#### **Community Assurance Operations**

The aims of the additional revenue funded operations were to increase public reassurance in community hotspot areas, following the increase in gang related serious offences across the borough. This was completed by a planned operation to deploy a visible presence of uniformed council officers and branded vehicles during peak gang activity times in evenings and weekends across the borough.

Operation activity was monitored via daily tasking sheets for nine of the twelve weeks. During this period, there were 272 activities and referrals for support logged in relation to Gangs. A large volume of actionable intelligence around the gangs and their activity has been captured during the operation. The intelligence has been shared with services, and partners including the Brent Police Gangs Unit, YOS, and Children and Young People department.

Youth Gangs worker works with young people within YOS, Early Help and Social Care. They support young people to exit gangs, develop greater empathy, access mentoring provision and diversionary activities, and obtain formally accredited achievements.

The worker takes referrals for young people who are involved or at risk of involved in Gangs. This is funded through MOPAC. This worker provides one to one support for young people to in the interventions to cover:

- Victim awareness
- Joint enterprise
- Knife crime
- Consequences of the index offence / arrest
- Consequences of crime more generally
- Gangs lifestyle strategies to avoid been drawn into gangs

- County lines and drug dealing
- Home visits
- Goals and aspirations setting
- Supporting young people to develop positive interests – in sports/ music/ hobbies

Knife Crime Programme - The programme looks at carrying weapons and the effects that this has on those who carry weapons and others. The programme covers various topics that include attitudes to carrying knives, the law, social implications of knife crime, victim awareness, conflict management and health. Young people are encouraged to address their attitudes towards the offence committed and develop skills that would allow them to understand the consequences of this type of behaviour and how it impacts upon victims and the wider society.

The programme includes a session with a victim's mother who attends to talk about her experiences, a session with the police officer about the law and the issues from stop and search. The young people's parents

are invited in on the last session to discuss their children's learning.



#### **Bespoke training**

A revised training offer will also be delivered to provide a local in-depth picture of gang and knife crime in the borough. It will draw attention to key groups, their affiliation, local hot spots, county lines **U** links and other issues of concern, the impact on the community and access to support. To enable practitioners and partners to offer effective support and share any concerns they have.

#### **Outcome Based Review (OBR) Outcomes**

The OBR approach involves using design-led methods to discover new perspectives on challenges, engage a diverse stakeholder group in turning insights into ideas and generate principles and a broader vision for success in each of the three areas. The work was based around four phases – discover, define, develop, deliver. Community research is a major part of the approach. This involved meeting Brent residents including people involved with gangs and serious youth violence and professionals through focus groups, interviews and conferences. Approaches will be modelled in 2018 as part of a pilot program.

#### More Prevention - Graduate Research and **Initiative Implementation**

We will undertake further research to understand the local implication and learning from the OBRs in relation to Knife Crime in our community. Through the use of a Graduate we aim to gather further insight into the options available to tackle Knife Crime, from both a policy and operational level. Further areas to research and consider the local application will also include educational support, Public Health input and the health economy, Magistrates and sentencing, new initiatives e.g. Medics against violence and the Cure Violence approach. We will then look into adopting any best practice we find and implement new initiatives where possible.

#### **Health Economy**

Implementing outreach substance misuse provision to support those in public spaces and to engage in local services, with the use of custody drugs workers to engage with drug users arrested for possession. There will be referral to the clinical service and divert from involvement in problematic substance misuse

behaviour and related high harm crime and antisocial behaviour.

Locally we are undertaking and facilitating ongoing discussions with Public Health, the Clinical Commissioning Group (CCG), The Health and Wellbeing Board regarding initiatives and an increase in provision to help prevent violence and further Knife Crime. It is recognised that knife crime is linked to wider health factors.

Community Protection and the partnership will seek to source additional funding and engage community members and partners.

#### **Young Brent Foundation**

Is a consortium of small independent voluntary sector services and groups which work collectively together to seek improvement and achieve local outcomes. We are supporting future funding bids and working together to maximise opportunities for Brent Children and families through the foundation.

#### Licencing powers

A timetable of activity will include the implementation

of test purchasing exercises where areas and shops have been identified as potential locations where young people can purchase knives or bladed articles. Our license team and licensing police officers will take necessary action with the licensee to prevent future sales.

#### **County lines and Exploitation**

Addressing the link between open drug markets, gangs and wider criminal networks, causing harm and impact on our community and vulnerable young people. We will be fully utilising the 'Out There-Response and Rescue' program of interventions on offer when available as part of the MOPAC pan London delivery.



# **Reducing Reoffending**

- Reducing reoffending and engaging offenders
- Managing the needs of the most prolific offenders to reduce offending
- Supporting the Youth Offending Team and the Troubled Families programme through direct delivery
- Identifying routes to positive progression.

Areas of Targeted intervention; Harlesden, Wembley Central, Kilburn ,Stonebridge, Neasden

#### WHAT WE KNOW

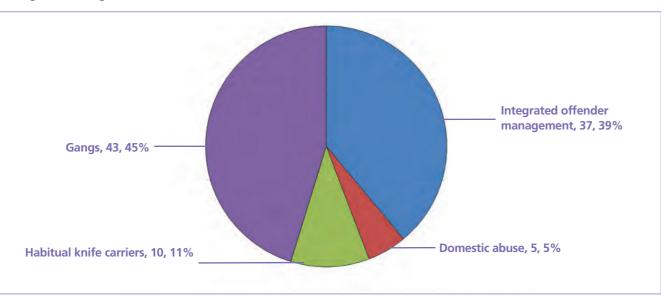
Previous evidence has shown that a well-run Offender Management Programme that targets and supports repeat offenders can have a positive impact on the rehabilitation of prolific offenders and the communities they affect. Prolific offenders cause harm to communities and individuals and cost London taxpayers the equivalent of £2.2 billion a year in criminal justice costs alone and require targeted and specific support to assist them with breaking the cycle of reoffending. For prolific

offenders, breaking the continued cycle of re-offending can be attributed to many other factors, primarily housing, substance misuse and ETE, as these remain key issues when providing support.

#### **OUR LOCAL NEED**

The below pie chart shows the current Offender Management Programme cohort breakdown.

In line with the reducing gang offending priority; gang related offenders now make up nearly 50% of the cohort with a further 11% from Habitual Knife Carriers. The programme also now works with domestic abuse offenders and the previous cohort whose offences who are generally related to volume, serious acquisitive crimes (such as burglary and motor vehicle crime). The overall cohort is 98% male and has an average age of 25 years old.



Evidence from Brent's strategic needs assessment 2015-2016 highlighted that the Integrated Offender Management (IOM) model was really successful and for the year 2015-2016 reduced total reoffending for Brent's most prolific offenders by 40%. Gang members and domestic abuse perpetrators on the cohort also both specifically saw a 39% reduction in offending. Although we evidenced great success, the previous IOM model was restrictive and over 40% of the cohorts main crime type was burglary, which identified a gap as Gangs and Domestic abuse had only made up 9% of the cohort combined.

Following a review of Brent's IOM programme, we felt the cohort needed to be more reflective of the current borough's escalating need and priorities to ensure that the resources and success of the model were better targeted. The current multi-agency wider Offender Management Programme was developed April 2017 and has since been recognised across London as a best practice model.

Now our Offender Management Programme also includes specific target support for Domestic Abuse perpetrators delivered by Domestic Violence Intervention Programme (DVIP) from 2017- 2019, which provides clients with a support package and training program, focusing on their needs, to help divert them away from offending behaviour and patterns. It is recognised that only 1% of perpetrators of Domestic Abuse receive specialist intervention that might prevent future abusive behaviour. Therefore Brent has designed a widened stream of work to increase the volume of perpetrators receiving support and intervention to help motivate them for change and ultimately reduce the risk to the victim.

#### **OUR AIMS AND STRATEGIC INTENTIONS**

The primary purpose of the Offender Management programme is to focus on those offenders that impact our community the most through their offending. This includes previous Integrated Offender Management (IOM) cohort nominals, as well as prolific gang offenders, Domestic Abuse perpetrators, Child Sexual Exploitation perpetrators and any other offender causing the highest harm/threat/impact. These individuals require the most intensive mentoring and support to help them achieve positive lifestyle changes and to reduce and stop re-offending. This will form part of a wider Offender Management

cohort for support and intervention.

Through a partnership approach we aim to target up to 200 offenders, (consisting of gang nominals, knife carriers and prolific IOM offenders), that cause the most risk to Brent residents, and themselves and offer



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a bespoke support package that will encourage them to reduce their reoffending and increase outcomes relating to the nine pathways of reoffending:

- Developing a local offender problem profile and a shared understanding of offender activity through the Annual strategic assessment which will support the delivery of the Offender Management Programme Forum (OMPF)
- Maximise the partnership's use of data from all agencies, to ensure a well-informed evidence and intelligence based partnership response to the offender types on the OMPF
- Improve management of risk, threat and harm to victims and those high risk offenders on the OMPF
- Improve outcomes relating to targeted interventions
- Developing understanding around Contextual Safeguarding and responding to young people's experiences of significant harm beyond their families
- Community Assurance Operations provided Council visibility in gang hotspot areas during peak offending periods, such as summer and

- autumn, to gather intelligence and try and deter any offending behaviour. A spotter in the CCTV room was able to capture images of young people sighted with gang nominals, which were then shared with key partners to try and identify and offer any necessary interventions
- Joint tasking of the Partnership Tasking Team to include the Councils' priorities around Gangs and Child sexual exploitation, using intelligence from key meetings such as the Integrated Risk Management forum (IRM) and any intelligence though the Offender Management programme.

## **Domestic Violence Intervention Programme** (DVIP)

- The programme is respect accredited and we aim to
- Reduce the incidence of repeat victimisation
- Reduce the risk of victims and children for perpetrators referred to the programme
- To protect victims of domestic abuse and hold perpetrators to account

- Support perpetrators to change their abusive behaviour, as an individual or within a family unit where appropriate
- Provide opportunities for men to end a cycle of perpetrating abuse and develop healthy, nonabusive relationships with future partners
- Increase engagement and motivation for change of perpetrators referred to the programme
- Deliver innovative services that are appropriate for Brent's diverse community
- Delivery outcomes for the program are outlined in further details and used for performance monitoring and evaluation.

## Consolidating theses aims across the key priorities below to drive change:

- Reducing reoffending and engaging offenders
- Managing the needs of the most prolific offenders to reduce offending
- Supporting the Youth Offending Team and the Troubled Families programme through direct delivery

Identifying routes to positive progression.

## Our overarching outcomes are listed in Appendix 2

#### DELIVERABLES IN BRENT – TAKING ACTION

Due to the broad range of offender types managed through the Offender Management programme, a variety of support interventions have been commissioned until 2019 to divert offenders from reoffending. A Mentoring, Sports and wellbeing service, offered by Air Network, a Gangs intervention Programme through St Giles Trust, as well as a Domestic Abuse perpetrator programme, provided by DVIP.

The Mentoring, Sports and well- being programme from Air Network will provide support to those offenders on the Offender Management. The Mentoring, Sports and Well-being programme includes a pre-release prison programme and an extensive community based mentoring, activity and personal development programme for the selection of offenders on the Offender Management Programme.

Programmes that have followed a similar project model which we have built throughout 2016/2017 achieved great outcomes, including reducing reoffending of the targeted cohort by 34%, over achieving our baseline of 10%. Since April - September 2016, 30 ex-offenders who were on the programme achieved positive destinations in employment, training and education and housing. Therefore we hope to replicate this model and widen the scope we are targeting.

#### **DVIP Perpetrator Programme**

Brent have introduced a national best practice model by looking at how we can do more and challenge the regional norms of 'working with offenders'. Partners are working closely to identify perpetrators of domestic abuse to offer support earlier to reduce repeat behaviour. Those accepted onto the scheme will have access to interventions that offers support to reduce their re-offending and tackle their behaviour.

As part of the DViP intervention, we have two

co-located workers based within our Children and Young People's department allowing for better information sharing, increased referrals and to support with cases where children are in the home.

Whilst the focus is primarily on male perpetrators, DViP also provide a support worker allocated to any victims linked to the male clients; ensure that the victim is receiving any necessary support. one of the key elements to the DViP programme is the Respect accredited 26 week programme, Males who are not yet ready to attend the group programme can receive support from a prevention worker though the motivational change support pre programme, with the aim to get them ready to attend the group programme. DViP offer a selection of interventions for clients referred to the service:

- Funded spaces on DVIP's borough-based, accredited male perpetrator group programme, including basic suitability assessment and ongoing feedback to referring agency where required
- Linked women's support services for partners of men on the programme

- 1-2-1 interventions with individuals unable to access the men's group programme (e.g. those requiring language interpreter, or 16-17 year olds)
- Intensive motivational work with perpetrators who are not ready for the perpetrator programme, in collaboration with local agencies to assist in overcoming external obstacles to engagement
- Specialist domestic abuse consultations (face to face or by phone) with any Brent professional wishing to refer a perpetrator to the project or discuss any aspect of DVA within their caseload.

#### **CASE STUDY 1**

Feedback from a Social Worker regarding a Perpetrator of Domestic abuse – who has completed the Perpetrator program with DVIP

in this case helped to reduce the risk faced by the children and progressed the case to closure. The children were placed on a Child Protection plan following disclosures by mother indicating an entrenched history of domestic violence perpetrated by the father. During the initial visit, the children were observed to display behaviour indicative of witnessing and experiencing traumatic episodes of domestic assaults of their mother by father.

Following the intervention of DVIP worker (alongside Addaction), father's behaviour seemed to change. Mother and the children reported no further incidents of domestic abuse. What I found encouraging was father's insight

into the detrimental impact his behaviour had on his wife and children. During home visits mother reported an improvement in father's interactions with her and the children and during discussions (using the signs of safety scaling model) increasingly rated a reduction in "I am happy to confirm that DVIP's intervention—the likelihood of father committing further acts of domestic abuse. The decreased rating corelated with the sessions undertaken by DVIP, indicating that these sessions might have had a positive impact on father's behaviour while at home.

> As the allocated worker it is my professional opinion that father's insight into the effects of domestic violence on the family as a whole was as a direct result of his engagement with the service."

#### **CASE STUDY 2**

Client A with previous offending linked to gangs, was referred to the offender management programme nearing their release from custody due to needing additional support when back in the community, around housing, benefits and Entry to Employment (ETE). The client had made some positive steps whilst in custody and the probation officer was worried that the progress made, could be impacted on when released back into their community also into their offending area.

On release, the client was met by the police and supported to attend their initial appointment where client was also introduced to Air Network who explained how they could help the client with their identified needs. It was fully explained to the client about the offender management programme and what they could expect from the partnership. The client agreed to engage and a support plan was designed, in collaboration with the client and probation officer.

- client including 1-1 meetings
- assisted them with arranging appointments with the job centre, housing providers and our local ETE provider.
- The police also made home visits to ensure the client was ok, feeling safe, and if they needed any other support.

Throughout the client's engagement with the programme, the client maintained all appointments with probation, and engaged productively in the sessions.

- Housing benefit claim was made, which allowed for the client to explore other housing options
- the client successfully passed the Construction skills certificate scheme (CSCS) training, increasing their job opportunities.

- Air Network established regular contact with the the client successfully passed the Construction skills certificate scheme (CSCS) training, increasing their job opportunities.
  - The client remains on the programme, even though they have successfully completed their probation order. They remain in contact with Air Network and now attend the gym, to start improvements to their physical health. They have moved to a new house, away from the previous area of offending, and are still being supported to find employment or training.

# Reducing Vulnerability and Increasing Safeguarding

- Supporting and protecting those most vulnerable in our community
- CSE identifying those at risk and Safeguarding them
- Supporting victims of crime to reduce fear and increase safety
- Promoting the Prevention of Hate Crime
- PREVENT to safeguarding those most at risk of radicalisation and extremism.

Targeted areas of Intervention; Willesden Green, Harlesden, Kilburn, Kensal Green, Stonebridge

WHAT WE KNOW

#### **Community MARAC**

The Brent Community MARAC (CMARAC) is recognised as an example of good practice nationally, as a multi-agency panel meeting which has been created to share information on high-risk cases of vulnerable individuals and to put in place a risk management plan to address the safety and protection of those victims. Analysis of Brent's

"repeat vulnerable callers" has shown they present a considerable drain on resources in terms of repeated interventions, police and council call-outs and complaints from the wider community.

The CMARAC provides a holistic approach and is effective in bringing together teams who may have been working in isolation, and have lacked the oversight of multiagency support to deal with issues and underlying causes. It also increases understanding and awareness of the thresholds, capacity and challenges of other agencies.

#### **Hate Crime**

A "Hate Crime" is any criminal offence where the victim or someone else believes the crime is targeted because of the victims race or ethnicity, religious beliefs, gender, gender identity, disability, age, sexual orientation or any other actual or perceived difference. "Hate incidents", are incidents that do not constitute a crime but cause harassment, alarm or distress, and are directed at someone because of any actual or perceived aspect of their identity. The CMARAC addresses and supports those most vulnerable to Hate Crime, through a multi-agency response.

#### This can include:

- Physical attacks From pushing and shoving up to serious assaults
- Verbal Abuse using derogatory or insulting words
- Threats, bullying and intimidation
- Damage to property inclusion offensive graffiti
- Threatening or offensive mail, texts or emails
- Hate can also be directed at whole communities

   for example vandalism of places of worship, or
   offensive graffiti in public places.

In 2015/16 across England and Wales there were 62,518 offences recorded by the police in which one or more hate crime strands were deemed to be a motivating factor. This was an increase of 19 per cent compared with the 52,465 hate crimes recorded in 2014/15. In Brent, over a 12 month period (up to August, 2017) there was a total of 779 hate incidents recorded involving 816 victims.

Type of hate crime	Total Number of incidents	Percentage of the total
Anti-Semitic Hate Crime Disability Hate Crime Faith hate crime Islamophobic Hate Crime Racist Hate Crime Sexual Orientation Hate Crime Transgender Hate Crime	779	99.98%

#### **Prevent and Extremism**

The Counter Terrorism and Security Act places all specified authorities, including the council, schools, colleges and health providers, among others, under a duty to have 'due regard' to the need to prevent people from being drawn into terrorism – this is known as the Prevent duty. The Prevent duty means that the council and its statutory partners must work with the Home Office and law enforcement agencies to ensure that our residents are both informed of the current threat level, which is 'severe', and how to challenge the types of violent extremism which seek to harm the UK and disrupt community cohesion.

The Governments counter-terrorism strategy

is called CONTEST and it is divided up into four priority objectives:

**Pursue** – stop terrorist attacks

**Prepare** – where we cannot stop an attack, mitigate its impact

**Protect** – strengthen overall protection against terrorist attacks

**Prevent** – stop people becoming terrorists and supporting violent extremism.

A Counter Terrorism Local Profile produced by the Counter-Terrorism Command of the Metropolitan Police, informs the level of risk for Brent. Currently Al-Qaeda inspired extremism, including the role of Daesh/Islamic State, is considered the principal risk in Brent. The majority of Brent's Prevent work focuses

on this risk. There is no single driver of radicalisation, nor is there a single journey to becoming radicalised. The internet creates more opportunities to become radicalised, since it's a worldwide 24/7 medium that allows you to find and meet people who share and will reinforce your opinions. Research tells us that the internet and face-to-face communications work in tandem, with online activity allowing a continuous dialogue to take place. Further details can be found within our Stronger Communities Strategy www.brent.gov.uk/strongercommunities which provides clear oversight of our commitment to anti-terrorism.

#### Child Sexual Exploitation (CSE)

CSE is a form of child sexual abuse, 'where an individual or group coerces, deceives or manipulates a child or young person... into sexual activity'.

Analysis across Brent has highlighted Child Sexual Exploitation (CSE) as a high-risk, high harm issue. There are close links across the Gangs and Violence against Women and Girls agendas. CSE has been a priority with Safer Brent Partnership as it is vital that community safety partners are aware of risks and

able to access referral pathways when a vulnerable young person comes to notice. A vulnerability-centred approach is likely to highlight issues of CSE. We work with the Children and Young People Department (CYP) and Local Children's Safeguarding Board **T** (LSCB) to embed developed pathways, to identify and refer victims of CSE, taking appropriate action in managing offenders (through MAPPA, OMPF, MASE panel tracking or other processes), working closely with our police partners, monitoring and responding to trends also working through our Domestic Abuse and VAWG strategy to raise awareness of sexual violence and change cultural acceptance. Brent will be implementing and embedding key contextual safeguarding approaches to further safeguard and prevent CSE. (https://contextualsafeguarding.org. uk/about/what-is-contextual-safeguarding, www.signsofsafety.net/, /www.brentlscb.org. uk/article.php?id=539

#### **Predictive Modelling**

Protecting those most vulnerable also includes the role of safeguarding and early intervention. Brent Community Protection team and IT solutions

company IBM have carried out a proof of concept, building a predictive model to identify vulnerable young people most at risk of criminal exploitation, such as CSE and gang drug running.

The predictive model uses a range of data sources based on borough priorities and needs from youth offending services, social care, schools and gang area intelligence. The model draws upon risk indictors identified from extensive research for 'The Office of the Children's Commissioner's Inquiry into Child Sexual Exploitation in Gangs and Groups.

The proof of concept was based on around 12,000 children and illustrated evidence to suggest we can start identifying children at Risk of Criminal Exploitation and Offending well before the outcome occurred. We have a planned prototype in action to operationally pilot through a user friendly dashboard, to hopefully then show successful outcomes to gain further funding for full council roll-out.

The early identification of vulnerable young people provided by the model will not only aid earlier identification of vulnerabilities but also promote the use of earlier cost effective interventions and ensuring better decisions are made. The model will introduce a quantifiable and objective risk assessment which can be managed across partner agencies.

The deployment of this model in a multi-agency environment will undoubtedly better safeguard the most vulnerable children through better risk management and early cohort identification for specific interventions.

Perpetrators - also targeted via Local Joint Action Groups, OMPF and ASB interventions. Refer to the Offender and Perpetrator section for more information.

#### **OUR LOCAL NEEDS**

There has been a 37.6% reduction in risk in the Community MARAC cases, reduced repeat victimisation, improved agency accountability and provide additional support for agencies who manage high-risk cases. This has included victims of Anti-Social Behaviour, hoarders, and those being exploited who do not reach Safeguarding thresholds. The cohort was 53% male and 47% female. There were a range of vulnerabilities identified within the cohort

Vulnerability within our community is sometimes hidden, early identification and intervention can help to safeguard and reduce risk.

Borough	Anti-Semitic	Disability	Faith	Islamophobia	Racist	Sexual orientation	Transgender
Brent	11	0	93	73	636	58	0

including Mental Health, Substance misuse, Repeat victim/perpetrator, Physical Disability, Forensic History, Vulnerable minority e.g. religious, political, cultural, Learning Disability, Sex worker and Homelessness.

Mental Health 37% and Substance misuse 21% were the most prominent vulnerabilities identified in cases respectively. Over 50% of the cohort had multiple vulnerabilities identified.

Nearly 80% of all hate crimes are based on race, religion/faith or ethnicity.

There has been an increase in reported hate crime across all the strands, however under-reporting continues to be a problem.

Using the MOPAC dashboard (data available from the previous 12 months up to June 2017) of recorded data, we can develop a picture of hate crime in Brent. This data will include hate crimes reported/recorded during the EU referendum period.

Vulnerability within our community is sometimes hidden, early identification and intervention can help to safeguard and reduce risk.

#### **OUR AIMS AND STRATEGIC INTENTIONS**

Aims of Community MARAC and Hate Crime are to:

- Share information to increase the safety, health and wellbeing of vulnerable individuals, including adults and their children
- Determine the level of risk that is posed to the victim/ vulnerable individual and associated children, and whether there is any risk to the general public
- Construct and implement a risk/case management plan that provides professional support to all those at risk and that aims to reduce the future risk of harm
- Reduce repeat victimisation

- Improve agency accountability
- Improve support for staff involved in high risk cases
- Contribute to the development of best practice
- Identify policy issues arising from cases discussed within the Community MARAC and raise these through the appropriate channels.

The Community MARAC and Hate Crime Conference is designed to enhance existing arrangements.

#### **Aims of Prevent:**

In addition to the Prevent Strategy, Local Authorities are listed as a 'specified authorities' under the Prevent Duty, Counter-Terrorism and Security Act 2015. The duty sets out 6 areas where a Local Authority must evidence activity, they are:

- A risk assessment
- An action plan
- Partnership work
- Staff training
- Understanding and supporting other agencies and organisations supporting children
- Understanding and supporting out of school settings supporting children.

#### Aims to tackle CSE:

Tackling CSE remains a core focus of our Children and Young people service and is clearly evidenced within the Early Help strategy. The service aims to work collaboratively with current models such as the Signs of Safety approach and more recently the implementation locally of the contextual safeguarding model to work preventatively (especially in relation to peer on peer abuse) and in supporting vulnerable young people. Partnership operations are integrated into the CSE response models and participate in the Vulnerable Adolescent Panel to address overarching themes between CSE, Gangs and Missing issues.

For more information on the Vulnerable Adolescent Panel, please refer to the CSE strategy.

- To establish a Vulnerable Adolescent Analyst post to develop understand and intervene more effectively with our most vulnerable young people and lead on peer network mapping.
- Joint work with CYP, Police, Community Protection and Partners to develop a Brent approach to mapping peer networks and using this to target intervention and disruption activity.
- Exploring additional funding opportunities to provide increased support to children at risk of CSE.

The most vulnerable adolescents in Brent are identified and have appropriate interventions in place in order to increase resilience and reduce risk.

Data analysis through the Vulnerable Adolescent Panel to track Young People and interventions to ensure appropriate interventions are in place including:

- CSE 1:1 work with girls at risk
- Harmful Sexual Behaviour 1:1 work for boys

- Abianda 'girls and gangs' (group work)
- Air Network
- St Giles Trust
- Wider partners' response.

#### The consolidation of these aims are reflected in the overarching strategic priorities of:

- Supporting and protecting those most vulnerable in our community
- CSE identifying those at risk and Safeguarding them
- Supporting victims of crime to reduce fear and increase safety
- Promoting the Prevention of Hate Crime
- PREVENT to safeguarding those most at risk of radicalisation and extremism Our overarching outcomes are listed in Appendix 2 and supported through the action plan in Appendix 3, also aligned to the Brent Stronger Community Strategy.

#### **CASE STUDY**

5M is a 62 year old, Jewish, white British female and social phobia. She also has chronic psoriasis dressing, and occasionally going out or even

inner doors had been kicked in and the locks

that her property had been taken over and she

Police evidence positions SM as vulnerable

the boarded-up windows meant it was very dark. victim, location and any offenders. The meeting including a successful crack house closure, access accommodation with support. The perpetrators

#### **DELIVERABLES IN BRENT – TAKING ACTION**

#### **Community MARAC**

• Shared key information to increase the safety, health and wellbeing of vulnerable individuals, including adults and their children

Determined the level of risk that is posed to the victim/ vulnerable individual, associated children, and whether there is any risk to the general public

 Constructed and implemented a risk/case management plan that provides professional support to all those at risk and aims to reduce the future risk of harm

- Reduced repeat victimisation for clients referred
- Improved agency accountability



for London

• Improved support for staff involved in high

• Identified policy issues arising from cases, discussed these within the Community MARAC and raised these through the appropriate channels.

#### Prevent

- Delivery of Channel the multi-agency case conference, chaired by the local authority, which meets monthly to discuss those who are most at risk of being drawn into support for terrorism and affiliated groups
- Coordination of Channel referrals, Prevent Projects and related training
- Prevent case management
- Maintaining our duty and requirements for Prevent
- Prevent Outreach as part of the Stronger Communities Strategy.

#### **Child Sexual Exploitation (CSE)**

- The daily Integrated Risk Management meeting and Gangs Intel Hub meeting monitors any possible links of concern to CSE, referring directly to CSE pathways if needed
- MASE Panel and Vulnerable Adolescent Panel (VAP) – providing strategic oversight and partnership response
- All commissioned IDVAs and social workers have been trained by a specialist CSE worker to enhance their knowledge on CSE
- Utilising CCTV to support identify vulnerable, missing young people
- Utilising peer mapping models, intervention workers (harmful sexual behaviour and CSE) and developing contextual safeguarding approaches.

#### Predictive model

• Identified as part of the outcome based reviews to develop the model into the testing and pilot stage.



## Reducing Anti-Social Behaviour (ASB)

- Tackling harmful behaviour in our shared public
- Addressing offenders of ASB
- Supporting to reduce the risk and harm caused by ASB
- CCTV use across vulnerable locations for an evidence based intervention
- Target hardening and strengthening Burglary hotspot locations
- Using tools and powers to remove Open drug
- Utilising Met Patrol Plus to support local enforcement and intervention.

Area Targeted Intervention: Wembley Central, Harlesden, Stonebridge, Tokyngton, Kingsbury, Willesden

#### WHAT WE KNOW

The London Assembly Police and Crime Committee report (January 2018) describes Anti-Social Behaviour (ASB) as complex and highly emotive, which is a

a devastating impact on quality of life, and incidents that appear minor can have a cumulative effect and lead to more serious criminal behaviour.

At its extreme, Anti-Social Behaviour has led to people taking their own lives or driven them to violence. While it is clear that action must be taken against perpetrators, it is also essential that victims are protected and feel confident that they will be treated appropriately.

#### **Home Office Guidance**

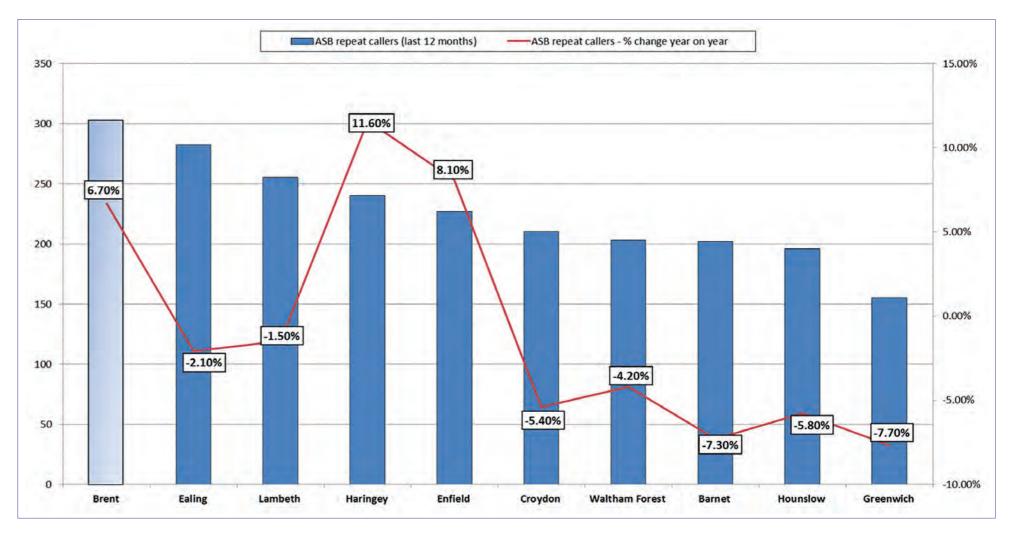
In December 2017 the Home Office updated guidance on use of the ASB tools and powers under the Act, ensuring that the powers are used appropriately to provide a proportionate response to the specific behaviour that is causing harm or nuisance without impacting adversely on behaviour that is neither unlawful nor anti-social. https://www. gov.uk/government/news/new-guidance-on-theuse-of-the-anti-social-behaviour-crime-and-policingact-2014

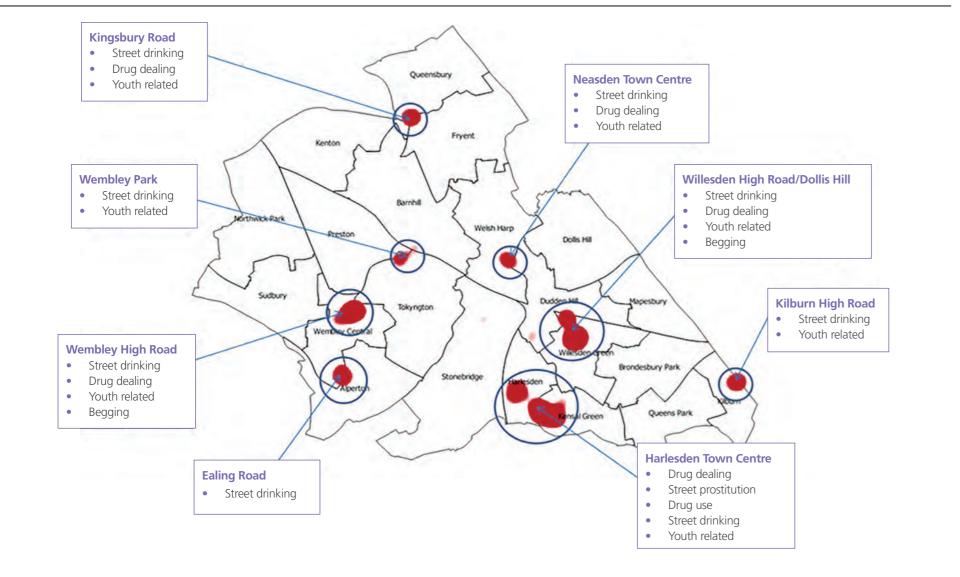
widespread concern for many Londoners. It often has | The Council entered into a S.92 Agreement with the Metropolitan Police Service to fund a council owned and tasked police team consisting of 12 Police officers to work solely on Safer Brent Partnership priorities. The team is known as the Partnership Tasking Team (PTT) and started with the Council April 2017.

#### **OUR LOCAL NEEDS**

Brent ASB calls have reduced, however Brent has the highest number of ASB repeat callers, in comparison to the most similar London boroughs, in the last 12 months, increasing by 6%. Brent's ASB recorded data from December 2016 to December 2017 has shown the top three reported categories, to be open drug markets (often inter related with gang activity), rough sleeping and street drinking. Refer to Appendix 1 for full details in the Strategic Assessment.

A high proportion of repeat ASB callers were attributed to customers impacted by the cohort seeking casual labour work in the area. As a result a Public Spaces Protection Order (PSPO) was implemented in 2015 at Honeypot Lane to tackle nuisance attributed with demand for the causal





labour market. This was extended and varied for 3 years on 21 December 2017 up until 20 December 2020 to eliminate the root causes of the problem and work more closely with the main identifiable groups affected, who are the Roma community and they will be supported and signposted to the Works Right Centre, a registered charity specialising in supporting EU nationals in Brent. We will continually review and consider the impact on all marginal groups affected by the PSPO and ensure support is available.

From November 2017 to January 2018 there have only be 4 ASB calls to the police relating to nuisance attributed to Honeypot Lane PSPO. The Cricklewood Broadway PSPO order implemented on 20 December 2015 was discontinued in December 2017 following effective policing to reduce the nuisance in the area substantially.

Continuing analysis of trends is paramount to stay on top of police and strategy tasking. There were approximately 1,159 calls to the Police which had an alcohol flag between 30/11/2015 and 29/11/2016. A further analysis using voluntary sector data and local intelligence indicated 5 areas within the 12 priority

areas as being most problematic. A PSPO pilot was conducted in April 2017 for 6 months in those priority areas and Brent implemented a Borough wide Public Spaces Protection Order to prohibit Street Drinking on 20 October 2017 up until 2020.

#### **Extra resource and targeted approach:**

#### Police Partnership Tasking Team (PTT)

The Partnership tasking team to date have recorded 794 incidents related to Anti-Social Behaviour (ASB) since joining the Council through council revenue funding in April 2017. Over the first four guarters to date ASB has attributed to on average 52% of the PTT activity which is consistent with the volume of work required in these hotspot areas and the ongoing enforcement of Public Spaces Protection Orders (PSPO). Quarter 3 also shows little or no PSPO enforcement as incidents of violent crime and robberies had increased in Brent, realigning PTT priorities to assist the borough policing tactics. In addition current analysis shows the demand for casual labour decreases in the winter months as the main identified cohort return to their country of origin. Over the next 3 years, the PTT will increase their

application of the tools and powers under the ASB Act, such as Closures and Criminal Behaviour Orders.

#### As a result of proactive partnership response;

- 23 individuals were identified as causing antisocial behaviour and drug dealing in the area
- All individuals were warned by their landlords and the implications regarding their tenancy
- 15 individuals issued with Community Protection Warnings
- 9 individuals were issued with full Community Protection Notices for breach of the Community Protection Warnings
- Over £600 Fixed Penalty Notices have been paid for breach of the Community Protection notices
- 1 individual was prosecuted in court for breach of the Fixed Penalty Notice
- 1 Criminal Behaviour Order was obtained for the most prolific and persistent offender, who was convicted of drug dealing.

A review of calls after 8 months of LIAG tasking and partnership intervention, had shown a reduction to

#### **CASE STUDY**

ASB in Chapter Road - Reports received from anonymous residents and the Willesden Ward Councillor in June 2016 regarding a group of at least 20 youths and young men (ranging from 15 to 20/30 years of age) loitering, making excessive noise, intimidating, smoking drugs, urinating, drinking, littering, drug dealing, daily outside Dollis Hill Tube Station between 7pm and 3am in the morning.

The case was referred to the Local Joint Action Group (LJAGS) Kilburn Cluster and diary logs were sent to all residents in the area to get details on times / frequency of activity to shape enforcement patrols. Police also implemented Dispersal Orders over the weekend to given them the legal requirement to stop individuals in the area and obtain their name and addresses. The Police Partnership Tasking Team were tasked to the area, daily over an 8 month period to identify the problems and deal with criminal behaviour.

The Anti-social Behaviour Team also worked with landlords through the LJAGs to issue tenancy warnings for individuals identified and schedule meetings with their families to highlight the risk of eviction. Change Grow and Live (CGL) were also tasked over an 8 month period to provide outreach in the area and offer treatment and support to those who suffered from substance misuse issues.

9 calls on average every month, a 55% reduction in calls. As a result of this case, a 5 stage Community Protection Notice process has been agreed with the police to escalate quicker to criminal behaviour orders for our persistent offenders involved in criminality. The area continues to be monitored as part of ongoing prevention work.

#### **OUR AIMS AND STRATEGIC INTENTIONS**

- We aim to continue with our intelligence IQed area based approach using analytical products and reports
- There will be appropriate use of Anti-Social Behaviour tools and powers for ASB nominals identified and more emphasis on applying for Criminal Behaviour Orders for prolific perpetrators who are involved in the open drug markets.
- Continue to reduce anti-social behaviour repeat calls to the Police and Council.
- Continue to reduce the nuisance attributed with the Honeypot Lane Public Spaces Protection Order as we successfully achieved with the Cricklewood Public Spaces Protection Order which was

discontinued in December 2017.

- We will work closely with the Neighbourhood and Town Centre Managers in Regeneration and Environmental Services.
- We will work closely with neighbourhood watch schemes, resident and community groups in Brent to ensure communities are empowered to not only self-police their streets but are supported through localised crime alerts and the Community Trigger process.
- Going forward the PTT will increase their application of the tools and powers under the ASB Act.

Overarching outcomes are listed in Appendix 2

#### **DELIVERABLES IN BRENT – TAKING ACTION**

We will continue to deliver a customer facing service for all Anti-Social Behaviour related problems in all wards in Brent through the use of our coordinated LIAGs and multi-agency cross-service area based approach.

Closure Order	11
Community Trigger	28
CPN Warning	40
CPN Notice	14
FPNs – Breach of CPN	93
PSPO Warnings	133
FPNs – Breach of PSPO	23
PSPO – Implemented	9

We will use a range of tools and powers under the ASB Crime and Policing Act 2014 which will be monitored at the Local Joint Action Group (LJAG). Including:

- Closure Notices and Orders
- Criminal Behaviour Order (CBO)
- Public Spaces Protection Order (PSPO)
- Community Protection Notice (CPN)
- Civil Injunctions
- Absolute Grounds of Possession.

Since the enactment of the ASB Crime and Policing Act 2014, there has been use of the new tools and powers to combat these local issues and to date have enforced by the Anti-Social Behaviour Team:

There will be a robust policing plan to tackle street drinking, open drug markets and nuisance attributed with casual labour markets by concentrating enforcement in hot spot areas. Offender management will link into wider Offender Management programmes, as we see the link between on street drug dealing and gang related offending. Offender management for the PSPO areas will also be monitored through our LJAGs on a monthly basis and there will be an annual review of fixed penalty notices and legal prosecutions, including a reduction in demand to the Council year on year. PSPOs will also be reviewed year on year and varied or withdrawn if required.

We continue to evaluate particular trends in the Borough and our response to those problems on a year on year basis as crime and ASB trends to change and fluctuate our approach to assessing Victim, Offender and Location allows us to create a

dynamic and multi-directional approach to ASB. This will continue and develop as we better use of our predictive modelling.

## There are two main partnership approaches to

tackling ASB in Brent:

1. There are three Loc . There are three Local Joint Action Groups (LJAGs) which deal with locality-based problems through a multi-agency, evidenceled problem oriented approach and individuals who cause the most alarm. harassment and distress to residents in Brent. This includes prevention through diversion and support, and utilising enforcement options where necessary. These are coterminus with police cluster boundaries and cover Kilburn, Harlesden and Wembley.

> LJAGs have the ability to direct mobile CCTV resources.

2. The other is the use of the Community MARACs – (see section reducing Vulnerabilities and increasing safeguarding) Deployment of mobile CCTV cameras in hot spot area will managed through the LJAGs and we will work closely with the CCTV unit, using fixed and mobile CCTV monitoring to identify offenders through continued analysis and assessment.

#### **Enforcement:**

The current PSPO orders are enforced by the Partnership Tasking Team and local SNT, but there are plans in place to develop a Council



pool of enforcement from April 2018 through the Enforcement Practitioners Group which sits within Regeneration and Environmental Services.

The PTT have also supported ongoing enforcement activity for anti-social behaviour attributed with shisha bars leading to recent Closures under the ASB Legislation and brothel enforcement under the Sexual Offences Act with plans to sustain this level of enforcement in our priority areas

We plan to further strengthen links with the Neighbourhood and Town Centre Managers for more support and buy-in from residents and businesses, to tackle our priority areas holistically, moving to a community solution and resolution. This area based approach will be developed at the Councils Enforcement Practitioners Group where services such as Waste Enforcement, Private Housing, Nuisance Control,

Licensing, Trading Standards and Planning are represented.

We will also improve our area based approach via the PTT and enforcement pool of officers to tackle street drinking, open drug markets

and nuisance properties, prioritising more of our resources in Neasden Town Centre, Harlesden, Wembley, Willesden and Kingsbury for intensive partner enforcement operations. The operations will be programmed throughout the year with localised publicity campaigns to inform residents of action taken.

We are in active consultation with Park Services and resident groups to implement Public Spaces Protection Orders in Brent's Parks in 2018 and develop effective Council led enforcement strategies over the spring and summer months.

In the near future we hope greater integration of ASB services for an enhanced One Council response, through proposed merging of the council Core ASB team and Brent Housing Management ASB functions.



Community Safety Strategy. Towards a 'Safer Brent' 2018-2021 Community Safety Strategy. Towards a 'Safer Brent' 2018-2021

## Glossary

#### Abbreviation **Anti-Social Behaviour ASB** CCG **Clinical Commissioning Group** CCTV **Closed Circuit Television CBO** Criminal Behaviour Order **CSP Community Safety Partnership** CYP **Children and Young People Department** Domestic Abuse **Domestic Violence** DV **Edge of Care Habitual Knife Carrier** HKC **Independent Domestic Violence Adviser IDVA Integrated Risk Management** Local Safeguarding Children's Board **LSCB MASE Multi Agency Sexual Exploitation Metropolitan Police** Offender Management Programme Forum **OMPF** Safer Neighbourhood Team **SNT** Vulnerable Adolescent Panel

## **Appendix 1**

### Local Strategic assessment

#### SAFER BRENT PARTNERSHIP PRIORITIES

#### **Strategic Assessment Overview**

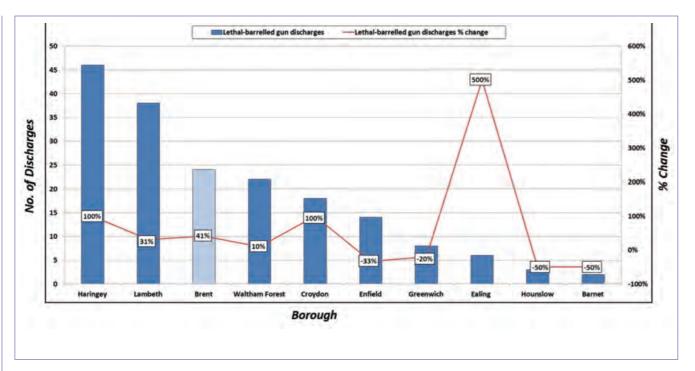
The annual strategic assessment gives an overview of the current and long-term issues affecting or likely to affect the Safer Brent Partnership over the next 12 months. The strategic assessment provides the intelligence and evidence base to identify, understand and tackle priorities to improve community safety in Brent.

Priority
1. Reducing Gang Related Offending
2. Reducing Anti-Social Behaviour
3. Reducing Reoffending
4. Reducing Extremism, Hatred and Intolerance
5. Reducing Violence and Vulnerabilities
5a. Reducing Domestic and Sexual Abuse
5b. Reducing Child Sexual Exploitation

Please see on following pages, a summary assessment of the current strategic needs for each priority area. The data is generally from the current 12 month period (28/06/2017 to 27/06/2018) and compares against the previous 12 month period (28/06/2016 to 27/06/2017).

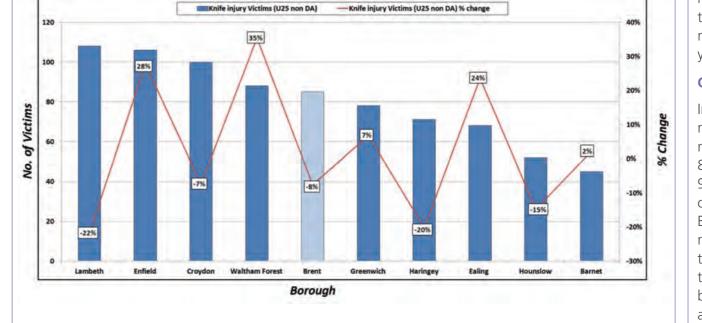
#### 1. Reducing Gang Related Offending

Measurable Indicators: Lethal-barrelled gun discharges



Brent has the third highest number of lethalbarrelled gun discharge incidents, in comparison to the most similar London boroughs, in the last 12 months. The number of lethal-barrelled gun discharges has increased by 41% from the previous 12 months. Three other boroughs have seen larger

increases in lethal-barrelled gun discharges, in comparison to Brent.



## Knife injury victims under the age of 25 years old (non-domestic related)

Brent has the fifth highest number of knife injury victims under the age of 25 years old (non-domestic related). The number of knife related

injuries under 25 years old has decreased by -8%, which is the fourth largest decrease within the most similar group.

Despite the current decrease in Knife injury victims under the age of 25 years old (non-domestic

related), it should be highlighted that Brent had the highest number of knife crimes (811) within its most similar group, and saw the highest year on year increase (56.3%).

#### **Gang Matrix**

In April 2018 the Metropolitan Polices Gangs matrix for Brent has 216 identified/monitored gang members of which 136 are in the community, and 80 are in Prison. The Brent gangs' cohort is over 90% male, 80% black, and has an average age of 24 years old. The long standing gang issues in Brent have created a cohort, which is older than most London boroughs. Currently only 7.3% of the cohort are 17 years old or under, compared to the London average of 20%. Work is currently being developed to better identify our youth gang associates, including our enhanced partnership intelligence and focused deterrence forums.

The profiles of offenders for the two proxy gang indicators over the last 12 months shows a similar pattern to the gang's matrix.

The profile around the lethal-barrelled gun discharges is representative of the established gang

Community Safety Strategy. Towards a 'Safer Brent' 2018 - 2021

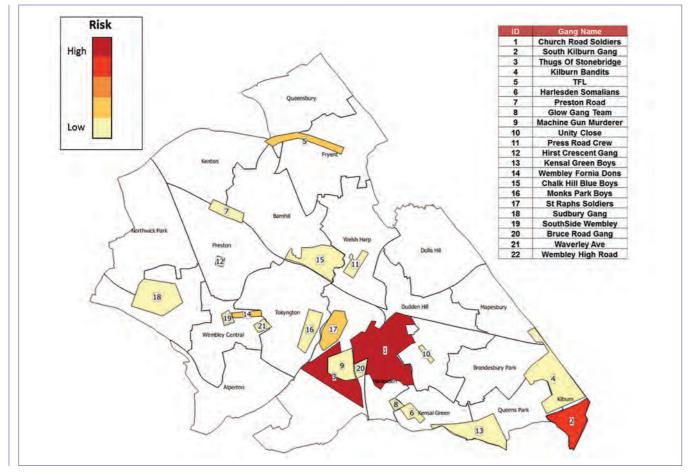
profile - most likely to be able to access firearms. The offenders were exclusively male, 90% black, and an average age of 26.

The Knife injury victim data is more likely to capture emerging gang issues that are not necessarily **T** currently reflected on the gang's matrix, but reflective of youth associated to gang activity.

#### Δ Locations, Threat and Risk

Based on the Metropolitan Polices gangs matrix there are currently 22 gangs in Brent. This is an increase in one from last year.

The gang's matrix is based on a rolling 3 years of crimes and intelligence on Brent gang members. When the individuals gang members risk score is accumulated by gang; Church Road/Church End Estate, Stonebridge Estates and South Kilburn Estate are the highest gang risk areas in Brent. The highest risk gang areas have remained unchanged from 2016. The three areas are similar in nature i.e. large social housing estates, with above average levels of deprivation, poverty and high levels of vulnerability within the community.



The below table shows the breakdown of murders in Brent from 2013 to 2017:

Year	Gun	Knife	Other	Grand Total
2013	2		1	3
2014		3	2	5
2015	2	6	2	10
2016	3	2	2	7
2017	1	5		6

Overall murders and particularly gun related murders decreased in 2017 compared to 2016. Despite the overall decrease in murders, knife enabled murders increased in Brent in line with London and National trends. This increase in knife related violence is an emerging threat that is being closely monitored. The Police have introduced a Habitual Knife Carriers (HKC) matrix similar to the gang's matrix, which risk scores individual against knife related offences and intelligence over the last two years. Brent currently has 43 nominals on the HKC matrix of which 40% are also on the gang's matrix, which demonstrates the impact gang activity has on knife crime. The cohort is

98% male and has an average age of 23 years old.

The average age is only slightly lower by one year than the gangs matrix, however under 18s make up 19% of the cohort, which is a much higher proportion than 7.3% of the gangs matrix.

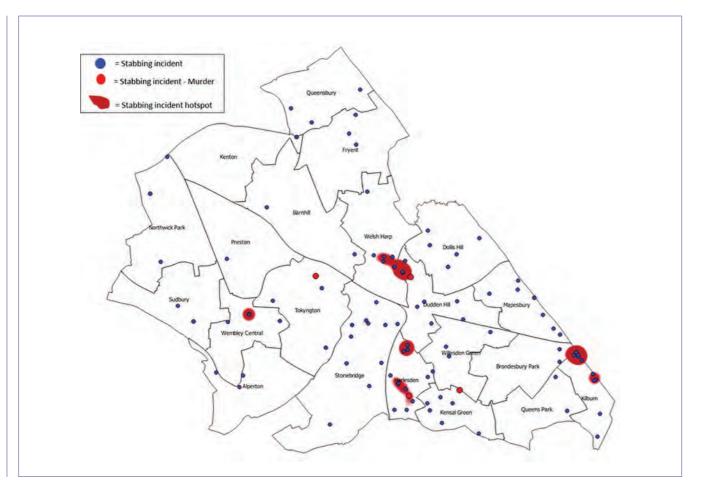
#### **Stabbing incidents (non-domestic abuse)**

The map right, shows the stabbing hotspots in Brent:

Stabbing incidents have occurred all across the borough, however there are five hotspots; Wembley High Road, Neasden Town centre/along Neasden
Lane, Harlesden town centre, Old Church Road and
Kilburn High Road. Three of the five knife related murders in Brent involved teenagers one of which was a child.

High harm, gang related offending in Brent continues to be high and above the average of our most similar group. The proxy indicators of lethal-barrelled gun discharge incidents and knife victims under 25 years old are currently seen to be the best measure of gang related offending in Brent.

In recent years, gang offending has been primarily linked to drugs markets and the related violent incidents. It must be considered, that gang offending is dynamic and their criminal activity may diversify, as agencies realign resources to tackle drug market activity. It is, therefore important that we continue to monitor other crime type trends, particularly for sudden spikes and crimes committed



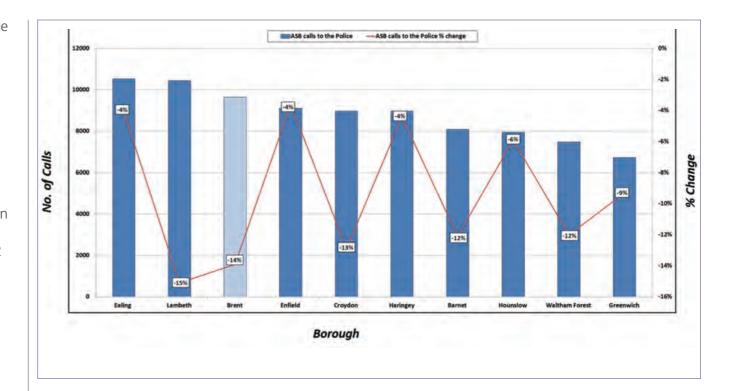
by multiple offenders. A recent example of a change in gang criminal activity has occurred in north and east London resulting in an increase in moped enabled robberies.

#### 2. Reducing Anti-Social Behaviour (ASB)

Measurable Indicators:

ASB calls to the Police

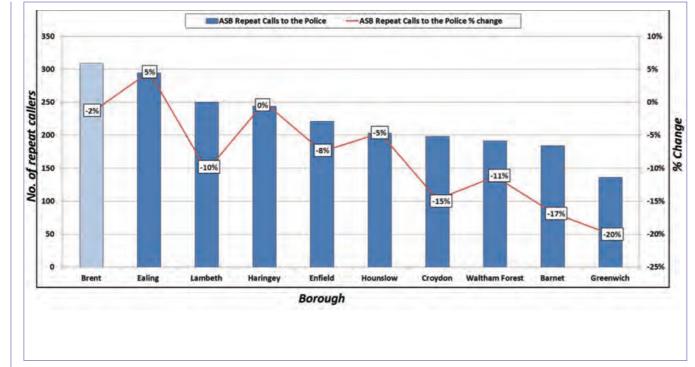
Brent has the third highest number of ASB calls, in comparison to the most similar London boroughs, in the last 12 months. The number of ASB calls to the Police has decreased by -14% from the previous 12 months. Brent has experienced the second largest decrease in ASB calls out of the most similar group.



#### **ASB Repeat Calls to the Police**

Brent has the highest number of ASB repeat callers, in comparison to the most similar London boroughs, in the last 12 months. The number of ASB repeat callers to the Police has decreased by -2% from the previous 12 months. The majority of the most similar group have also experienced a decrease in the number of repeat callers.

The Enforcement Practitioners Group within the Regeneration and Environment Department of the council has been set up to respond to such complex repeat complainant issues; as such issues tend to encompass an array of needs across the department.



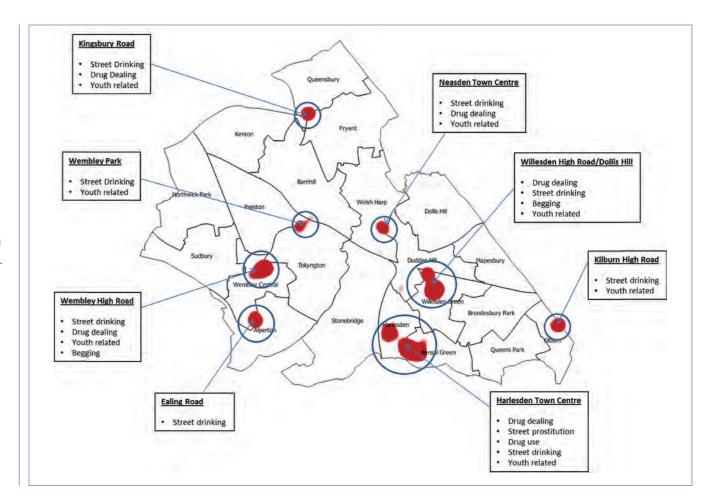
#### **Hotspot Locations**

The right map shows the ASB hotspot areas in Brent over the last 12 months:

The main hotspots continue to be the same town centres as the previous year. ASB in high footfall areas is dynamic and wide ranging, but is often driven by repeat callers including businesses such as betting shops, and takeaways.

ASB calls have decreased over the last 12 months. which is a positive and partly due to the proactive partnership approach to ASB call drivers, such as open drugs markets in Chapter Road and Wembley Central.

The number repeat callers have increased, however repeat callers can be a by-product of being proactive around ASB issues. Residents are often encouraged to make repeat calls to provide the evidence required for agencies to use the available ASB tools and powers. It is therefore important that we continue to distinguish between the different types of ASB repeat callers and identify those most vulnerable. Hotspot locations and the underlying issues which include vulnerable residents will continue to be monitored through the Local Joint Action Groups hotspot mapping process.



#### 3. Reduction in Reoffending

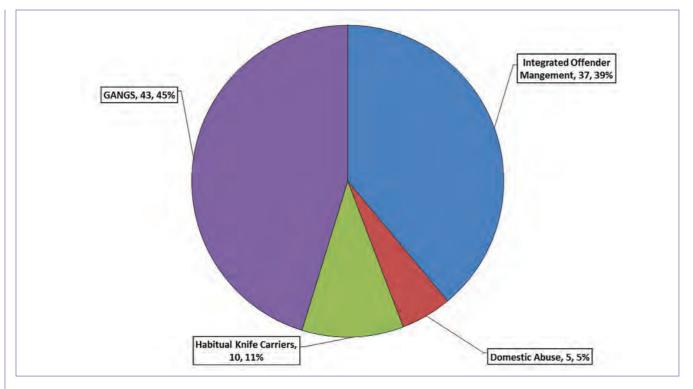
Measurable Indicator:

Offender Management Programme (OMP)

The Integrated Offender Management Programme has been replaced by the Offender Management Programme, which using the same wrap around model but is better aligned with the Safer Brent Partnerships priorities.

The pie chart right, shows a breakdown of the cohort by sub cohort:

In line with the reducing gang offending priority; gang related offenders now make up nearly half of the cohort with a further 11% from Habitual Knife Carriers. The programme also now works with domestic abuse offenders and the original reduced Integrated Offender Management cohort which offences are generally serious acquisitive crime such as burglary and motor vehicle crime. The overall cohort is 98% male and has an average age of 25 years old.

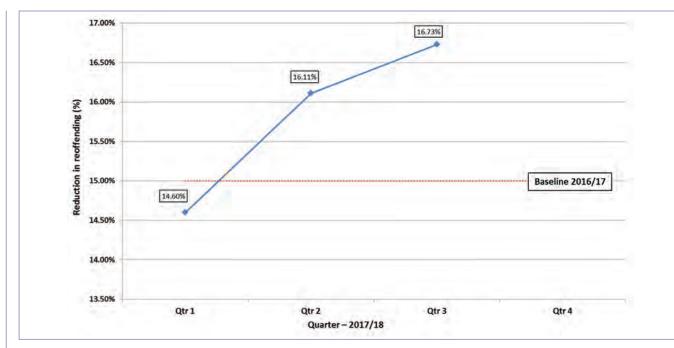


#### **Reducing Reoffending (The Offender Management Programme)**

The above line graph shows the reduction in reoffending within the Integrated Offender Management cohort of the OMP. The average reduction over the year to date is just above last year's baseline figure. The new Habitual Knife Carriers and Local Authority Gang cohort have been part of the programme for two quarters. Both of the new cohorts have seen large reductions in reoffending, however the programme is still in its infancy and it is currently too early to demonstrate a meaningful outcome.

Through a partnership approach we aim to target up to 200 offenders, (consisting of gang nominals, knife carriers and prolific IOM offenders), that cause the most risk to Brent residents, and themselves and offer a bespoke support package that will encourage them to reduce their reoffending and increase outcomes relating to the nine pathways of reoffending.

• Developing a local offender problem profile and a shared understanding of offender activity through the Annual strategic assessment which will



support the delivery of the Offender Management Programme Forum (OMPF).

Maximise the partnership's use of data from all agencies, to ensure a well-informed evidence and intelligence base partnership response to the offender types on the OMPF

improve management of risk, threat and harm to victims and those high risk offenders on the OMPF.

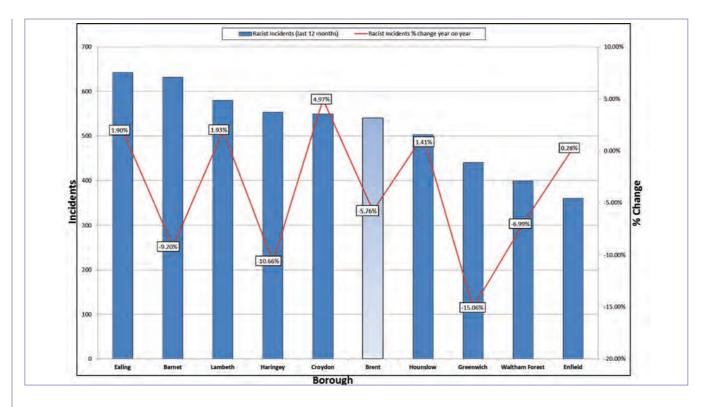
Improve outcomes relating to targeted interventions.

### 4. Risk of Extremism, Hatred and Intolerance (PREVENT)

Measurable Indicators:

Racist Incidents

Brent has the sixth highest number of reported racist incidents in comparison to the most similar London boroughs in the last 12 months. The number of racist incidents has decreased by 5.76% from the previous 12 months. Five of the other boroughs have seen increases in racist incidents this year.

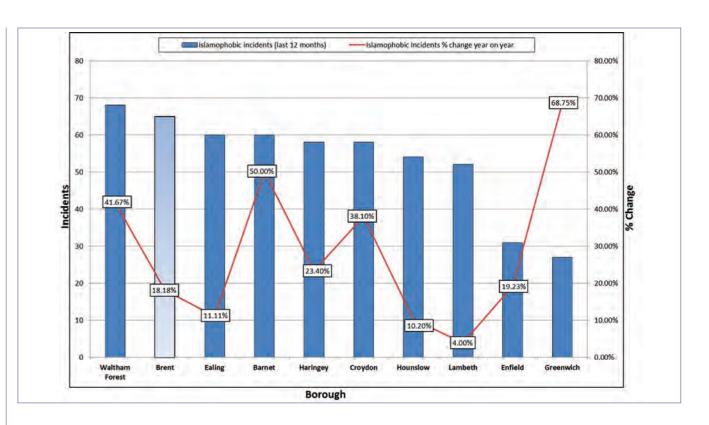


#### **Islamophobic Incidents**

Brent has the second highest number of reported islamophobic incidents in comparison to the most similar London boroughs in the last 12 months. The number of islamophobic incidents has increased by 18.18% from the previous 12 months. All boroughs have seen an increase in incidents. Six of the other boroughs have seen a larger increase than Brent this year. It should also be noted that Brent has the fourth highest Muslim population in London and the highest within our most similar group.

Brent has seen year on year decreases in faith, anti-Semitic, homophobic and disability hate incidents. Apart from islamophobic incidents transgender hate incidents is the only type to have seen an increase year on year; increasing from three incidents to six incidents this year.

Increases in Hate crime is often related to significant events such as terrorist attacks or Brexit. Hate crime in Brent should be continually monitored, especially after significant local, national and international events.

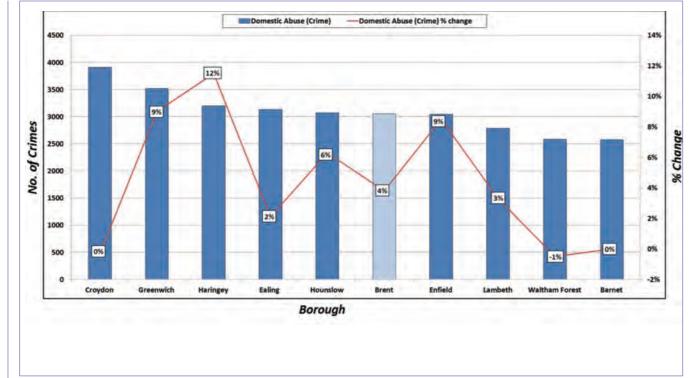


### 5. Reducing Violence and Vulnerabilities 5(a) Reducing Domestic and Sexual Abuse

Measurable Indicators:

Domestic Abuse (Crimes)

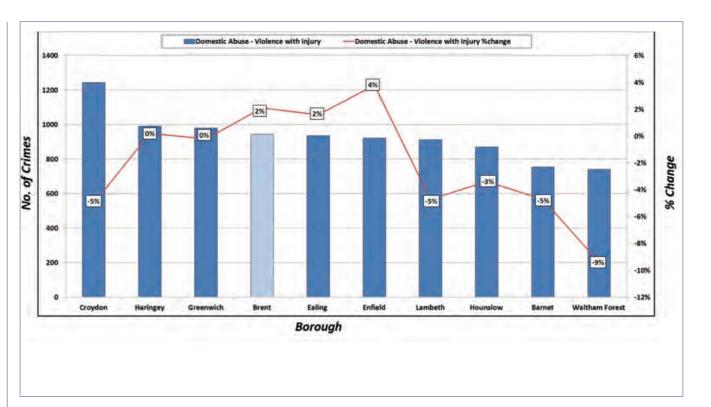
Brent has the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison to the most similar than the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highest number of domestic in comparison that the sixth highe London boroughs in the last 12 months. The number of domestic abuse crimes has increased by 4% from the previous 12 months. Waltham Forest was the only borough in the most similar group to see a decrease in domestic abuse crimes this year. Our response to increased demand has included an enhanced support process for Brent victims. We continue to support 130% more victims from April 2015. We advocate for more victims coming forward to report domestic abuse so this proxy indicator is not always seen as a negative indicator.



#### Domestic Abuse – Violence with Injury

Brent has the fourth highest number of violent domestic abuse crimes in comparison to the most similar London boroughs in the last 12 months. The number of domestic abuse crimes has increased by 2% from the previous 12 months. Brent had the joint second highest increase with violence with injury domestic abuse crimes in comparison to its most similar London boroughs. As a reflection our MARAC referrals to support high risk victims has increased, highlighting we are supporting the right people in the borough through both the most in need victims coming forward for support and enhanced identification of those high risk/ high need victims.

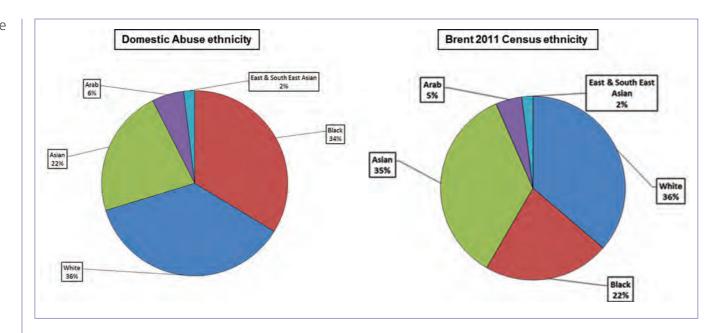
The profile for domestic abuse in Brent has remained similar to previous profiles over the last few years. Females are disproportionately victims and Males are disproportionately suspects.



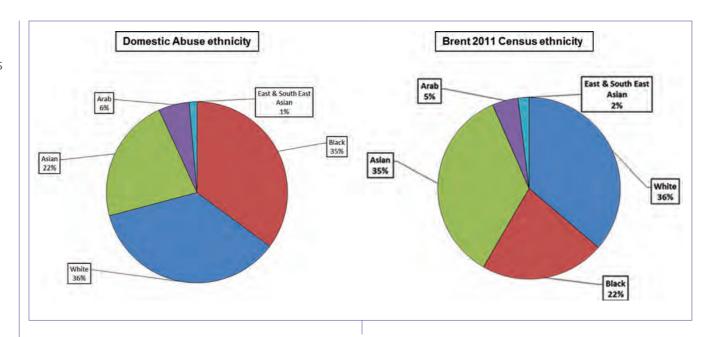
Victim's ethnicity

Suspect's ethnicity

Page



White victims and suspects are the most prevalent in the borough, but are proportionate to the borough demographics. Black victims and suspects are the second most prevalent group; however black victims and suspects are 12% and 14% overrepresented respectively.

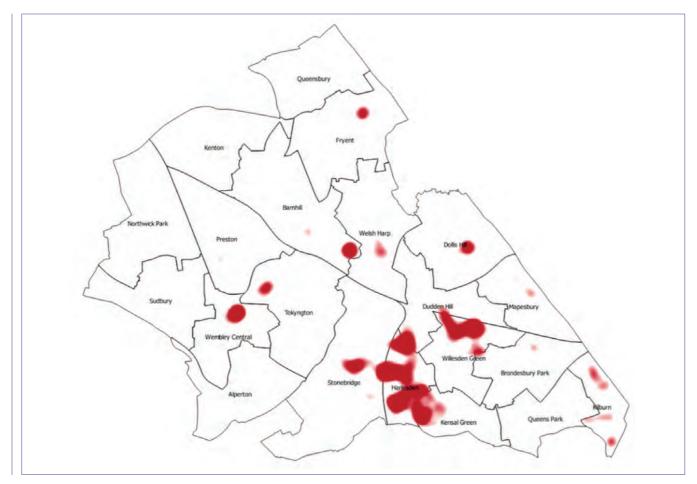


White victims and suspects are the most prevalent in the borough, but are proportionate to the borough demographics. Black victims and suspects are the second most prevalent group; however black victims and suspects are 12% and 14% overrepresented respectively.

## O Hotspot Location

The map right, shows the Domestic Abuse hotspot areas in Brent over the last 12 months:

The hotspots identified include Harlesden Town centre, Wembley Central, Church End Estate and Stonebridge Estate. The noted hotspots are also locations identified for ASB and Gang activity and are clearly Brent's high risk/harm areas.



#### 5. (b) Child Sexual Exploitation (CSE)

Measurable Indicators:

Police data

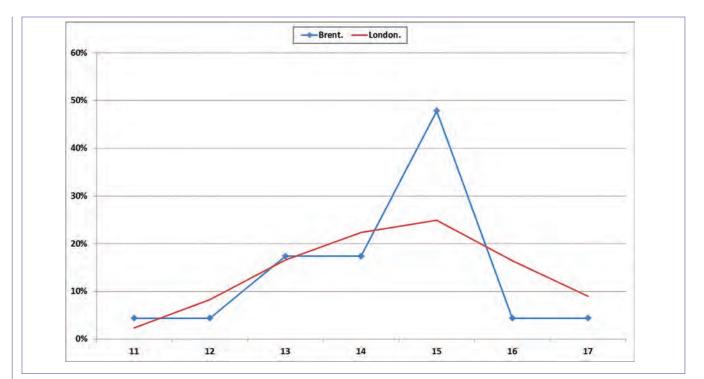
In the last 12 months in Brent there have been 25 non crime CSE reports and 24 crime reports which had a CSE flag.

Within Brent's crime and non-crime CSE reports there were 23 unique female victims and no recorded male victims. In this same period across London males accounted for 7% of the non-crime CSE report victims and 11% of the CSE flagged crimes victims.

In Brent 12.5% of the CSE reports involved repeat victims compared to 14.61% seen across London in this 12 month period.

The below line graph shows the age breakdown of victims in Brent compared to London.

The peak age of CSE victims in Brent and London as a whole is 15 years old. In Brent 15 year old victims accounted for nearly 50% of all victims.



#### The below table shows the increasing numbers of children identified as at risk of CSE in Brent.

	September 2016	March 2017	September 2017
Number of cases identified at risk of	26	42	59

Due to the hidden nature of CSE, the increase in referrals and assessment of CSE risk should be seen as a positive.

The identification of the risk allows it to be managed and all 59 cases are open to statutory services. 18 children are subject to a Child Protection Plans, 18 children are on a child in need plan and 23 are looked after children.

Age and level of the MASE cohort (September 2017)									
Level/Age	10	11	12	13	14	15	16	17	Total
Level 1	1	-	1	2	1	4	6	4	19
Level 2	-	-	-	2	2	7	4	2	17
Level 3	-	-	1	-	3	3	4	1	12
Total	1	0	2	4	6	14	14	7	48

48 children are currently open to the Multi Agency Planning (MAP) risk management process. The additional 11 children identified at risk of CSE are in the process of having their risk level identified through MAP meetings. The Police and Local Authority have different risk and recording systems for subjects at risk of CSE. A comparison of the police and local authority data sets by numbers and gender alone indicates that there is still not a uniform partnership response for children at risk of CSE.

#### Locations

The map below shows the distribution of the high risk (level 2 and 3) members of the cohort across the borough with the overlaid gang areas.

47% of the high risk CSE cohort lived in known gang areas including Church Road Soldiers, South Kilburn Gang, Kilburn Bandits, Glow Gang Team and Kensal Green Boys. The majority of the gang members in these gangs are black males from a range of ethnic backgrounds. The most prevalent ethnicity in Brent gangs is Black Caribbean, mirroring the CSE cohort. The gang picture is ever changing demonstrated by a recent rise in gang related activity of Black Somali males, especially in Harlesden and Willesden around open drug markets and shisha venues. It is important to regularly monitor the gang's profiles to gauge the potential CSE threat.

Reducing violence and vulnerabilities associated with domestic abuse and Children's Sexual Exploitation is only possible by fully understanding the nature of the problem in Brent. This can only be achieved by creating an environment where victims are willing to report and engage with services. The numbers of victims reporting domestic abuse and CSE has increased over the last

4 Kilburn Bandits LEVEL 2 & 3 only and Gang areas 6 Harlesden Somalians 7 Preston Road Glow Gang Team Machine Gun 9 Murderer **Ounity Close** 11 Press Road Crew 13 Kensal Green Boys 14 Wembley Fornia Dons 15 Chalk Hill Blue Boys 16 Monks Park Boys 18 Sudbury Gang 20 Bruce Road Gang

12 months. It is important that the profile around the victims, offenders and locations is constantly monitored to improve our understanding and allow emerging trends to be tackled at the earliest opportunity. It is likely that the reports in this priority

will continue to increase over the next 12 months.

Taking into consideration the continued areas of risk in the borough the vision, priorities and activity for 2018- 2021 the recommended areas to focus are included within the strategy.

## Appendix 2

## Overarching Outcome Measure

	Priority	Measure	Reduction and Collection method	Baseline 17/18 outturn	RAG
	Reducing the impact of Gangs and/or Knives	Reduce the number of Lethal-barrelled Gun Discharges	All recorded lethal barrel gun discharges in the borough reported to Brent Police	22	
	Reducing the impact of Gangs and/or Knives	Reduce the number of under 25 year old victims of knife related injuries (non-domestic)	All recorded victims of knife related injuries by Brent police	84	
	Reducing the impact of Gangs and/or Knives	Reduce the number of knife related robberies	All Brent Police recorded personal robbery offences with a knife crime flag	378	
	Reducing Anti-Social Behaviour	Reduce the number of calls to the police for ASB	All calls to Brent Police which have been flagged as ASB related (personal, nuisance and environmental)	9739	
<b>l</b>	Reducing Anti-Social Behaviour	Reduce the level of risk for repeat ASB victims for the targeted cohort	Comparative Community MARAC risk assessments completed by lead practitioner before and after intervention to identify any changes in risk – average risk change across the identified cohort	36%	
	Reducing offenders and perpetrators from reoffending	Reduce the reoffending rate of targeted Offender Management Cohort which cause disproportionate rate of harm and risk	Brent Police offending data for the Offender Management Cohort pre and post point of intervention	20%	
	Reducing Vulnerability and Increasing Safeguarding	Reduce the level of risk for Hate crime victims for the targeted cohort	Comparative Community MARAC risk assessments completed by lead practitioner before and after intervention to identify any changes in risk – average risk change across the identified cohort	N/A	
	Reducing Domestic and Sexual Abuse	Reduce the number of Violence with Injury Domestic abuse offences	All Brent Police recorded violent offences where the victim and suspects are intimate partners or are family members reported to the police and flagged as a domestic incident	935	
	Reducing Domestic and Sexual Abuse	Improve the quality of life of partners and ex partners of domestic abuse perpetrators	From the feeling safer question on the survey of partners and ex partners engaging in the perpetrators program. XX% feeling safer	70%	

## Appendix 3

### Domestic Abuse Action Plan

Key deliverables (key actions) and milestones will be achieved as set and reviewed by the Safer Brent Partnership (SBP).

\*\*Please note: Impact and Success, as well as Outcomes and Measures are aligned to multiple key activities within each Objective.

Priority Areas Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
Reducing Domestic and Sexual Sexual Abuse  Abuse - Raisin awareness, Increased Prevention and Protection fror domestic abus and violence against wome and girls	Ribbon, International Women's day.  Delivering comprehensive training to staff and communities to increase early identification and reporting  Sharing learning from DHR and incorporate	SBP  DA Provider  Partnership / DA provider  DA Providers  Community Safety  SBP  Children Young People (CYP)/ DA Provider / Met Police  Met Police / DA Provider  CYP / DA Provider  Public Health / Housing  DA Provider  Met Police	Number of attendees participating in events Improved awareness of MARAC among Brent staff and partners % increase in learning outcomes Identification of referral pathways Increased % of referrals to IDVA, improved awareness and access to services Increased MARAC repeat rate in line with London average 20% Increase % of referrals Increase % of referrals being screened by an IDVA at an earlier stage of abuse. Audit of customer Journey evidences earlier intervention	A joined-up, developed communication partnership approach to VAWG to raise awareness and improve services available in Brent.  Increased staff awareness and identification of DA and referral routes  DHR training for all professionals involved.  Improved communication of key VAWG services  Shared strategic focus with Mayors VAWG strategy  New approaches to tackle DA are implemented  Victims feel confident to call support services.  Improved and more people reporting to the service  Identification of early intervention and increased prevention  Identification of DA and Increased staff awareness  DA providers to show Increased number of engaged victims from diverse community groups and young people.	Harlesden Wembley Central Willesden Green Stonebridge Neasden	

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	Supporting victims of these	Delivery of DVIP perpetrator program, prevention work and review.	DVIP	% increased reporting for repeat victimisation	Providing an equal and fair access to information about services for survivors	Harlesden Wembley Central	
	crimes, VAWG and bringing the perpetrators to justice	Increasing use of policing powers and tools to safeguard victims such as DVPN and DVPOs.	Met Police	Impact of intervention Increased enforcement activity DVPO or DVPN	and perpetrators of VAWG  Improved coordinated approach to arrest, convict and effectively sentence	Willesden Green Stonebridge	
	jastice	Use of local policing and PTT to capture outstanding perpetrators of DA	PTT	Number of completed warrants leading to capture and	perpetrators.	Neasden	
		Engaging offenders through the offender management programme	Partnership	convictions % of supported perpetrators have	Improved management of risk Increased understanding of problem		
		Increasing the safety of the victim / survivor		increased motivation for change.	profile		
		Utilising and strengthening our MARAC delivery and interventions	DA Provider		Victim of engaged Perpetrators report		
		Increasing's the breath of referrals to MARAC and IDVA support from agencies especially health.	Partnership	Decrease in number of CAD/ Police logged calls to the home address of the victim for incidents	feeling safer.		
		DVIP and Police attendance at MARAC to ensure appropriate safeguards apply to the perpetrator and access to behavioural	Partnership	flagged as DA.  % of perpetrators engage with support interventions for 6 weeks			
		change program.	DVIP / Met Police	or more.			
		Continue to run a Domestic Abuse support Policing car	MET Police	Attendance registers Referrals from agencies to DVIP			
		Representation from New Beginning Integrated substance misuse service at MARAC meetings.	Public Health / WDP				

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	Female Genital Mutilation	Increase awareness and support reporting across the partnership	Partnership	To develop with partners	Delivering a coordinated response by partners to raise awareness around HBV,	Harlesden	
	raising awareness and strengthen pathways for support	Improve information sharing with Health partners  Utilising IDVA support through co-location at Northwick Park  Further detail outlined within Public Health action plan	Health/ CCG  DA Provider / Health	Increased referrals into IDVA services from primary care  Increased referrals into IDVA services from acute health services	FM and FGM, and associated health risks. Increased learning around HBV, FM and FGM. Frontline practitioners to have increased awareness of FGM, HBV and FM	Wembley Central Willesden Green Stonebridge Neasden	
	Exiting Sexual Exploitation (incl. Human Trafficking &	Gathering key local intelligence through the use of CCTV, 3rd Party reporting, to identify and safeguard.	CCTV, SBP	Increased referrals	Increased number of engaged victims.	Harlesden	
	Prostitution)	Supporting those vulnerable to sex work and improve life choices.	CGL	% of identified street based sex workers offered support.	Reduction in sex work hot spot locations		
		Use of the Llags and Community MARAC to lead joint action and support plans	Community Safety	% to be referred to specialist sexual health services	Increase in referrals to specialist integrated sexual health services.		
		Promote awareness of single point of contact including 24/7 helpline	Public Health / WDP	% to be referred to New Beginnings integrated substance misuse service	Increase in referrals to New Beginnings integrated substance misuse service		

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	Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
		To implement the 5 Ps (Prevention,	Prevention - To change attitudes and prevent violence. Increased prevention provision		Information is produced about	A joined-up, developed partnership	Harlesden Wembley Central	
Page 54		Provision, Partnership, Protection and	Utilise the predictive model tool to further identify risk and measure vulnerability.	Community Safety	the range of ways survivors and children can be protected will	approach to VAWG with increased awareness and improved services available	Willesden Green	
		Participation)	Provision - To assist victims to reduce risk and to move on, developing their lives.		be available to staff across the partnership and includes referral, process guidance and development	in Brent.  Providing equal and fair access to services for survivors with distinct needs based on age, disability, ethnicity, gender, race, religion or sexuality.	Stonebridge Neasden	
			Develop a housing needs DA lead providing specialist advice	DA Providers / Met Police	of data collection			
			Brent Housing Management - BHM to pursue opportunity to gain DAHA accreditation	Housing	Increased use of Clare's Law by partners  Development and promotion of 3rd party			
			Develop an effective referral pathway from DV to substance misuse services	внм	% Increased engagement of DVIP referrals	reporting Mechanisms Data collection will provide hotspots		
			Partnership - Working effectively together to challenge all forms of abuse, increased partnerships with schools for earlier intervention	Public Health/ WDP Partnership	% to be referred to New Beginnings integrated substance misuse service			
			Protection - To provide an effective criminal justice system and victim response.					
			Participation - To pursue and assist perpetrators to reduce risk and to move on.	Met Police / Courts / DA				
				DVIP / Met Police				

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	Effective	Implement and Update priority specific	Community	Number of people attending	Impactful publicity	Harlesden	
	Communication approaches	communication plans aligned to overarching strategic Community Safety Communication	Safety / all Partnership /	workshops and conferences		Wembley Central	
		Plan.	SBP	Number of people attending	Improved awareness and knowledge of local issues and activities	Willesden Green	
				Number of people attending training sessions	local issues and activities	Stonebridge	
		Incorporate key messages across peak periods		Single approach and clarity to	Increased feedback	Neasden	
		Utilising accessible media sources		messages	Increased suggestions for improvements		
		Develop word of mouth, public led and good news stories		Support to message manage	Local and national recognition of progress		
		Enable key learning to communicate across organisations and establishments					
		Incorporate comms risk management messages					
		Maintain website - update, current, relevant					

#### Community Safety Strategy. Towards a 'Safer Brent' 2018-2021

## Knife Crime Action Plan

Key deliverables (key actions) and milestones will be achieved as set and reviewed by the Safer Brent Partnership (SBP).

\*\*Please note: Impact and Success, as well as Outcomes and Measures are aligned to multiple key activities within each Objective.

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
Reducing Gangs and Knives	Identifying those affected by gangs or Knife carriers and encouraging improved life choices through; Prevention and awareness raising with young people, communities,  diversion or enforcement	Proactive identification, Commission, contract manage and target interventions at gang members and those at risk and vulnerable.  Increased offer of Educational programs to Primary, Secondary and Pupil Referral Unit (PRU) – linked to consequences and harm  Support Schools to include knife crime and youth violence within their safeguarding plans  Seeking additional funding / resources for gap projects to support gang exit diversion from Knife Crime.  Involvement of specialist young people service from New Beginnings integrated substance misuse service to provide specialist support  Community Reassurance, Targeted Campaigns and Communication – linked to London Needs You Alive is an anti-knife crime campaign run by the Mayor of London, Op Sceptre Policing  Building community relations, resilience and empowerment.  Safeguards for home including flags, markers and target hardening  Allocation of Gangs worker and intervention work for 1-1 support  Provide additional resources across evenings and weekends to young/ people at risk  Delivering a peer training project to those who have engaged significantly with the Gang Intervention programme and exited gang lifestyle  Safer Schools Policing – integrated into wider tasking specialist support from public health to be provided as and when appropriate	Community safety / Offender Management Partners Schools / Children Young People (CYP) / Community Safety SBP Public Health/ WDP Strategy and Partnership / Community Safety Strategy and Partnership / Community Safety Housing / Met Police CYP/ Community Safety  Met Police / CYP  Community Safety / Met Police Public Health	Reduction in offending for those referred onto Offender Management Programme (OMP) Increase in personal safety. Reduction in risk factor/ behaviour. Increased quality of life. Access to safe and secure accommodation if fleeing gang violence, victim of knife crime. MOPAC targets achieved Raise awareness of specialist young people's substance misuse services Soft outcomes achieved through greater awareness and reduced risk and harm Increased Customer focused information and engagement. Increased feelings of safety for community Increase in service user motivation for change. Increased presence and support during most risky periods. Increased resilience in young people and families who engage. Increase in referrals to supportive agencies such as St Giles/Air Network/ London Gang Exit. Increased engagement from young people Local peer mentors supporting young people at risk Increased intelligence Better informed targeted Policing for prevention	MPS data source (using Ministry of Justice Proven Reoffending Measurement) Self-Assessment Questionnaires taken at the start of intervention and point of intervention Completion Housing data audit Reduction in number of young people at risk Increase in referrals for specialist bands targeted support for young people. Reduction in risk of targeted young people Increased feelings of safety for residents Schools Safeguarding Policy/ plans reflect knife crime and youth violence	Wembley High Road,  Neasden Town centre/along Neasden Lane,  Harlesden town centre, Old Church Road  Kilburn High Road	

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	Disrupting and dismantling criminal	Key Intelligence gathering through Outreach programs to build picture of risk and emerging	SBP/ Regeneration and Environment/	Greater evidence base to support Policing action and ASB powers and tools	Crime and ASB reduction	Wembley High Road,	
	networks	locations of concern.  Utilise intelligence from specialist outreach team from New Beginning integrated substance misuse service.  Utilising CCTV evidence and intelligence to support proactive Police Tasking  Contribute to and implement knife crime strategy	PTT Public Health / WDP CCTV / Met Police / Community Safety SBP	Improved targeting and identification of offenders.  Reduced community anxiety  Increased community engagement and	Reduction in crime and ASB Increase in the number of Criminal	Neasden Town centre/along Neasden Lane, Harlesden town centre, Old Church Road Kilburn High Road	
		in conjunction with partners  Carrying out weapons sweeps in conjunction with local community members  Execution of drugs warrants resulting in crime and ASB reduction  Co-ordinated approach delivered through Local Joint Action Group partnership meetings	Met Police  Met Police  PTT  Met Police	developed relationship with policing  Offenders captured and sanctions delivered to restrict and or prevent offending  Increased number of tools and powers being used including CBOs	Behaviour Orders Increase in referrals to supportive interventions to help break the cycle of offending and exit lifestyle		
		Intense offender management of offenders/ perpetrators identified  Increased actionable intelligence regarding county lines networks for the Organisation Crime Unit  Aiming to deliver an out of hours support program to Young offenders  Intervening through troubled families where family offending has been identified  Utilising Contextual Safeguarding approaches to create safe places and identify peer groups  Use of the Predictive Analysis modelling tool to identify YP vulnerable to risk.  specialist support from public health to be provided as and when appropriate	Community Protection ASB / Met Police Regeneration and Environment CYP  CYP  CYP  CYP  CYP  CYP  Cyp  Community Safety / CYP	Increased understanding of all department enforcement frontline practitioners. Increased intelligence and communications with Police Organised Crime Unit.	Increased identification of locations of risk and high criminal activity  Reduction in re-offending		

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	Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
		Identifying, targeting and	Help those at risk of knife and gang-related offending exit lifestyle through our OMP.	Community Safety /	Reduction in Habitual Knife Carriers re-offending with a bladed article	MPS HKC Matrix data source	Wembley High Road,	
		tackling violent crime linked to knives and or	Integrate with local and national funded prevention and safeguarding programs	Management Partners	Combined resources, to increase access and provision	Reduction in reoffending	Neasden Town centre/along	
Page		gangs	Seeking to enhance the scope of the offer to young people known to YOS or on the fringes of offending to support interventions to reduce risk	SBP / CYP	Increase number of interventions available and localised community support  Success from the OBR prototype pilots and longer term functionalities	Using Ministry of Justice Harlesden tow	Neasden Lane, Harlesden town centre, Old Church	
			and increase safety	SBP			Road	
			Support and implement findings from the Outcome Based Review	Community Safety Partnership	Achieving recognised best practice in response and diversion	Knife Enabled Crime activity tracker	Kilburn High Road	
			Researching Needs/Gaps and designing / coproducing new initiatives relating to Knife Crime		Monthly data sharing of Brent victims and ensuring action plans are in place locally.	Outcomes achieved in relation to intervention programs		
			Improved information sharing with NHS and provision (Red Thread) to support victims of knife/gun crimes in acute Trauma and other medical	CYP Community Safety	Increased understanding of; attitudes to carrying			
56			support locations  Knife Crime Programme for Young People and Parents - open to Youth Offending Services	SBP	knives, the law, social implications of knife crime, victim awareness, conflict management and health.	Red Thread/NHS data		
			Increased data analysis –	СҮР	Findings will support earlier identification of vulnerable YP at risk			
			Use of the Predictive Modelling tool		Tamerable 11 at 15k			
			Key London authority supporting with the Home office and MPS Datathon	CYP	Increased identification of people at risk of offending/ victimisation			
			Staff Training and supported delivery to enhance practice with client group	Met Police / PTT				
			YOS - Adoption of the Trauma Informed Approach and ST Giles STOP training	Public Health	Workforce is educated and empowered to work with complex cohort			
			Increasing access to the use of Knife arches and wands across key locations		Increased number of schools utilising these tools.			
			Increased schools specific Police officers		Conditions and orders to prohibit / restrict as part of prevention safeguards			
			Appropriate use of enforcement action to increase safeguards					
			specialist support from public health to be provided as and when appropriate					

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	Reducing Serious Youth Violence	Re-distribution of resources to meet localised area need  Aligned to the development of the London serious violence strategy  Test Purchasing exercises – to prevent the underage sale of knives in local stores  Police Partnership Tasking Team, tasked to respond to demand and intelligence led issues  Co-ordinated mapping and analysis of service intervention and continual needs analysis  Devising new intervention approaches with local community groups to tackle community issues specialist support from public health to be provided as and when appropriate	CYP / Community Safety CYP / Community Safety  Trading Standards and Met Police Community Safety/ Met Police/ PTT Community Protection Strategies and Partnership Public Health	Quick time response to work with YP to prevent serious harm. Street Based support.  The Strategy would cover homicide, robbery, knife crime, firearms, acid attacks, gang related violence (GBH, assault), county lines (including exploitation), gang related online crime and moped enabled crime.  Strengthen and prevent opportunities for Young People to purchase knives Increased Policing presence, Policing powers and tools, Reduction in hot spot location  To support, commission and direct targeted interventions Increased engagement opportunities	Reduction in Knife Crime  Reduction knife related injuries  Crime Analysis - Offenses with a bladed article  Knife Enabled Crime activity tracker  Findings from exercise  Reduction in reoffending  A&E admission statistics	Wembley High Road, Neasden Town centre/along Neasden Lane, Harlesden town centre, Old Church Road Kilburn High Road	

Community Safety Strategy. Towards a 'Safer Brent' 2018-2021 Community Safety Strategy. Towards a 'Safer Brent' 2018-2021

# Reducing offenders from reoffending Action Plan Key deliverables (key actions) and milestones will be achieved as set and reviewed by the Safer Brent Partnership (SBP). \*\*Please note: Impact and Success, as well as Outcomes and Measures are aligned to multiple key activities within each Objective.

	Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	Reducing Offenders	Reducing	Increase the level of multi-agency support	SBP	Reduction of fear of crime	Improved emotional well being	Harlesden	
	and Perpetrators from Reoffending	reoffending and engaging offenders	available  Access to DVIP Perpetrator Program		Reduction of risk to CYP where a perp remains within the		Wembley Central	
			, , ,	DVIP	household	Ability to consider and apply	Kilburn	
			Addressing the mental health needs of offenders		% Perpetrators engaged in	skills developed to prevent further DA incidents	Stonebridge	
			Tasking borough resources to target offenders who are not engaging, who	Mental Health Services	behaviour change and completed the program		Neasden	
ָּ		not complying with their licence or court conditions.	MET Police / Community Safety	Increased Policing sanctions	Behavioural change to Perps of DA			
1			Closer monitoring of Offenders		Effective disposal at an early stage of the criminal justice system	Community feel safer		
1		Tackling the wider factors which drive crime and offending –  • Substance misuse	National Probation		Leave and Deliver and Colors			
			Substance misuse	CRC Reduce the number of all crimes  Reduce the number of repeat perpetrators		Increased Policing and visibility provides reassurance to		
			Homelessness		community			
			Unemployment		Reduce the cost to the partnership /			
			Looked After	SBP	community of offending	Reduction in substance misuse related offending and repeat		
			Dismantling open drug markets			offending.		
			Intelligence led approaches to disruption	MET Police	Reduction in the number of repeat locations identified at LJAGs	Source: NDTMS		
			Ensuring steps are taken to design out crime	SBP	Increase in the number of			
			Addressing the substance misusing needs of offenders	Brent Planning / Met Police	offenders engaging with New Beginnings integrated substance			
				Public Health / WDP	misuse service Increase in those successfully			
				***************************************	completing treatment and recovery programmes and reducing reoffending			

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	Managing the needs of the most prolific	Offering support to ensure housing needs are met	Housing		Improved Partnership working Avoiding eviction or	Harlesden	
	offenders to reduce	Supporting offenders with finance, benefits			repossession	Wembley Central	
	onenaing	and / or debt issues. Including practical application and management of finance	Department	Increased emotional wellbeing	Improved knowledge and awareness of the impact of	Kilburn Stonebridge	
		Clear support offered and or mandatorily required through DRR and ATR where	Of Work and Pension	3	drug and alcohol misuse on individual offending behaviour	Neasden	
		substance (drugs and alcohol) misuse is identified			Improved confidence from partners referring into the New Beginnings integrated		
		Justice Team through Magistrates Court at Willesden, Probation, and Custody suite and for those leaving prison.  Ensure those within IOM Cohort attend appointments, reoffending groups and other interventions as and when required.	Public Health /		substance misuse provision.		
			WDP	Increase in the number of offenders engaging with New Beginnings integrated substance misuse service	Reduction in offender's problematic substance misuse this can be measured via TOPS and NDTMS.		
			Public Health / WDP	Increase in those successfully	Improved take up of wider health services		
				completing treatment and recovery programmes and reducing reoffending	Increasing legitimate sources of income e.g through employment		
				Referral pathways to clinical specialists located in the New	Improved knowledge and awareness of the impact of drug and alcohol misuse		
				Beginnings service.	Improved confidence from partners referring into Substance misuse provision		
				no. accessing rehabilitation and completing successfully			
					Decreased drug and alcohol misuse		
			Public Health / WDP	monitoring OMPF cohort for % reduction in reoffending			
					Improved take up of health services		
			SBP				

	Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
Page 58	Priority Areas	Supporting the Youth Offending Team and the Troubled Families programme through enhancing direct delivery	Young people and crime: Preventing first time offending  Tackling high impact crime  Ensure young people at risk engage with diversionary activities  Develop additional targeted programmes for young people committing high impact crime  Co-location of key workers (1x YOT and 1 x WWF) from New Beginnings integrated substance Misuse service	Youth Offending  Met Police  Children and Young People Service  Youth Offending	Reduction in the number of first time entrants to YOT  Increase of access to diversionary activities  No. referred and attending programs  Use of conditional caution and restorative justice for youth and adult offenders (including first offence)  Strengthened pathways into specialist substance misuse	**Impact and Success  Young people growing in positive environments, feeling safe  Young people have more positive opportunities  Young make positive life choices  Cycles of crime and offending within families are broken  Increase in the numbers engaging with New Beginnings integrated substance misuse service  Increase in those successfully completing treatment and recovery programmes and		RAG
				Public Health / WDP	services	reducing reoffending		

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	Identifying routes to	Co-ordinate all Awareness and training sessions delivering key messages to partners	Community Safety	Equip crime causing individuals to		Harlesden	
	positive progression	sessions delivering key messages to partners	Partnership	integrate into society		Wembley Central	
				Improved employability	Improved ability to fund lifestyle through legitimate	Kilburn	
		Supporting offenders with education,		improved employability	income	Stonebridge	
		training and employment needs		Increased number of offenders in	More positive involvement with social activities	Neasden	
			CRC / Probation	employment and training			
		Provide additional support to offenders with limited or no literacy or numeracy skills					
				Improved Health and Economic wellbeing of the offender			
		Ensure offenders linked into Treatment and Recovery services at the earliest opportunity			Increase in the numbers		
		at the point of arrest or release from custody		Strengthened pathways into specialist substance misuse	engaging with New Beginnings integrated substance misuse		
				services	service		
					Increase in those successfully completing treatment and		
			Public Health /		recovery programmes and reducing reoffending		
			WDP				

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	Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
		Effective	Implement and Update priority specific	Community	Number of people attending	Impactful publicity	Harlesden	
		Communication approaches	strategic Community Safety Communication	Safety / all Partnership /	workshops and conferences		Wembley Central	
				SBP	Number of people attending	Improved awareness and knowledge of local issues and	Kilburn	
					training sessions	activities	Stonebridge	
			Incorporate key messages across peak periods				Neasden	
		periods			Single approach and clarity to messages	Increased feedback		
			Utilising accessible media sources			Increased suggestions for		
			Develop word of mouth, public led and good news stories		Support to message manage	Increased suggestions for improvements		
ן ו			Enable key learning to communicate across organisations and establishments			Local and national recognition of progress		
			Incorporate comms risk management messages					
			Maintain website - update, current, relevant					

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	County Lines - understanding and responding	Undertake a Partnership review of County lines – Home Office to facilitate review	Community Safety/ Partnership	Greater Understanding of Key Drivers and Gaps in delivery / Support	Review findings	Wembley High Road,	
		'OUT THERE – Response and Rescue' program, maximising local delivery and access	Community Safety	Improved outcomes for YP who are at risk or being exploited by criminal networks through drug dealing (cross border) and other organised crime whilst recognising that carrying weapons	Total interventions with target	Neasden Town centre/along Neasden Lane,	
		Sharing key knowledge and learning – cross agency and with locations of repeat (out of borough)	aring key knowledge and learning – cross lency and with locations of repeat (out of	group and risk minimisation action taken	Harlesden town centre, Old Church Road		
		Use of the Integrated Risk Management (IRM) to identify frequent missing young people and potential risk of county lines	CYP/ Community Safety, Met Police		MPS arrest locations / repeat are reduced	Kilburn High Road	
		specialist support from public health to be provided as and when appropriate	Public Health		Reduction in missing episodes		
	Effective Communication approaches	Implement and Update priority specific communication plans aligned to overarching strategic Community Safety Communication Plan. Incorporate key messages across peak periods Utilising accessible media sources Develop word of mouth, public led and good news stories Enable key learning to communicate across organisations and establishments Incorporate comms risk management messages Maintain website - update, current, relevant	Community Safety / all Partnership / SBP	Number of people attending workshops and conferences  Number of people attending training sessions  Single approach and clarity to messages  Support to message manage	Impactful publicity Improved awareness and knowledge of local issues and activities Increased feedback Increased suggestions for improvements Local and national recognition of progress	Wembley High Road, Neasden Town centre/along Neasden Lane, Harlesden town centre, Old Church Road Kilburn High Road	

#### Community Safety Strategy. Towards a 'Safer Brent' 2018-2021

## Vulnerability and Safeguarding Action Plan \*\*Please note: Impact and Success, as well as Outcomes and Measures are aligned to multiple key activities within each Objective.

Key deliverables (key actions) and milestones will be achieved as set and reviewed by the Safer Brent

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
Reducing Vulnerability and increasing Safeguarding	Supporting and protecting those most vulnerable in our community	To promote public confidence and reassurance  Empowering communities  To undertake targeted proactive operations to identify premises where drug possession and dealing is suspected an Cuckooing/ property take over  To raise awareness to residents of how to 'target harden' their properties  Promote New Beginnings integrated Substance Misuse Service and raise profile of the Outreach Team.  Raise profile of Single Point of Contact and 24/7 helpline for substance misuse.  To raise awareness of rogue traders, doorstep crimes and scams  Develop new programmes offering support e.g. street pastors  To promote services available to residents who need support relating to alcohol or drug abuse.  Strengthen Community MARAC to ensure key partners are representative of all areas of need for victims.  Produce more thorough and holistic guidance around vulnerable individuals, frailty and ill health.	Policy and Strategies Social Care, Met Police, Public Health / substance Misuse  Community Safety / Met Police, victim support Public Health / substance Misuse  Public Health / substance Misuse  Trading standards Public Health / Health  Public Health / Substance Misuse  Community Safety / SBP  CCG, Public Health, Social Care	Increasing Brent's resident survey responses to the perception of Safety.  Residents survey perception of policing and response to matters that affect them  Reduction in the number of drug related offences within the borough  Joint outreach activity with MPS Safer Neighbourhood Teams, liaison with residents groups, LJAGS and Student Halls.  Targeted information stalls in selected venues including community hubs etc	Increased awareness of substance misuse services  Increase in referrals and contact with New Beginnings integrates services via the single point of contact.  Services are readily available to residents who need support relating to alcohol or drug abuse.  More targeted support.  Developed third-sector partners for collaboration that provide support where there are gaps.  Clear guidance and protocols to support access to services and intervention to those most in need sooner.	Willesden Green Harlesden Kilburn Kensal Green Stonebridge	

Priority Areas Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
Supporting and protecting those most vulnerable in our community	To promote public confidence and reassurance  Empowering communities  To undertake targeted proactive operations to identify premises where drug possession and dealing is suspected an Cuckooing/ property take over  To raise awareness to residents of how to 'target harden' their properties  Promote New Beginnings integrated Substance Misuse Service and raise profile of the Outreach Team.  Raise profile of Single Point of Contact and 24/7 helpline for substance misuse.  To raise awareness of rogue traders, doorstep crimes and scams  Develop new programmes offering support e.g. street pastors  To promote services available to residents who need support relating to alcohol or drug abuse.  Strengthen Community MARAC to ensure key partners are representative of all areas of need for victims.  Produce more thorough and holistic guidance around vulnerable individuals, frailty and ill health.	Policy and Strategies Social Care, Met Police, Public Health / substance Misuse  Community Safety / Met Police, victim support Public Health / substance Misuse  Public Health / substance Misuse  Trading standards Public Health / Health  Public Health / Substance Misuse  Community Safety / SBP  CCG, Public Health, Social Care	Increasing Brent's resident survey responses to the perception of Safety.  Residents survey perception of policing and response to matters that affect them  Reduction in the number of drug related offences within the borough  Joint outreach activity with MPS Safer Neighbourhood Teams, liaison with residents groups, LJAGS and Student Halls.  Targeted information stalls in selected venues including community hubs etc	Community feel reassured, safe and supported  Increased awareness of substance misuse services  Increase in referrals and contact with New Beginnings integrates services via the single point of contact.  Services are readily available to residents who need support relating to alcohol or drug abuse.  More targeted support.  Developed third-sector partners for collaboration that provide support where there are gaps.  Clear guidance and protocols to support access to services and intervention to those most in need sooner.	Willesden Green Harlesden Kilburn Kensal Green Stonebridge	

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	CSE, identifying those at risk and Safeguarding them	To support national, regional and local awareness campaigns Linked to actions in the MASE and VA Panel action plans Ensuring access to social care and support services Develop operation 'Makesafe' to increase safeguards and safe places Staff has received appropriate online or bespoke CSE training. Greater understanding of local risk based on data and intelligence Developing new local initiatives and implementing pan London programs such as 'Out There'	CYP / SBP  CYP  Social Care Met Police  CYP  CYP  CYP  Community Protection	No. of social media webpage campaigns.  No. of CSE cases managed and monitoring of perpetrators  Reduction in reoffending  To reduce the number of CSE offences within the borough.  No. engaged with Harmful relationships worker  No. of attendees at key CSE training sessions	Children feeling safer Professionals are more alert and aware of indicators Clear simple reporting routes Access to timely support and interventions	Willesden Green Harlesden Kilburn Kensal Green Stonebridge	
	Supporting victims of crime to reduce fear and increase safety	Ensuring access to victim support and social care services Identify any gaps in provision of available services for victims To provide practical and technological support to victims and vulnerable people Through Local Joint action groups, deliver targeted interventions and response Identify protective measures through the CMARAC	Social Care / Victim Support Victim Support / Partnership  Community Protection / Met Police  Partnership	Perception of crime community survey results No. referrer and engaged with victim support Referral and risk reduced in CMARAC	Living in a safe and healthier borough.  Victims feeling safer Increased access by all community in public spaces  Stronger safer communities	Willesden Green Harlesden Kilburn Kensal Green Stonebridge	

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
	Promoting the Prevention of Hate Crime	To support national, regional and local awareness campaigns  To encourage the reporting of Hate Crime  To increase understanding of Hate Crime across service areas, key partners, and third sector organisations.  To promote partnership working and holistic response to Hate Crime.  Review Partnership offer and analyse impact of delivery  Promote community cohesion developing key cohesive community events e.g borough of culture 2020	Strategies and Partnerships  Met Police / Partnerships  Community Safety  Strategies and Partnerships  SBP  Partnership  Public Health / partnership	Residents Survey response  No of reported crimes increase through awareness raising	Increase awareness, confidence and reassurance with communities. Increased understanding of how to report Hate Crime. Increased understanding by staff of services available to victims of Hate Crime.	Willesden Green Harlesden Kilburn Kensal Green Stonebridge	
	PREVENT to safeguarding those most at risk of radicalisation and extremism	To promote and raise awareness of the Prevent agenda to local authority contractors and partners.  Monitoring and review of PREVENT Support the Channel process by attending and supporting multi agency Channel panel meetings where relevant.  Ensure involvement of local communities within Prevent and assess local impact of activity on these communities.  Ensure front-line staff has access to and received Prevent training	Strategy and Partnership  Strategy and Partnership / Met Police  Partnership  Strategy and Partnerships  Strategy and Partnerships	No. of Channel cases and their progress.  No. of front-line staff received Prevent training.  Monitoring forms and types of extremism and radicalisation	Increased knowledge and awareness of PREVENT  A suitable support package to those identified at risk  Increased community awareness for protect from extremism  Easy reporting routes	Boroughwide	

Priority Areas	Objective	Key Actions	Who	**Outcome / Measures	**Impact and Success	Area targeted intervention	RAG
Dage	Effective Communication approaches	Implement and Update priority specific communication plans aligned to overarching strategic Community Safety Communication Plan.  Incorporate key messages across peak periods Incorporating the Stronger Communities Strategy and its actions Utilising accessible media sources Develop word of mouth, public led and good news stories Enable key learning to communicate across organisations and establishments Incorporate comms risk management messages Maintain website - update, current, relevant	Community Safety / all Partnership / SBP	Number of people attending workshops and conferences Number of people attending training sessions Single approach and clarity to messages Support to message manage	Impactful publicity Improved awareness and knowledge of local issues and activities Increased feedback Increased suggestions for improvements Local and national recognition of progress	Harlesden Wembley Central Kilburn Stonebridge Neasden	

Priority Areas	Objective	Key Actions	Who	**Impact and Success	**Outcome / Measures	Area targeted intervention	RAG
	Addressing offenders of ASB	Use a range of tools and powers under the ASB Crime and Policing Act 2014. including:  Closure Notices and Orders  Criminal Behaviour Order (CBO)  Public Spaces Protection Order (PSPO)  Community Protection Notice (CPN)  Civil Injunctions  Absolute Grounds of Possession  Working in conjunction with Youth Offending services where YP are identified to offer additional support	Anti-Social Behaviour Team CYP	Enforcing street drinking hotspots around the borough  Use of Community Protection Warnings and Notices for low level offenders.  Effective enforcement of our PSPO orders.	Reduction in street drinking calls from the previous 12 months.  Reduction in ASB offending in hotspot areas and effective use of tools and powers to tackle offenders.  Reduction in Nuisance calls regarding the Honeypot Lane PSPO order.  Increase public confidence in each of the three ward clusters.	Borough wide	
	Supporting to reduce the risk and harm caused by ASB	Action taken to identify and tackle repeat victims of antisocial behaviour and crime.  Identification and action taken with nuisance and repeat callers  Work with Youth offending service to identify opportunities for Restorative Practice  specialist support from public health to be provided as and when appropriate	Anti-Social Behaviour Team/ Community Safety Team CYP Public Health	Appropriate referrals to the Community Marac for our highest repeat callers and vulnerable individuals engaged or impacted by antisocial behaviour or crime.  Victims feel listen to	Reduction in repeat callers from the last 12 months.	Borough wide.	

### ASB Action Plan

Key deliverables (key actions) and milestones will be achieved as set and reviewed by the Safer Brent Partnership (SBP).

\*\*Please note: Impact and Success, as well as Outcomes and Measures are aligned to multiple key activities within each Objective.

Pri	iority Areas	Objective	Key Actions	Who	**Impact and Success	**Outcome / Measures	Area targeted intervention	RAG
	ducing Anti- ial Behaviour B)	Tackling negative behaviour in our shared public spaces	the Local Joint Action Groups to address intelligence led ASB hotspots  Working with Partners to ensure a shared approach to Contextual Safeguarding and developing Safer places  Increase access to youth offers and opportunity with partners  Working with schools and schools police to create a campaign in line with Citizenship and PHSE  Implementing outreach substance misuse provision to support those in public spaces and to engage in local services  Support through Parenting Programs to help parent in managing behaviours in public spaces  Working with local residents to have greater awareness of ASB and other nuisance activities – and what to do.  specialist support from public health to be provided as and when appropriate	LJAG members.  Community Safety/ CYP / Anti-Social Behaviour Team CYP CYP Public Health / substance Misuse CYP Anti-Social Behaviour Team Public Health	Effectively identifying hotspots and reducing ASB incidents  More locations which are trained in supporting young people  Empowering communities and building partnerships  Schools are invested in reducing youth related ASB  Increased accessibility to the New Beginnings integrated substance misuse service.  Promote awareness of the Single Point of Contact 24/7 help for substance misuse	Reduction in hot spot areas after targeted intervention through the LJAGs.  Young people report feeling safer in the community  Increase business sign up to operation make safe  Increase in referrals to New Beginnings integrated substance misuse service  Increase in those engaging in recovery programmes. referrals to treatment	Harlesden Cluster Wembley Cluster Willesden Cluster	

Priority Areas	Objective	Key Actions	Who	**Impact and Success	**Outcome / Measures	Area targeted intervention	RAG
	Using tools and powers to tackle Open drug	Use of Community Protection Notices to tackle 1st time offenders. Targeted use of Criminal Behaviour Orders for prolific offenders charged with criminal offences.  Active delivery of the Substance misuse outreach team to support drug users and divert from negative life choices	Anti-Social Behaviour Team / Brent Police Public Health/ CCG	Increased used of Criminal Behaviour Orders of identified drug dealers.	Reduction in open drug markets.	Willesden Ward Harlesden Ward Neasden Town Centre. Kingsbury Town Centre. Wembley High Road	
	Utilising Met Patrol Plus / PTT to support local enforcement and intervention	Develop a balanced enforcement programme with the PTT on all Safer Brent Partnership Priorities.	ASB and Crime Manager/ Community Safety/ Police	Robust enforcement of all SBP priorities.	Increased enforcement activity across all priorities.	Borough wide.	
	Effective Communication approaches	Implement and Update priority specific communication plans aligned to overarching strategic Community Safety Communication Plan. Incorporate key messages across peak periods Utilising accessible media sources Develop word of mouth, public led and good news stories Enable key learning to communicate across organisations and establishments Incorporate comms risk management messages Maintain website - update, current, relevant	Community Safety / all Partnership / SBP	Number of people attending workshops and conferences  Number of people attending training sessions  Single approach and clarity to messages  Support to message manage	Impactful publicity Improved awareness and knowledge of local issues and activities Increased feedback Increased suggestions for improvements Local and national recognition of progress	Borough wide	





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### Cabinet 13 August 2018

# Report from the Strategic Director of Regeneration & Environment

Approval to enter into grant agreements for two Housing Infrastructure Fund bids relating to South Kilburn and Northwick Park Regeneration Programmes

Wards Affected:	Kilburn, Northwick Park
Key or Non-Key Decision:	Key
Open or Part/Fully Exempt: (If exempt, please highlight relevant paragraph of Part 1, Schedule 12A of 1972 Local Government Act)	Open
No. of Appendices:	N/A
Background Papers:	N/A
Contact Officer(s): (Name, Title, Contact Details)	Jill Rennie Senior Project Manager, Estate Regeneration Email: jill.rennie@brent.gov.uk Tel: 020 8937 2556

#### 1.0 Purpose of the Report

1.1 To update Cabinet on two Housing Infrastructure Fund bids which have passed the first stage of the Ministry of Housing, Communities and Local Government (MHCLG) approval process for funding and are now going through a due diligence process.

#### 2.0 Recommendations

That Cabinet:

- 2.1 Agrees to receive grant funding and enter into grant agreements with the Greater London Authority for two Housing Infrastructure Fund bids relating to South Kilburn and Northwick Park Regeneration Programmes.
- 2.2 Delegates to the Strategic Director Regeneration and Environment in consultation with the Chief Finance Officer and the Lead Member for Regeneration, Highways and Planning authority to agree the detail of the grant agreements referred to in 2.1 above for the bid relating to South Kilburn.
- 2.3 Delegates to the Strategic Director Resources in consultation with the Chief Finance Officer and the Leader to agree the detail of the grant agreements referred to in 2.1 above for the bid relating to Northwick Park.

#### 3.0 Detail

- 3.1 The Housing Infrastructure Fund is a government capital grant programme to help unlock new homes in areas with the greatest housing demand. There are two streams to the funding. One stream is the marginal viability fund to provide a piece of infrastructure funding to get additional sites allocated or existing sites unblocked quickly, for which bids can be up to £10 million. The other stream is the Forward Fund for a small number of strategic and high-impact infrastructure projects, for which bids can be up to £250 million (https://www.gov.uk/government/news/866-million-investment-to-help-unlock-potential-200000-new-homes).
- 3.2 The Council submitted three bids to the marginal viability fund, two of which have been progressed and are now going through the due diligence process.
- 3.3 An indicative allocation of £9.9m has been made to Northwick Park to deliver a variety of infrastructure including site access works, to unlock a strategic site in London. This is a One Public Estate Initiative led by Brent Council, in partnership with adjoining public sector landowners (University of Westminster, London NW University NHS Healthcare Trust, and Network Homes). This is being led by the Property Team.
- 3.4 An indicative allocation of c£10m has been made to the Peel Development Site - South Kilburn Regeneration Programme. The proposal was to assist with the reconnection of the South Kilburn estate into the wider area, providing physical infrastructure and community services. The scheme was to physically reconnect cul de sacs to encourage vehicle connection through the estate, but also giving a greater emphasis to pedestrians and encouraging cyclists, and included providing funding to the new Health Centre at the Peel and services work. Due to the passage of time, elements of the bid are being amended. The Peel project was envisaged that it may not be self-financing due to the inclusion of a health centre to be delivered by the selected developer. However, as the procurement process has progressed this has not been the case as officers have worked to produce a procurement package which would be appealing to the market. As a result, road infrastructure works are still proposed (though partially amended) alongside site assembly to acquire property(ies) required to deliver future phase(s) for South Kilburn. The due diligence process is currently being completed. This is being led by Estates Regeneration.

#### 4.0 Financial Implications

- 4.1 The payment structure has not been finalised. The Council expects the payment mechanism will be one whereby the Council makes initial payments for the works/costs and then submits retrospective funding claims to the Greater London Authority (GLA).
- 4.2 The financial model for the South Kilburn regeneration programme seeks to be self-financing within the funding envelope generated from land sales which are ring-fenced. All the capital receipts generated are reinvested back into the South Kilburn regeneration programme which enables the rolling regeneration programme to continue to deliver much needed new homes to help meet the Council's housing delivery target. The Council seeks external funding where

possible to assist with the delivery of the programme, of which the HIF is one such funding stream sought.

4.3 Northwick Park has already received £530,500 One Public Estate grant funding through successful bids in Round Four and Round Six. This is being used to develop joint proposals for the Northwick Park redevelopment. It is envisaged that an infrastructure agreement will be entered into by all four partners. This will set out, amongst other things, how land swaps will be valued and dealt with, how the infrastructure fund will be managed, roles and responsibilities of partners and how the partners will work with third parties, such as Transport for London.

#### 5.0 Legal Implications

- 5.1 Grant funding from the marginal viability element of the Housing Infrastructure Fund is made pursuant to section 31 of the Local Government Act 2003. The MHCLG is responsible for the Housing Infrastructure Fund but has nominated the GLA as the administrator for any HIF awards to London councils.
- 5.2 Any grant funding received will be subject to certain conditions such as, the grant money is spent on capital, the scheme will be delivered to programme to agreed dates. Failure to adhere to such conditions could require the Council to refund some or all of the grant received.
- 5.3 The detail of the grant agreements will need to be agreed with the GLA. At this time the grant agreements are not yet available for review and delegated authority to the Strategic Director Regeneration & Environment in consultation with the Chief Finance Officer and the Lead Member for Regeneration, Highways and Planning (for the bid relating to South Kilburn), and delegated authority to the Strategic Director Resources in consultation with the Chief Finance Officer and the Leader (for the bid relating to Northwick Park) is therefore sought.
- 5.4 The Council will be responsible for ensuring that any funding awarded will be spent in accordance with all applicable legal requirements, to include state aid, public procurement law, wider public law (including the Public Sector Equality Duty), and planning law.

#### 6.0 Equality Implications

- 6.1 The public sector equality duty, as set out in section 149 of the Equality Act 2010, requires the Council, when exercising its functions, to have "due regard" to the need to eliminate discrimination, harassment and victimisation and other conduct prohibited under the Act, to advance equality of opportunity and foster good relations between those who have a "protected characteristic" and those who do not share that protected characteristic. The protected characteristics are: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex, and sexual orientation.
- 6.2 Having due regard involves the need to enquire into whether and how a proposed decision disproportionately affects people with a protected characteristic and the need to consider taking steps to meet the needs of persons who share a protected characteristic that are different from the needs of persons who do not share it. This includes removing or minimising

- disadvantages suffered by persons who share a protected characteristic that are connected to that characteristic.
- 6.3 There is no prescribed manner in which the Council must exercise its public sector equality duty but having an adequate evidence base for its decision is necessary.
- 6.4 For South Kilburn. Equality considerations for the acquisition of site(s) will be included at a project level as part of the individual project. Equality consideration for the road infrastructure work will be carried out whether at a project level where it is attached to a distinct project or will be carried out as part of its own road infrastructure project. The project(s) will be subject to an initial screening and where the potential for impacts is identified, a full "Equality Impact Assessment" will be carried out and the necessary mitigating action taken.
- 6.5 For Northwick Park. Consideration will be given to the potential for equality impacts at a project level. The project(s) will be subject to an initial screening and where the potential for impacts is identified, a full "Equality Impact Assessment" will be carried out and the necessary mitigating action taken.

#### 7.0 Consultation with Ward Members and Stakeholders

- 7.1 The paper will be circulated to Ward Members
- 7.2 Consultation will be carried out as appropriate on the projects.
- 7.3 South Kilburn consultation is an on-going part of the programme. At a project level, projects have a series of consultation activities in taking the projects to planning. The South Kilburn Masterplan review took place in 2016, we took an inclusive and participatory approach to consultation and engaged with residents and stakeholders of South Kilburn with extensive local consultation from July through to December 2016, which directly fed into the drafting of a revised South Kilburn Supplementary Planning Document 2017 (SPD). The SPD will be drawn on in regards to the road infrastructure works.
- 7.4 Northwick Park there has been ongoing dialogue with ward Councillors and the GLA. As members may be aware Brent's planning department is engaged in consultation on the local plan, for which Northwick Park has an allocation. The next stage of further public consultation, by Brent's planning team is a full draft Local Plan document also known as 'Preferred Options', is scheduled for publication in November 2018. It is proposed to run public consultation specific to Northwick Park in parallel with this.

#### 8.0 Human Resources/Property Implications

- 8.1 The acquisition of site(s) will require the Council to manage properties until the sites are developed.
- 8.2 Additional staff resource maybe required to deliver the projects.

#### Report sign off:

#### AMAR DAVE

Strategic Director of Regeneration and Environment

### Agenda Item 9



## Cabinet 13 August 2018

# Report from the Strategic Director of Children and Young People

Contracts with Academies for Additionally Resourced Provisions and the Choice, Advice and Fair Access Service

Wards Affected:	All		
Key or Non-Key Decision:	Key		
Open or Part/Fully Exempt: (If exempt, please highlight relevant paragraph of Part 1, Schedule 12A of 1972 Local Government Act)	Open		
No. of Appendices:	n/a		
Background Papers:	n/a		
Contact Officer(s): (Name, Title, Contact Details)	Brian Grady, Operational Director, Safeguarding, Partnerships and Strategy  Brian.Grady@brent.gov.uk  Tel. 020 8937 4713		

#### 1.0 Purpose of the Report

- 1.1 This report seeks Cabinet agreement to an exemption from the procurement requirements of the Council's Contract Standing Orders and approval to award contracts for the placement of children and young people in:
  - Additionally Resourced Provision (ARP) provided by academies
  - the Choice, Advice and Fair Access Interview Service and related specialist English as an Additional Language provisions provided by academies.

#### 2.0 Recommendation(s)

That Cabinet:

- 2.1 Agrees an exemption from the procurement requirements of the Council's Contract Standing Order No 96 in respect of contracts for the provision of:
  - Additionally Resourced Provision (ARP) for the academic years 2018/19 to 2020/21
  - The Choice, Advice and Fair Access Interview Service (CAFAI) and specialist English as an Additional Language (EAL) provisions for the academic years 2018/19 to 2020/21.

- 2.2 Approves the award of the contracts referred to in Recommendation 2.1 above for the academic year 2018/19 to the schools listed in Tables 1 and 2 of this report.
- 2.3 Notes that the costs of the proposed contracts referred to in Recommendation 2.2 are **fully met** from the DSG.

#### 3.0 Detail

- 3.1 The Council has a statutory duty to provide full time education for all children and young people between the ages of 5 and 16. As set out in the SEN (Special Educational Needs) Code of Practice 2014 (Children and Families Act 2014 SEND Reforms), the Council has a duty to assess, identify and make appropriate provision for children and young people with Special Educational Needs and Disabilities (SEND) aged 0-25.
- 3.2 The Council, therefore, has a responsibility to commission a range of specialist provision to meet these needs and aims to do so to allow for the needs of children to be met in local schools (thus meeting Equality duties and the requirements of the Children & Families Act 2014 and related guidance).
- 3.3 The majority of children and young people with SEND who have an Education Health and Care Plan (EHCP) are placed in Brent or out-of-borough maintained mainstream or special schools and Academies. In a minority of cases where needs are very high and complex and suitable provision is not available within the Borough, pupils may be placed in an independent non maintained special school.

#### 3.4 ARPs in Schools / Academies:

For some children and young people identified with an EHCP who have a speech and language or communication need, autism or a hearing or visual impairment need, the most appropriate placement is in an Additionally Resourced Provision (ARP). ARPs support their educational development through additional specialist provision and resources. The Council commissions ARPs from a number of maintained schools and Academies to meet the following special education needs:

- Moderate Learning Difficulties (MLD)
- Hearing Impairment (HI)
- Autistic Spectrum Disorder (ASD)
- Social, Language and Communication Needs (SLC

#### 3.5 ARPs provide:

- Teaching staff with additional skills and expertise in a particular area of SEND
- Specialist environments which support the learning needs of each pupil;
- Systems to track small-step progress;
- Additional specialist staff input as necessary.

The SEND Specialist Services Manager from the Local Authority has a quality assurance role and annually monitors the contracts with Brent's Additionally

Resourced Provisions. The monitoring involves the effectiveness of the provision in achieving positive outcomes for Brent learners. This takes into consideration leadership and management, skills and experience of the teacher in charge, staffing and training of staff, quality of teaching and learning, pupil outcomes and progress and parental involvement.

- 3.6 Funding for ARPs in academies is based on a national formula (£10,000 per place). In addition, top up fees are paid to each academy for individual children who are placed in the provision, based on bandings that are agreed by the Schools Forum. All costs are met from the High Needs Block funding stream of the DSG. ARPs in academies operate through a contractual agreement that sets out the required provision and the Council's expectation of the academy. Decisions about ARP placements are made through the Council's SEN Panel and all children and young people placed in these provisions have an EHCP.
- 3.7 The table below provides information on the ARPs in Academies for the academic year 18/19. Each school employs specialist staff to work in ARPs and the Council has previously invested capital funding in the ARPs to provide an appropriate learning environment.

Table 1: ARPs in Academies

School	Special Need	No of places commissioned	Block Place Funding	Top up per individual child placed			
Secondary ARPs	Secondary ARPs						
Alperton	MLD ARP	6 places	£60,000	£10,033			
Kingsbury High	HI ARP	7 places	£70,000	£10,214			
Preston Manor	SLCN ARP	12 places-	£120,000	£ 6,402			
Preston Manor	ASD ARP	12 places	£120,000	£12,926			
Primary ARPs							
Oakington Manor	SLCN ARP	25 places	£250,000	£2,451			
Oakington Manor	ASD ARP	10 places	£100,000	£8,808			
Sudbury Primary	ASD ARP	7 places	£70,000	£12,487			

MLD - Moderate Learning Difficulties, HI - Hearing Impairment, ASD - Autistic Spectrum Disorder, SLCN - Speech and Language Communication Needs

- 3.8 Choice, Advice and Fair Access Interview Service (CAFAI) and EAL provisions: The Council commissions targeted support to meet the needs of vulnerable new arrivals, including unaccompanied asylum seekers/looked after children. The CAFAI process is used to assess the needs of Year 10 and Year 11 new arrivals who do not speak English or have significant special needs (around 250 a year), to ascertain the best placements for individual students to achieve positive outcomes. Without this provision, there is a risk that the number of young people who are NEET would increase.
- 3.9 Table 2 sets out the planned commissioned provision for 2018/19. Students are referred to one of five educational provisions delivered by Queens Park Community School (QPCS), Claremont High School and Newman Catholic College that are funded through centralised DSG (known as the Pupil Growth Fund).

**Table 2: CAFAI and EAL Contracts** 

School	Special Need	No of places commissioned	Funding per place DSG	Total Contract Funding from DSG
Queens Park	EAL	30	£5,200	£156,000
Queens Park	Reduced GCSE	30	£5,200	£156,000
Claremont High	EAL	30	£5,200	£156,000
Claremont High	Reduced GCSE	30	£5,200	£156,000
Newman Catholic College	EAL	30	£5,200	£156,000

- 3.10 In previous years, Claremont High School has been commissioned to oversee administration of the CAFAI process. For 2018/19 it is planned to bring this function in-house. This will increase the efficiency and timeliness of the process.
- 3.11 Outcomes of the commissioned provision are positive. The CAFAI process ensures expertise of staff in the centres and students accessing EAL projects demonstrate good progress. 100% of former Year 11 students accessing EAL Projects have remained in Education, Employment or Training (EET) and access Post 16 provision. End of year reports provided by the EAL Projects document that young people have significantly enhanced their English skills and students have provided very positive feedback.
- 3.12 The market for schools or academies providing ARP, CAFAI and EAL for children is highly specialised with growing demand across the country. Within this context, it is considered that block contracts with the school providers detailed in Tables 1 and 2 are the most appropriate way of securing high quality provision for the academic year 2018/19. This will also ensure continuity for children and young people currently in the provisions who will remain there in the next academic year.
- 3.13 As funding for the provision of ARP, CAFAI and EAL is from the DSG, there is a need for officers to procure contracts on an annual rather than a longer term basis given the possibility of funding changes. In view of the highly specialised market for the provision of ARP, CAFAI and EAL, officers do not consider that there is a market to competitively procure annual contracts for such services in the short term. In the circumstances, officers recommend that Members agree an exemption from the procurement requirements of the Council's Contract Standing Order No 96 in respect of such contracts for a period of 3 years. This will obviate a need to seek Cabinet approval to an exemption to the procurement requirements on an annual basis during this limited period.

#### 4.0 Financial Implications

4.1 The Dedicated Schools Grant (DSG) funds both the ARPs and the CAFAI and EAL contracts. Place funding for ARPs is included in local authorities' initial DSG allocation and then deducted by the Education Funding Agency (EFA). The EFA pays the place funding direct to academies. The local authority pays the top-up funding to academies. The budgets for top-up funding are within the Inclusion service. There is sufficient budget to fund the top-ups detailed in the table above.

4.2 The budget for the CAFAI and EAL contracts is within the Partnership, Planning and Performance service and is also funded by DSG. There is sufficient budget to fund the contracts detailed in the table above.

#### 5.0 Legal Implications

- 5.1 Under the Education Act 1996, as amended by the Education and Inspections Act 2006, and regulations subsequently issued under it, the council has a duty to identify, assess and make provision to meet the special educational needs of children within its area by ensuring that efficient primary, secondary and further education is available to meet their needs. They are to ensure that their education functions are exercised with a view to promoting high standards ensuring fair access to opportunity for education and learning, promote the fulfilment of learning potential; and secure that sufficient schools for providing primary and secondary education are available for their area. The SEN and Alternative Resources Provision are also referenced in the Academies Act 2010 and the Education Act 2011.
- 5.2 Contracts for provision of education fall within Schedule 3 of the Public Contract Regulations 2015 ("EU Procurement Regulations"). All of the proposed contracts detailed in Tables 1 and 2 are valued at less than the threshold for Schedule 3 contracts of £615,278. As a result the procurement of such services are not subject to full requirement of the EU Procurement Regulations. Nevertheless, the general EU requirements for transparency, non-discrimination and equal treatment will normally require advertising and some form of competitive process before contract award, even for below threshold procurements, especially if the contract is likely to be of interest to overseas EU providers. Given the current limited market in the type of services provided by the schools and the short duration of the proposed contracts, it can be maintained that the direct award of the contracts does not contravene these general duties.
- 5.3 Contract Standing Order 96(a) provides that for contracts with an estimated value below the EU Procurement Regulations threshold, tenders shall be invited for Medium and High Value Contracts and quotes sought in relation to a Low Value Contracts. However, Contract Standing Order 84(a) provides that subject to compliance with domestic and European legislation, the Cabinet may agree an exemption from the requirement to procure in accordance with Contract Standing Orders where there are "good operational and/or financial reasons". For the reasons detailed in paragraph 5.2 it is not considered there is a breach of domestic or EU legislation. Further, as detailed in paragraph 3.13, Officers consider that there are good operational reasons for not tendering or seeking quotes for such contracts for the financial years 2018/19 2020/21.
- 5.4 The estimated value of the proposed contracts as set out in Tables 1 and 2 are such that they are classed either Medium Value or Low Value Contracts for the purposes of the Council's Contract Standing Orders.

#### 6.0 Equality Implications

6.1 The proposals in this report have been subject to screening and officers believe that there are no equality implications.

#### 7.0 Consultation with Ward Members and Stakeholders

7.1 Schools have fed back positively on the provision of ARP, CAFAI and EAL services under these contracts.

#### 8.0 Human Resources/Property Implications (if appropriate)

8.1 These services are currently provided by academies on their premises and there are no human resources implications for Council staff or property implications for the Council.

### Report sign off:

**GAIL TOLLEY** 

Strategic Director of Children and Young People



# Cabinet 13 August 2018

## Report from the Strategic Director of Resources

### **Authority to Award Contract for Insurance Services**

Wards Affected:	All			
Key or Non-Key Decision:	Key			
Open or Part/Fully Exempt: (If exempt, please highlight relevant paragraph of Part 1, Schedule 12A of 1972 Local Government Act)	Part Exempt – Appendix 1, 2 and 3 are exempt as it contains the following category of exempt information as specified in Paragraph 3, Schedule 12A of the Local Government Act 1972, namely: "Information relating to the financial or business affairs of any particular person (including the authority holding that information)"			
No. of Appendices:	Three:      Bidding Contractors     Tender Valuation Grids     Comparison of Cost			
Background Papers:	N/A			
Contact Officer(s): (Name, Title, Contact Details)	Andrew Ward Head of Finance Email: andrew.ward@brent.gov.uk Tel: 020 8937 6462			

### 1.0 Purpose of the Report

1.1 This report requests authority to award contracts as required by Contract Standing Order 88. This report summarises the process undertaken in tendering this contract and following the completion of the evaluation of the tenders, recommends to whom the contract should be awarded.

#### 2.0 Recommendations

That Cabinet

- 2.1 Approves the award of contracts for Lots 1,2,3,4 and 5 of the Council's insurance services contracts to Zurich Municipal for a period of 3 years with an option to extend for a period of 2 years from 1st October 2018;
- 2.2 Approves the award of the contract for Lot 6 of the Council's insurance services contract to Charles Taylor for a period of 3 years with an option to extend for a period of 2 years, from 1st October 2018.
- 2.3 Delegates authority to the Strategic Director of Resources in consultation with the lead member for resources, to award the contract for Leaseholder insurance for a period of 3 years with an option to extend for a period of 2 years from 1 November 2018 for the reasons detailed in paragraph 3.9.

#### 3.0 Detail

#### Background

- 3.1 The current programme of insurance is placed with Zurich Municipal (Property / Casualty, Fidelity Guarantee, Motor Fleet), Chubb (Group Personal Accident and Travel & School Journey) and Certain Underwriters at Lloyds (Terrorism). The Long Term agreements for all of the above insurances are due to expire on 30<sup>th</sup> September 2018, having previously been renewed, and it was necessary for the Council to undertake a tender exercise to ensure contracts are in place prior to this date.
- 3.2 A separate insurance policy which is recharged to leaseholders in buildings for which the freehold is held by Brent council, is due to expire on 31 October 2018. The council has a duty to secure value for money on behalf of these residents and so this policy was tendered concurrently to the main tender exercise.
- 3.3 Cabinet approval was obtained on 11 September 2017, to invite tenders for comprehensive insurance services to cover on equivalent terms to the existing contracts for the Council's property, liability, fidelity guarantee, motor fleet, group personal accident, travel and school journey and terrorism risk classes. The limit of indemnity requested for public and employee liability was increased from £35M to £50M, partly in recognition of former BHP activities having been brought back in house to the council.
- 3.4 The new contract will be let using a long term agreement for 3 years plus a possible extension of 2 years.
- 3.5 The procurements were undertaken by the Insurance team who were advised by the Council's insurance broker JLT Public Sector Risk Practice with the assistance of the Council's in-house procurement team.

#### The Tender Process

- 3.6 The contract opportunity for the contract was advertised in April 2018 on the Official Journal of the European Community (OJEU), and the London Tender Portal, inviting tenders under the open procedure.
- 3.7 All of the tenders who submitted tenders were required to have at least an Arating with Standard and Poors (company specialising in financial research and analysis), and be on JLT's (the council's insurance broker) list of approved insurers.
- 3.8 The contract for general insurance was divided into 6 distinct lots and the Invitation to Tender stated that the contract would be awarded on the basis of the most economically advantageous tender in terms of price and quality. Leasehold insurance was similarly evaluated on the basis of the most economically advantageous tender in terms of price and quality. The overarching evaluation criteria are shown in Table 1 below and the quality evaluation criteria was designed so that suppliers could demonstrate they would be able to deliver the required level of cover and service in terms of:
  - The insurance cover offered
  - The claims service
  - Added value and innovation

Table 1:

Lot			Criteria and Weightings			
		No of Tenderers	Price	Cover	Claims Service	Added Value and Innovation
1	Property comprising Material Damage including General Properties, Education Properties, Housing Properties, Industrial and Commercial Properties, Business Interruption and Specified All Risks	3	60%	20%	5%	15%
2	Casualty comprising Employers Liability, Public & Products Liability (including Libel and Slander), Officials Indemnity (including Land Charges and Public Health Act cover), Professional Indemnity	3	60%	20%	10%	10%
3	Fidelity Guarantee	4	60%	20%	5%	15%
4	Motor Fleet	3	60%	20%	10%	10%
5	Group Personal Accident and Travel & School Journey	2	60%	20%	10%	10%
6	Terrorism	2	60%	20%	5%	15%
	Leasehold Insurance	4	60%	20%	15%	5%

3.9 The Leaseholder insurer policy is arranged by Brent Council and equivalent terms to the existing cover were also put out to tender via the London Tender Portal. Although the tenders have been received and evaluated, the recommendation needs to be put out for a second 30 day consultation with leaseholders. In the circumstances, delegated authority to award this contract is sought and Officers will report to the Strategic Director of Resources the final outcome of the Leasehold Insurance Services procurement following this second consultation period seeking authority to award.

#### **Evaluation process**

3.10 The tender evaluations were carried out by a panel of officers from the insurance team, which is part of financial services, together with a procurement officer and a representative from the Council's appointed insurance broker, JLT.

- 3.11 The panel met on 22 June 2018 and 29 June 2018, and each submission was marked by the whole panel against the award criteria.
- 3.12 The names of the tenderers are contained in Appendix 1. The scores received by the tenderers are included in Appendix 2. It will be noted that Tenderer C was the highest scoring tenderer for Lots 1, 2, 3, 4 and 5. Officers therefore recommend the award of the contracts for these Lots to Tenderer C, namely Zurich Municipal.
- 3.13 Tenderer G was the highest scoring tenderer for Lot 6. Officers therefore recommend the award of the contract for this Lot to Tenderer G, namely Charles Taylor.
- 3.14 Appendix 2 also includes the scoring for the leaseholders insurance. The recommendation which will be put out for the second mandatory consultation period with leaseholders is that the highest scoring tenderer (Tenderer A) should be awarded this contract.
- 3.14 These contracts will commence on 1 October 2018 subject to the Council's observation of the requirements of the mandatory standstill period noted in paragraph 5.3 below.

#### 4.0 Financial Implications

- 4.1 The Council's Contract Standing Orders state that contracts for services exceeding £2million shall be referred to the Cabinet for approval of the award of the contract.
- 4.2 The estimated value of the contracts under Lots 1,2,3,4 and 5 is £553,382 per annum, £2,766,908 over the three year period of the contract including the option to extend for 2 years. The value of Lot 6 is £37,395 per annum, and over the same period including the extension is £186,975. The total saving over the 3 years is £500,000.
  - The estimated value of the contract for Leasehold insurance is £656,054 per annum, £3,280,270 over the three year period of the contract plus the optional 2 year extensions.
- 4.3 The cost of these contracts will be funded from the general fund insurance budget and the Housing Revenue Account insurance budget. The cost of leasehold insurance is recovered from leaseholders.
- 4.4 Appendix 3 compares the cost of the recommended contracts against the cost for the previous 12 month period to demonstrate the savings achieved through the tendering process. The total saving split across the General Fund and HRA budgets is £290K per annum. The total saving over the 3 years is £860K.

#### 5.0 Legal Implications

- 5.1 The estimated value of contracts under a number of the Lots over their lifetime is in excess of the EU threshold for services and the award of these contracts are therefore governed by the Public Contracts Regulations 2015 (the "EU Regulations"). Paragraph 3 of this report details the procurement process used to procure this contract in accordance with the requirements of the EU Regulations
- 5.2 The award of the contract for leaseholder insurance is subject to the Council's own Standing Orders in respect of High Value contracts and Financial Regulations and as such Cabinet approval is required for award. The value of the individual contracts for the other lots does not strictly require Cabinet approval but the combined value is such that it is considered appropriate to seek Cabinet approval.
- Recommendation 2.3 seeks delegated authority to the Strategic Director of Resources to award the contract for leasehold insurance for the reasons set out in paragraph 3.9. Before the award of the contract, the Council must serve a notice of proposal on the leaseholders pursuant to the Service Charges (Consultation Requirements) (England) Regulations 2003. The consultation period will last 30 days from the date of the notice during which leaseholders can make observations regarding the proposed award. The council must respond to observations that have been made under the consultation process regarding the proposed award of the contract. The Strategic Director of Resources must have regard to the observations before making any decision to award the contract.
- 5.3 The Council is required under the EU Regulations in respect of certain of the contracts to observe the mandatory minimum 10 calendar day standstill period before they can be awarded. Therefore once the Cabinet has determined which tenderer should be awarded the contracts, all tenderers will be issued with written notification of the contract award decision. A minimum 10 calendar day standstill period will then be observed before any of the contracts are concluded this period will begin the day after all Tenderers are sent notification of the award decision and additional debrief information will be provided to unsuccessful tenderers in accordance with the EU Regulations. As soon as possible after the standstill period ends, the successful tenderer will be issued with a letter of acceptance and the contract can commence as recommended.

#### 6.0 Equality Implications

6.1 The proposals in this report have been subject to screening and officers believe that there are no equality implications.

#### 7.0 Consultation with Ward Members and Stakeholders

- 7.1 Not applicable.
- 8.0 Human Resources/Property Implications

8.1 This service is currently provided by an external contractor and there are no implications for Council staff arising from retendering the contract.

#### 9.0 Public Services (Social Value) Act 2012

9.1 The Council is under duty pursuant to the Public Services (Social Value) Act 2012 ("the Social Value Act") to consider how services being procured might improve the economic, social and environmental well-being of its area; how, in conducting the procurement process, the Council might act with a view to securing that improvement; and whether the Council should undertake consultation. The ability to take social value into account in contracts of this nature is extremely limited although as indicated in the report to Cabinet dated 11 September 2017, the decision to tender a block contents insurance policy gives council tenants access to insurance cover that they otherwise may not be able to secure at the competitive rates the council is able to secure due to its buying power and economies of scale.

#### Report sign off:

**ALTHEA LODERICK**Strategic Director of Resources



By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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